

CITY OF GREENSBURG, KENTUCKY  
AUDIT OF THE FINANCIAL STATEMENTS  
AS OF JUNE 30, 2022  
AND FOR THE YEAR THEN ENDED  
WITH REPORT OF INDEPENDENT AUDITOR

GREENSBURG  
*Kentucky*



City of Greensburg, Kentucky  
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## Independent Auditors' Report

To the Mayor and  
Members of the City Council  
City of Greensburg, Kentucky

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Greensburg, Kentucky, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund, of the City of Greensburg, Kentucky, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Greensburg, Kentucky, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Correction of Error**

As discussed in Note N to the financial statements, the City of Greensburg, Kentucky corrected an error related to the understatement of previously reported cash balances. Our opinions are not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Greensburg, Kentucky's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Greensburg, Kentucky's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Greensburg, Kentucky's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, pension and OPEB schedules and information about infrastructure assets using the modified approach on page 36-42 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has not presented the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or

historical context. Our opinion on the basic financial statements is not affected by this missing information.

### **Supplementary Information**

The List of Officials, which is the responsibility of management, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 8, 2024 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

***Baldwin CPAs, PLLC***

Baldwin CPAs, PLLC

July 8, 2024

City of Greensburg, Kentucky  
Statement of Net Position  
June 30, 2022

	Governmental Activities	Business-Type Activities	Total
<b>Assets and Deferred Outflows</b>			
Cash and cash equivalents	\$ 393,691	\$ 130,014	\$ 523,705
Restricted cash	749,794	238,176	987,970
Certificates of deposit	80,016	190,610	270,626
Accounts receivable	415,990	213,318	629,308
Lease receivable	41,480	-	41,480
Internal balances, net	1,502,913	(1,502,913)	-
Other assets	60,769	-	60,769
Capital assets			
General government	8,058,276	-	8,058,276
Water and sewer system	-	18,952,629	18,952,629
Less: accumulated depreciation	(3,736,800)	(10,182,143)	(13,918,943)
<b>Total Assets</b>	<b>7,566,129</b>	<b>8,039,691</b>	<b>15,605,820</b>
<b>Deferred Outflows of Resources</b>			
Related to pension	160,366	142,842	303,208
Related to OPEB	155,526	176,958	332,484
<b>Total Deferred Outflows of Resources</b>	<b>315,892</b>	<b>319,800</b>	<b>635,692</b>
<b>Liabilities, Deferred Inflows and Net Position</b>			
<b>Liabilities</b>			
Accounts payable	81,215	81,302	162,517
Accrued expenses	68,550	2,457	71,007
Grant advance	544,359	-	544,359
Customer deposits payable	-	47,088	47,088
Bonds and notes payable			
Due within one year	139,671	170,680	310,351
Due in more than one year	779,111	4,308,737	5,087,848
Compensated absences	60,130	56,987	117,117
Net OPEB liability	268,378	283,921	552,299
Net pension liability	953,657	886,140	1,839,797
<b>Total Liabilities</b>	<b>2,895,071</b>	<b>5,837,312</b>	<b>8,732,383</b>
<b>Deferred Inflows of Resources</b>			
Related to pension	154,670	181,418	336,088
Related to OPEB	130,667	155,340	286,007
Related to leases	41,034	-	41,034
<b>Total Deferred Inflows of Resources</b>	<b>326,371</b>	<b>336,758</b>	<b>663,129</b>
<b>Net Position</b>			
Invested in capital assets, net of related debt	3,402,694	4,291,069	7,693,763
Restricted	843,096	238,176	1,081,272
Unrestricted (deficit)	414,789	(2,343,824)	(1,929,035)
<b>Total Net Position</b>	<b>\$ 4,660,579</b>	<b>\$ 2,185,421</b>	<b>\$ 6,846,000</b>

See accompanying notes to financial statements.

City of Greensburg, Kentucky  
Statement of Activities  
For the Year Ended June 30, 2022

Function/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
	Charges For Services	Operating Grants & Contributions	Capital Grants & Contributions	Governmental Activities	Business Type Activities	Total
<b>Governmental Activities:</b>						
General government	\$ 2,052,000	\$ 449,679	\$ -	\$ (1,564,220)	\$ -	\$ (1,564,220)
Municipal road aid	33,739	48,702	-	14,963	-	14,963
Total Governmental Activities	<u>2,085,739</u>	<u>498,381</u>	<u>-</u>	<u>(1,549,257)</u>	<u>-</u>	<u>(1,549,257)</u>
<b>Business-Type Activities:</b>						
Water and sewer	1,670,050	-	-	-	(360,090)	(360,090)
Total Business-Type Activities	<u>1,670,050</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(360,090)</u>	<u>(360,090)</u>
<b>Total City</b>	<u>\$ 3,755,789</u>	<u>\$ 498,381</u>	<u>\$ -</u>	<u>(1,549,257)</u>	<u>(360,090)</u>	<u>(1,909,347)</u>
<b>General Revenues:</b>						
				1,565,525	-	1,565,525
Taxes				318,170	-	318,170
Fees, licenses and permits				14,309	-	14,309
Intergovernmental programs				10,153	2,662	12,815
Interest revenue				34,806	-	34,806
Miscellaneous income				1,942,963	2,662	1,945,625
<b>Total General Revenues</b>				<u>393,706</u>	<u>(357,428)</u>	<u>36,278</u>
Change in Net Position						
Net Position - Beginning, as previously reported				4,184,348	2,468,349	6,652,697
Prior period adjustment (Note N)				82,525	74,500	157,025
Net Position - Beginning, as restated				<u>4,266,873</u>	<u>2,542,849</u>	<u>6,809,722</u>
Net Position - Ending				<u>\$ 4,660,579</u>	<u>\$ 2,185,421</u>	<u>\$ 6,846,000</u>

See accompanying notes to financial statements.



City of Greensburg, Kentucky  
Balance Sheet - Governmental Funds  
June 30, 2022

	<u>General Fund</u>	<u>Municipal Road Aid Fund</u>	<u>Total Governmental Funds</u>
<b>Assets</b>			
Cash and cash equivalents	\$ 393,691	\$ -	\$ 393,691
Restricted cash	602,633	147,161	749,794
Certificates of deposit	80,016	-	80,016
Accounts receivable	415,990	-	415,990
Lease receivable	41,480	-	41,480
Due from other funds	<u>2,534,718</u>	<u>49,813</u>	<u>2,584,531</u>
<b>Total Assets</b>	<u><u>\$ 4,068,528</u></u>	<u><u>\$ 196,974</u></u>	<u><u>\$ 4,265,502</u></u>
<b>Liabilities, Deferred Inflows and Fund Balances</b>			
<b>Liabilities</b>			
Accounts payable	\$ 81,215	\$ -	\$ 81,215
Accrued expenses	68,550	-	68,550
Grant advance	544,359	-	544,359
Due to other funds	<u>1,064,338</u>	<u>17,280</u>	<u>1,081,618</u>
<b>Total Liabilities</b>	<u>1,758,462</u>	<u>17,280</u>	<u>1,775,742</u>
Deferred Inflows of Resources - related to leases	41,034	-	41,034
<b>Fund Balances</b>			
Restricted	602,633	179,694	782,327
Unassigned	<u>1,666,399</u>	<u>-</u>	<u>1,666,399</u>
<b>Total Fund Balances</b>	<u>2,269,032</u>	<u>179,694</u>	<u>2,448,726</u>
<b>Total Liabilities, Deferred Inflows and Fund Balances</b>	<u><u>\$ 4,068,528</u></u>	<u><u>\$ 196,974</u></u>	<u><u>\$ 4,265,502</u></u>

See accompanying notes to financial statements.

City of Greensburg, Kentucky  
 Reconciliation of the Balance Sheet - Governmental Funds  
 to the Statement of Net Position  
 June 30, 2022

Total Fund Balances Per Fund Financial Statements		\$ 2,448,726
<p>Amounts reported for governmental activities in the statement of net position are different because:</p>		
<p>Capital assets are not reported in the fund financial statement because they are not current financial resources, but they are reported in the statement of net position.</p>		4,321,476
<p>Sinking fund deposits and other assets are long-term that are not available to pay for current expenditures and therefore are not reported in the fund financial statements.</p>		60,769
<p>Deferred outflows and inflows used in governmental activities are not financial resources and therefore are not reported in the governmental funds:</p>		
Deferred outflows related to pension and OPEB	315,892	
Deferred inflows related to pension and OPEB	<u>(285,337)</u>	30,555
<p>Certain liabilities are not reported in this fund financial statement because they are not due and payable, but they are presented in the statement of net position:</p>		
Compensated absences	(60,130)	
Bonds and notes payable	(918,782)	
Net OPEB liability	(268,378)	
Net pension liability	<u>(953,657)</u>	<u>(2,200,947)</u>
Net Position of Governmental Activities		<u><u>\$ 4,660,579</u></u>

City of Greensburg, Kentucky  
Statement of Revenues, Expenditures and Changes in  
Fund Balances - Governmental Funds  
June 30, 2022

	General Fund	Municipal Road Aid Fund	Total Governmental Funds
Revenue			
Franchise fees	\$ 192,740	\$ -	\$ 192,740
Insurance premium tax	338,736	-	338,736
Occupational tax	954,670	-	954,670
Property tax	272,119	-	272,119
Lease income	14,134	-	14,134
Licenses and permits	125,430	-	125,430
Intergovernmental programs	416,945	48,702	465,647
Charges for services	23,967	-	23,967
Grant revenues	47,043	-	47,043
Miscellaneous income	34,806	-	34,806
Total Revenue	<u>2,420,590</u>	<u>48,702</u>	<u>2,469,292</u>
Expenditures			
General government	1,738,010	-	1,738,010
Municipal road aid	20,482	33,739	54,221
Debt service			
Principal	223,425	-	223,425
Interest	17,032	-	17,032
Capital outlay	193,332	-	193,332
Total Expenditures	<u>2,192,281</u>	<u>33,739</u>	<u>2,226,020</u>
Excess of Revenues Over (Under) expenditures	228,309	14,963	243,272
Other Financing Sources			
Transfer In / (out)	2,038	(2,038)	-
Interest income	3,957	756	4,713
Total Other Financing Sources	<u>5,995</u>	<u>(1,282)</u>	<u>4,713</u>
Net Change in Fund Balance	234,304	13,681	247,985
Fund Balances July 1, 2022, as previously reported	1,952,203	166,013	2,118,216
Prior period adjustment (Note N)	<u>82,525</u>	<u>-</u>	<u>82,525</u>
Fund Balances July 1, 2022, as restated	<u>2,034,728</u>	<u>166,013</u>	<u>2,200,741</u>
Fund Balances June 30, 2023	<u>\$ 2,269,032</u>	<u>\$ 179,694</u>	<u>\$ 2,448,726</u>

City of Greensburg, Kentucky  
 Reconciliation of the Statement of Revenues, Expenditures, and  
 Changes in Fund Balances of Governmental Funds to the Statement of Activities  
 For the Year Ended June 30, 2022

Net Change in Total Fund Balances Per Fund Financial Statements \$ 247,985

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures because they use current financial resources. However in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital asset expenditures capitalized	193,332	
Depreciation expense	<u>(249,976)</u>	(56,644)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. This is the amount related to:

Compensated absences	(13,029)	
Net OPEB liability	(10,601)	
Net pension liability	<u>(2,870)</u>	(26,500)

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Debt payments	<u>223,425</u>	223,425
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Change in other noncurrent assets		<u>5,440</u>
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Change in Net Position of Governmental Activities		<u><u>\$ 393,706</u></u>
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City of Greensburg, Kentucky  
Statement of Net Position - Proprietary Fund  
June 30, 2022

	<u>Water and Sewer Fund</u>
Assets and Deferred Outflows	
Current Assets	
Cash and cash equivalents	\$ 130,014
Restricted cash	238,176
Certificates of deposit	190,610
Accounts receivables	213,318
Total Current Assets	<u>772,118</u>
Noncurrent Assets	
Capital Assets	
Water and sewer system	18,952,629
Accumulated depreciation	(10,182,143)
Total Noncurrent Assets	<u>8,770,486</u>
Total Assets	9,542,604
Deferred Outflows of Resources	319,800
Liabilities and Deferred Inflows	
Liabilities	
Current Liabilities	
Accounts payable	81,302
Accrued expenses	2,457
Customer deposits payable	47,088
Bonds and notes payable	
Due within one year	170,680
Total Current Liabilities	<u>301,527</u>
Noncurrent Liabilities	
Bonds and notes payable	
Due in more than one year	4,308,737
Compensated absences	56,987
Due to other funds	1,502,913
Net OPEB liability	283,921
Net pension liability	886,140
Total Noncurrent Liabilities	<u>7,038,698</u>
Total Liabilities	7,340,225
Deferred Inflows of Resources	336,758
Net Position	
Invested in capital assets, net of related debt	4,291,069
Restricted	238,176
Unrestricted (deficit)	(2,343,824)
Total Net Position	<u>\$ 2,185,421</u>

See accompanying notes to financial statements.

City of Greensburg, Kentucky  
Statement of Revenues, Expenses and Changes in Net Position  
Proprietary Fund  
For the Year Ended June 30, 2022

	<u>Water &amp; Sewer Fund</u>
Operating Revenues	
Sewer service	\$ 436,854
Water service	873,106
Total Operating Revenues	<u>1,309,960</u>
Operating Expenses	
Salaries and benefit expenses	560,043
Contractual	73,715
Materials and supplies	181,501
Repairs and maintenance	139,944
Utilities	186,200
Other expenses	70,756
Total Operating Expenses	<u>1,212,159</u>
Operating Income Before Depreciation	97,801
Depreciation	<u>(316,591)</u>
Operating Loss	(218,790)
Nonoperating Revenues (Expenses)	
Interest expense	(141,300)
Interest revenue	2,662
Total Nonoperating Revenues (Expenses)	<u>(138,638)</u>
Change in Net Position	(357,428)
Net Position, July 1, 2021, as previously reported	2,468,349
Prior Period Adjustment (Note N)	<u>74,500</u>
Net Position, July 1, 2021, as restated	<u>2,542,849</u>
Net Position, June 30, 2022	<u><u>\$ 2,185,421</u></u>

City of Greensburg, Kentucky  
Statement of Cash Flows -  
Proprietary Fund  
For the Year Ended June 30, 2022

	<u>Water &amp; Sewer Fund</u>
Cash Flows From Operating Activities	
Cash receipts from customers	\$ 1,310,047
Cash payments to suppliers for goods or services	(497,490)
Cash payments to employees for services	(531,386)
Net Cash Provided by Operating Activities	<u>281,171</u>
Cash Flows From Capital and Related Financing Activities	
Payments of principal on long-term debt	(165,569)
Interest paid on notes and bonds	(141,300)
Net Cash Used by Capital and Related Financing Activities	<u>(306,869)</u>
Cash Flows From Investing Activities	
Cash received for interest	1,541
Net Cash Provided by Investing Activities	<u>1,541</u>
Net Decrease in Cash and Cash Equivalents	(24,157)
Cash and Cash Equivalents July 1, 2021, as previously reported	317,847
Prior Period Adjustment (Note N)	<u>74,500</u>
Cash and Cash Equivalents July 1, 2021, as restated	<u>392,347</u>
Cash and Cash Equivalents June 30, 2022	<u><u>\$ 368,190</u></u>
Reconciliation of Operating Loss to Net Cash Provided by Operating Activities	
Operating Loss	\$ (218,790)
Adjustments to reconcile operating loss to net cash from operating activities:	
Depreciation	316,591
(Increase) Decrease in:	
Accounts receivable	87
Deferred outflows of resources	58,848
Increase (Decrease) in:	
Accounts payable	27,173
Compensated absences	11,218
Accrued expenses	534
Due to other funds	126,919
Net pension liability	(209,006)
Net OPEB liability	(80,865)
Deferred inflows of resources	248,462
Cash Provided by Operating Activities	<u><u>\$ 281,171</u></u>
Cash Reconciliation:	
Cash and cash equivalents	\$ 130,014
Restricted cash	238,176
Cash and Cash Equivalents June 30, 2022	<u><u>\$ 368,190</u></u>

See accompanying notes to financial statements.

City of Greensburg, Kentucky  
Notes to Financial Statements  
June 30, 2022

Note A – Summary of Significant Accounting Policies

The City of Greensburg (“City”) was incorporated on December 4, 1794. The City operates under a Mayor-Council form of government. The City’s major operations include fire and police protection, parks and recreation, and general administrative services. In addition, the City operates a water and sewer system. The citizens of Greensburg elect a mayor-at-large and six city council members.

The basic financial statements of the City have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for the governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitute GAAP for governmental units. The more significant of these accounting policies are described below and, where appropriate, subsequent pronouncements will be referenced.

Basis of Presentation

Government-wide Financial Statements

The government-wide financial statements include a statement of net position and the statement of activities. These statements display financial information about the City as a whole. The statements distinguish between governmental and business-type activities of the City. These financial statements include the financial activities of the City except for fiduciary activities. Governmental activities, which include the City’s Administrative, Police, Fire, Maintenance, Paddle Trail and Community Center departments, normally are supported by taxes and intergovernmental revenues. Governmental activities do not include Municipal Aid Activity. Governmental activities are reported separately from business-type activities, which rely on fees and charges for support. The government-wide statement of activities reflects costs of government by function for governmental activities and business-type activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grant or contributions that are restricted to the program. Revenues which are not classified as program revenues are presented as general revenues of the City.

Fund Financial Statements

Fund financial statements report detailed information about the City. The accounts of the City are organized on the basis of funds each of which is considered to be a separate fiscal and accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that is comprised of its assets, liabilities, reserves, fund equity, revenues and expenditures or expenses. Funds are organized into two major categories: governmental and proprietary.

Governmental Funds are those through which most governmental functions are financed. The governmental fund measurement focus is upon determination of financial position and budgetary control over revenues and expenditures. Proprietary Funds are used to account for operations that are financed and operated in a manner similar to business enterprises – where the intent of the governing body is that costs of providing services are to be financed or recovered primarily through user charges.



City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note A – Summary of Significant Accounting Policies (Continued)

The following fund types are used by the City:

Governmental Funds

General Fund – The General Fund is the primary operating fund of the City and is always classified as a major fund. It is used to account for all activities, except those legally or administratively required to be accounted for in other funds. Most of the essential governmental services such as police and fire protection, community services and general administration are reported in this fund.

Special Revenue Funds – Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally or administratively restricted to expenditures for specific purposes. The City maintains the following Special Revenue Fund:

Municipal Road Aid – These funds are used to account for revenues and expenditures of Kentucky public safety, public works and economic development grants, liquid fuel tax, mineral and coal severance tax receipts.

Proprietary Funds

Enterprise Funds – Enterprise Funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges, and the measurement of financial activity focuses on net income measurement similar to the private sector. The City's water and sewer facilities, which are primarily supported by user charges.

Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe “which” transactions are recorded within the various financial statements. Basis of accounting refers to “when” transactions are recorded regardless of the measurement focus applied.

Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the City as a whole. The government-wide statements are prepared using the economic resources measurement focus. This is the approach used in the preparation of proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for individual funds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Fund Financial Statements

The financial transactions of the City are recorded in individual funds. Their focus is on individual funds rather than reporting funds by type. The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note A – Summary of Significant Accounting Policies (Continued)

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available. "Available" means collectible within the current period or soon enough thereafter (generally 60 days after year-end) to be used to pay liabilities of the current period. Expenditures, other than interest on long-term debt, are recorded when the liability is incurred.

Proprietary funds are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and expenses are recognized when they are incurred.

Proprietary funds distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the City relates to charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, grant expenditures, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as non-operating revenue and expenses.

Permits, fines and forfeits, and miscellaneous revenues (except for investment earnings) are recorded as revenues when received because they are generally not measurable until actually received. Investment earnings are recorded when earned since they are measurable and available in all funds.

Fund Balance

In fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balances of the governmental funds are classified as follows:

Non-spendable - amounts that must be maintained intact legally or contractually. Generally limited to prepaid expenses and inventory.

Restricted – amounts constrained for a specific purpose by external parties, constitutional provisions or enabling legislation. The General Fund has \$58,274 of Restricted Fund Balance as of June 30, 2022 primarily for ABC Regulatory fees and asset forfeiture.

Committed – amounts constrained for a specific purpose by the City using its highest level of decision-making authority.

Assigned - for all governmental funds, other than the general fund, any remaining positive amounts not classified as non-spendable, restricted, or committed. For the general fund, amounts constrained, by intent, to be used for a specific purpose by the City or the elected City official given authority to assign amounts.

Unassigned – for the general fund, amounts not classified as non-spendable, restricted, committed or assigned. For all other government funds, amounts expended in excess of resources that are non-spendable, restricted, committed or assigned.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note A – Summary of Significant Accounting Policies (Continued)

For resources considered to be committed, the City issues an ordinance that can be changed with another corresponding ordinance.

For resources considered to be assigned, the City has designated the Mayor to carry the intent of the City Council.

It is the policy of the City to spend restricted funds first when both restricted and unrestricted funds are available. Once restricted funds are spent, the City will use committed funds first, assigned funds second and unassigned funds last.

General Fund

The General Fund has unassigned fund balance of \$1,666,399 as of June 30, 2022.

Other Major Funds

The Municipal Road Aid Fund has restricted funds of \$179,694 that are set aside for City road repairs.

Component Units

There are no governmental component units incorporated in the basic government-wide financial statements. A component unit is a legally separate entity that is included in the primary government's financial reporting entity using the criteria of Government Standards Accounting Board Statement No. 14.

Budgeting

The City follows the procedures established pursuant to Section 91A.030 of the Kentucky Revised Statutes in establishing the budgetary data reflected in the financial statements. Budgets for all funds are adopted on a basis consistent with generally accepted accounting principles except that budgetary basis expenditures as based on cash receipts and expenditures. Budgeted amounts in the financial statements are as adopted by ordinance of the City and have been revised for amendments authorized during the year. For the year ended June 30, 2022, the general fund had a favorable budget variance of \$233,354 when considering both revenue and expenses.

Cash and Deposits

For the purpose of the Statement of Net Position, "cash and cash equivalents" includes all demand and savings accounts of the City. For the purposes of the proprietary fund, Statement of Cash Flows, "cash and cash equivalents" include all demand, savings accounts.

Accounts Receivable

In the fund financial statements, material receivables in governmental funds include revenue accruals, such as grants, interest earnings, fees, and similar intergovernmental revenues since they are usually both measurable and available. Non-exchange transactions earned, but not collected within 60 days of the end of the fiscal year, are not included in the fund financial statements in accordance with the modified accrual basis of accounting. Receivables related to interest and other investment earnings are recorded using the modified accrual basis of accounting in the same manner as non-exchange transactions.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note A – Summary of Significant Accounting Policies (Continued)

The allowance for doubtful allowance has been established for the receivables based on an estimate of what will potentially be collected. The Utility accounts receivable are for services to customers. If a customer fails to pay within 20 days after the prior month's bill, their water service is terminated, and their deposit is applied to the unpaid bill. Any unpaid balance after applying the deposit is fully reserved. Unbilled receivables represent the water and sewer usage from the end of the last billing cycle in June through the last day of the fiscal year. Typically, the billing cycle is cut off on the 15th of the month and the usage from then until the last day of the month is not billed until the following month. Utility accounts receivable in the amount of \$213,318 are included in the proprietary fund receivables.

Internal Balances

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "internal balances". Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

Inventories

The City does not maintain inventories for general government operations or the business – type proprietary operations. Materials and goods for the two (2) operations are purchased as needed and expensed when purchased.

Restricted Assets

Certain debt proceeds, as well as certain resources set aside for their payment, are classified as restricted assets on the balance sheet since their use is limited by applicable debt agreement. Some expenditures of the City may be paid with restricted and non-restricted resources. The City has determined that when both resources are available that they will use the restricted resources first. In addition, restricted cash in the general fund includes funds related to the American Rescue Plan Act, ABC regulating fees, and asset forfeiture.

Capital Assets

The accounting treatment for capital assets depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

In the government-wide financial statements, capital assets are valued at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets, which are recorded at the estimated fair value at the date of donation. Assets with an estimated life of greater than one year are capitalized. The City has established a threshold of \$10,000 for capitalization of depreciable assets.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized but charged to an expense account in the current year.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note A – Summary of Significant Accounting Policies (Continued)

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the asset's estimated useful life, using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings	35-50 years
Land improvements	10-15 years
Vehicles and equipment	5-10 years
Infrastructure	50 years
Utility plant assets	10-60 years

Infrastructure

The City has elected to use the modified approach in accounting for its street network (pavement, drainage, sidewalks, and curbs). The modified approach allows governments to report as expenses in lieu of depreciation, infrastructure expenditures which maintain the asset but do not add to or improve the asset. Additions and improvements to the street network that extend the useful life of the original asset are capitalized. The City uses a pavement rating system to rate street condition and quantifies the results of maintenance efforts.

The condition of street pavement is rated using the Asphalt Institute's *Asphalt Pavement Rating Form*, which bases ratings on a weighted average of thirteen defects found in pavements. The form uses a measurement scale that is based on a condition index rating from zero for failed pavement to 100 for pavement in perfect condition. The condition index is used to classify roads and streets in seven categories: very good (94-100), good (76-93), fair (64-75), poor (41- 63), very poor (0-40). It is the City's policy to maintain at least 80% of its street system in good or better condition.

Compensated Absences

It is the policy of the City to permit City employees to accumulate a limited amount of earned but unused leave benefits which will be paid to City employees upon separation from service. Unpaid compensated absences are recorded as a liability when the benefits are earned. The liability is typically liquidated with resources of the same fund that has paid the applicable employee's regular salary and fringe benefits.

Accrued Liabilities and Long-Term Obligations

All payables accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources.

However, claims and judgments, the noncurrent portion of lease liabilities, accumulated sick leave, contractually required pension contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payments made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note A – Summary of Significant Accounting Policies (Continued)

Estimates and Assumptions

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Property Taxes Receivable, Property Tax Calendar and Provision for Uncollectible Real Property Taxes

Property tax (real property) rolls are prepared by the Green County Property Tax Assessors office on property assessed as of the preceding January 1. The assessments are determined in accordance with Kentucky Revised Statutes. The due date collection periods for all taxes exclusive of vehicle taxes are as follows:

<u>Description</u>	<u>Date per KRS 134.015</u>
• Due date for payment	Upon receipt
• 2% discount applies	To November 30
• Face value payment period	To December 31
• Past due date, 10% penalty	January 1
• Interest charges	1.0% per month at January 1

Vehicle taxes are collected by the County Clerk of Green County. Vehicle taxes are due in the birth month of the licensee.

Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate element, deferred outflows of resources, represents a consumption of resources of net position that applies to a future period(s) and will not be recognized as an outflow of resources until then.

The City has five items that qualify for reporting in this category. These include the City's pension and OPEB contributions made subsequent to the measurement date, differences between expected and actual experience, net difference between projected and actual investment earnings on pension plan investments, change in proportion and differences between employer contributions and proportionate share of contributions, and changes in assumptions.

In addition to liabilities, the Statement of Net Position will report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows include the differences between expected and actual experience, net difference between projected and actual investment earnings on pension plan investments, change in proportion and differences between employer contributions and proportionate share of contributions, and changes in assumptions. Refer to the Pension Liability, Pension Expense and Deferred Outflows and Inflows of Resources Related to Pension in Note K, Retirement Plan and the Post-Employment Benefits Other than Pensions (OPEB) in Note L.

The City also reports deferred inflows related to leases receivable. Deferred inflows of resources are recorded at the initiation of each lease in an amount equal to the initial recording of the lease receivable. The deferred inflows are amortized on a straight-line basis over the term of each lease. See Note D.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note A – Summary of Significant Accounting Policies (Continued)

Pensions

For the purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County Employees' Retirement System (CERS) and additions to/deductions from CERS' fiduciary net position have been determined on the same basis as they are reported by CERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with benefit terms.

Postemployment Benefits Other Than Pensions (OPEB):

For purposes of measuring the City's OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the CERS' Insurance Fund and additions to/deductions from the Insurance Fund's fiduciary net position have been determined on the same basis as they are reported by the Insurance Fund. For this purpose, the Insurance Fund recognizes benefit payments when due and payable in accordance with the benefit terms.

Recently Adopted Accounting Standard

On July 1, 2021, the City implemented Governmental Accounting Standards Board Statement No. 87 – *Leases*, which requires all leases that have a maximum possible term greater than 12 months to be recorded in the statement of net position. Previously, leases classified as operating leases were not recorded in the statement of net position. Under this Statement, a lessee is required to recognize an intangible right-to-use lease asset and a lease liability, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The impact upon adoption was not considered material to the financial statements. However, the standard resulted in new disclosures with respect to the City's new lease agreement as lessor effective January 1, 2022. See Note D.

Note B – Cash and Deposits

Under Kentucky Revised Statute 66.480 the City is allowed to invest in obligations of the U.S. Treasury and U.S. agencies, repurchase agreements, obligations of the Commonwealth of Kentucky and its agencies, insured savings and loans, or interest-bearing deposits of insured national or state banks. The deposits in excess of insurance coverage must be fully collateralized. At June 30, 2022, all funds of the City were substantially insured or collateralized.

The table presented below is designed to disclose the level of custodial credit risk assumed by the City, based upon how its deposits were insured or secured with collateral at June 30, 2022. The categories of credit risk are defined as follows:

1. Insured or collateralized with securities held by the government or its agent in the government's name.
2. Uninsured, but collateralized with securities held by the pledging financial institution's trust department or agent in the government's name.
3. Uninsured and uncollateralized; or collateralized with securities held by the pledging financial institution, or by its trust department or agent, but not in the government's name, or collateralized with no written or approved collateral agreement.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note B – Cash and Deposits (Continued)

Type of Deposit	Category			Total Bank Balance	Total Carrying Amount
	1	2	3		
Savings and CDs	\$ 270,608	\$ -	\$ -	\$ 270,608	\$ 270,626
Demand Deposits	297,837	1,403,215	-	1,701,052	1,511,675
Total	<u>\$ 568,445</u>	<u>\$ 1,403,215</u>	<u>\$ -</u>	<u>\$ 1,971,660</u>	<u>\$ 1,782,301</u>

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The City's investment policy states that unless matched to a specific cash flow need, the City's funds should not, in general, be invested in securities maturing more than one year from the date of purchase.

Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations.

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party.

Note C – Accounts Receivable

As of June 30, 2022, the accounts receivable due the City consisted of the following:

	Governmental Activities	Business-Type Activities
AR - Utility Service Customers	\$ -	\$ 213,318
AR - Occupational Tax	228,554	-
AR - Emergency 911	52,039	-
AR - Net Profits Tax	6,900	-
AR - Franchise Fees	36,983	-
AR - Insurance Premium Tax	66,306	-
AR - ABC Regulatory Fee	14,581	-
AR - Property Tax	1,162	-
AR - Licenses	971	-
AR - Delinquent Property Taxes	48,730	-
AR - Vehicle Taxes	2,207	-
Allowance for Doubtful Accounts	(42,443)	-
	<u>\$ 415,990</u>	<u>\$ 213,318</u>

Note D – Lease Receivable

The City, as a lessor, has entered into a lease agreement involving building space on January 1, 2022. The lease has a term of 60 months and monthly payments of \$850. The City recognizes interest and lease revenue from the lessee. Interest revenue is based on the City's incremental borrowing rate. The City recognized lease revenue under this lease of approximately \$4,559 during the fiscal year. As of June 30, 2022, the value of the lease receivable and deferred inflows of resources were approximately \$41,480 and \$41,034, respectively.



City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note E – Capital Assets

Capital asset activity for the fiscal year ended June 30, 2022 was as follows:

<b>Government Activities</b>	Beginning Balance	Additions	Deductions	Ending Balance
Land	\$ 319,034	\$ -	\$ -	\$ 319,034
Depreciable Assets:				
Buildings	2,947,073	146,232	-	3,093,305
Equipment	2,159,656	-	-	2,159,656
Furniture	26,178	-	-	26,178
Software	27,619	-	-	27,619
Vehicles	633,206	47,100	-	680,306
Streetscape	1,591,028	-	-	1,591,028
Connector Road	161,150	-	-	161,150
Total Depreciable Assets	<u>7,864,944</u>	<u>193,332</u>	<u>-</u>	<u>8,058,276</u>
Less: Accumulated Depreciation:				
Buildings	(987,941)	(79,994)	-	(1,067,935)
Equipment	(1,161,052)	(103,561)	-	(1,264,613)
Furniture	(26,178)	-	-	(26,178)
Software	(27,619)	-	-	(27,619)
Vehicles	(589,577)	(31,846)	-	(621,423)
Streetscape	(633,220)	(31,351)	-	(664,571)
Connector Road	(61,237)	(3,223)	-	(64,460)
Total Accumulated Depreciation	<u>(3,486,824)</u>	<u>(249,975)</u>	<u>-</u>	<u>(3,736,800)</u>
Governmental Activities Capital Assets - Net	<u>\$ 4,378,120</u>	<u>\$ (56,643)</u>	<u>\$ -</u>	<u>\$ 4,321,476</u>
<b>Business Activities</b>	Beginning Balance	Additions	Deductions	Ending Balance
Land	\$ 145,450	\$ -	\$ -	\$ 145,450
Depreciable Assets:				
Buildings	77,731	-	-	77,731
Equipment	478,631	-	-	478,631
Sewer System	5,644,371	-	-	5,644,371
Vehicles	131,527	-	-	131,527
Water System	12,474,919	-	-	12,474,919
Total Depreciable Assets	<u>18,952,629</u>	<u>-</u>	<u>-</u>	<u>18,952,629</u>
Less: Accumulated Depreciation:				
Buildings	(77,728)	-	-	(77,728)
Equipment	(467,511)	(5,008)	-	(472,519)
Sewer System	(4,691,798)	(73,348)	-	(4,765,146)
Vehicles	(128,191)	(1,400)	-	(129,591)
Water System	(4,500,328)	(236,831)	-	(4,737,159)
Total Accumulated Depreciation	<u>(9,865,556)</u>	<u>(316,587)</u>	<u>-</u>	<u>(10,182,143)</u>
Business Type Activities Capital Assets - Net	<u>\$ 9,087,073</u>	<u>\$ (316,587)</u>	<u>\$ -</u>	<u>\$ 8,770,486</u>

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note F – Bonds and Notes Payable

The City of Greensburg, Kentucky’s long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be paid from business-type activities.

Governmental Activities

		<u>Balance</u>	<u>Current</u>
Bank Loan #387557	Note Payable with bank, original issue amount of \$403,321; dated November 25, 2013; secured by mortgage on real property; interest rate is 3.99%; with final maturity date November 25, 2028	\$ 204,875	\$ 26,094
KY Bond Corp Note	General Obligation Agreement, original issue amount \$1,390,000; dated July 30, 2013; due February 1, 2029; interest rate of 3.12%; secured by personal property and City revenues	655,416	97,038
Bank Loan #7100453682	Note Payable with bank, original issue amount of \$65,107; dated November 3, 2016; secured by fire truck; interest rate is 3.0%; with final maturity date November 3, 2026	27,708	6,718
Bank Loan - Skid Steer	Note Payable with bank, original issue amounts of \$37,690; dated February 15, 2021; secured by a skid steer; interest rate is 3.75% with final maturity date February 15, 2026	28,360	7,398
Bank Loan #3089080	Note Payable with bank, original issue amount of \$65,337; dated May 15, 2018; secured by police vehicles; interest rate is 3.75%; with final maturity date May 15, 2023	2,423	2,423
		<u>\$ 918,782</u>	<u>\$ 139,671</u>

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note F – Bonds and Notes Payable (Continued)

Business-type Activities

		<u>Balance</u>	<u>Current</u>
KIA Water Tank	KIA Loan KIA Fund B, Infrastructure Revolving Loan Fund; due June 1, 2024; interest rate of .75%	\$ 17,268	\$ 8,600
KY Bond Corp Sewer Note	General Obligation Agreement, original issue amount \$1,310,000; dated November 20, 2014; due February 1, 2032; variable interest rate, secured by real property	768,751	75,000
USDA AR-1, Bond	United States Department of Agriculture (USDA) Rural Development; original issue \$2,616,000 due January 1, 2054; interest rate of 2.00%; secured by Revenue Bonds	2,322,000	52,500
USDA BR-1, Bond	United States Department of Agriculture (USDA) Rural Development; original issue \$455,000 due January 1, 2054; interest rate of 2.75%; secured by Revenue Bonds	416,000	7,500
USDA CR-1, Bond	United States Department of Agriculture (USDA) Rural Development; original issue \$200,000 due January 1, 2054; interest rate of 2.75%; secured by Revenue Bonds	181,000	3,500
USDA RD 91-05	United States Department of Agriculture (USDA) Rural Development; original issue \$450,000; dated September 19, 2011; secured by City Utility Revenues; interest rate of 4.125%; with final maturity dated January 1, 2048	373,100	8,300
KLC Note - Waterlines	Kentucky League of Cities (KLC) Morehead Pool 2007 Variable Rate Note; original issue amount of \$100,000; dated February 16, 2006; unsecured note; final maturity dated for April 1, 2026	25,298	6,280
USDA RD 92-08	United States Department of Agriculture (USDA) Rural Development; original issue \$450,000; dated November 10, 2011; unsecured note; interest rate of 2.25%; with final maturity date of November 2051	376,000	9,000
		<u>\$ 4,479,417</u>	<u>\$ 170,680</u>

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note F – Bonds and Notes Payable (Continued)

The following is a summary of changes in long-term debt for the year ended June 30, 2022:

<u>General Government Activities</u>	<u>June 30, 2021</u>	<u>Additions</u>	<u>Reductions</u>	<u>June 30, 2022</u>	<u>Due within One Year</u>
Direct Borrowings and Direct Placements:					
Notes Payable	\$ 1,142,207	\$ -	\$ (223,425)	\$ 918,782	\$ 139,671

<u>Business-type Activities</u>	<u>June 30, 2021</u>	<u>Additions</u>	<u>Reductions</u>	<u>June 30, 2022</u>	<u>Due within One Year</u>
Direct Borrowings and Direct Placements:					
Bond Obligations	\$ 3,772,808	\$ -	\$ (87,440)	\$ 3,685,368	\$ 89,402
Notes Payable	872,179	-	(78,130)	794,049	81,278
	<u>\$ 4,644,987</u>	<u>\$ -</u>	<u>\$ (165,570)</u>	<u>\$ 4,479,417</u>	<u>\$ 170,680</u>

The annual debt service requirements to maturity, including principal and interest, for long-term debt of the governmental activities, as of June 30, 2022, are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 139,671	\$ 36,735	\$ 176,406
2024	146,210	31,646	177,856
2025	152,915	25,604	178,519
2026	156,496	19,296	175,792
2027	148,328	12,972	161,300
2028-2029	175,162	8,357	201,176
Total	<u>\$ 918,782</u>	<u>\$ 134,610</u>	<u>\$ 1,071,049</u>

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note F – Bonds and Notes Payable (Continued)

The annual debt service requirements to maturity, including principal and interest, for long-term debt of the business-type activities, as of June 30, 2022, are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 170,680	\$ 113,753	\$ 284,433
2024	174,867	109,186	284,053
2025	171,266	104,477	275,743
2026	174,124	103,550	277,674
2027	174,200	93,930	268,130
2028-2032	852,381	391,729	1,244,110
2033-2037	541,800	293,449	835,249
2038-2042	611,800	223,451	835,251
2043-2047	694,700	140,551	835,251
2048-2052	669,500	55,606	725,106
2053-2054	244,099	5,735	249,834
	<u>4,479,417</u>	<u>1,635,417</u>	<u>6,114,834</u>
Total	<u>\$ 4,479,417</u>	<u>\$ 1,635,417</u>	<u>\$ 6,114,834</u>

Note G – Compliance with Bond Ordinance

The USDA Rural Development requires the City to create and maintain separate funds or accounts for each USDA bond.

Depreciation – This account is to receive funds monthly from the remaining revenues of the financed system. At June 30, 2022, the account was to receive \$200 each month with a reserve cap of \$24,000 for Water Bond 91-05 and \$150 each month with a reserve cap of \$18,000 for Sewer Bond 92-08. In addition, beginning in July 2016, the City is required to fund the account with an additional \$1,090 each month for RD AR-1 (#91-10), RD BR-1 (#91-12) and RD CR-1 (#91-14) with a total reserve cap for all of \$172,800. The City is in compliance with the ordinance.

Bond and Interest Sinking – This account is to receive, monthly, one sixth (1/6) of the next interest installment and one-twelfth (1/12) of the next annual principal payment. The City is in compliance with the ordinance.

Operation and Maintenance – This account is to accrue a balance equal to the anticipated requirements for a two-month period. The City is in compliance with the ordinance.

Note H – Risk Management

The City of Greensburg is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In addition to its general liability insurance, the city also carries commercial insurance for all other risks of loss such as worker's compensation and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note I – Related Parties Transactions

In a governmental entity, related parties include members of the governing body (city commissioners, etc.), board members, administrative officials (mayor, city clerk, etc.) immediate family members of the preceding individuals and affiliated governmental units that are not included in the financial statements as part of the reporting entity such as water and sewer systems. There are no related party transactions to be disclosed.

Note J – Economic Dependency

The City is not economically dependent on one or more major taxpayers or suppliers.

Note K – Retirement Plan

*Plan Description*

The City contributes to the County Employees' Retirement System (CERS). CERS is a cost-sharing multiple-employer defined benefit pension plan that cover all regular full-time members employed in non-hazardous duty positions of any state department, board, agency, county, city, school board, and any additional eligible local agencies electing to participate. The plan provides for retirement, disability, and death benefits to plan members. Retirement benefits may be extended to beneficiaries of plan members under certain circumstances.

CERS was created by the Kentucky General Assembly. Benefits are fully vested immediately upon reaching 60 months of service and are established by state statutes. Benefits of CERS members are calculated on the basis of age, final average salary and service credit. CERS also provides survivor, disability and health care coverage. Authority to establish and amend benefits is provided by Kentucky Revised Statutes Section 61.645.

For the fiscal year ended June 30, 2022 the City's covered payroll for non-hazardous positions was \$790,795. Kentucky Revised Statutes provides authority for employee and employer contributions. Employees and the City have contributed all of the required contributions for the fiscal year ending June 30, 2022. Contribution rates are as follows:

	<u>Employee</u>	<u>Employer</u>
Non-hazardous	5.00%	22.78%

The City's contribution for the fiscal year ended June 30, 2022 amounted to \$219,683, of which \$180,143 was contributed by the City and \$39,540 by the City's employees.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note K – Retirement Plan (Continued)

*Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions*

At June 30, 2022, the City reported a liability of \$1,839,797 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2021, the City's proportion was 0.028856 percent for non-hazardous.

For the year ended June 30, 2022, the City recognized pension expense of \$200,752. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in proportion and differences between employer contribution and proportionate share of contribution	\$ 5,874	\$ 1,646
Differences between expected and actual experience	21,127	17,856
Changes of assumptions	24,692	-
Net difference between projected and actual earnings on Plan investments	71,372	316,586
City's contributions subsequent to the measurement date	180,143	-
Total	\$ 303,208	\$ 336,088

The \$180,143 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ending June 30,	
2023	\$ (25,299)
2024	(55,985)
2025	(54,950)
2026	(76,788)
Total	\$ (213,023)

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five-year period. Those changes in net pension liability that are recorded as deferred outflows or inflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the respective qualified pension plan and recorded as a component of pension expense beginning with the period in which they are incurred.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note K – Retirement Plan (Continued)

*Actuarial Methods and Assumptions*

For financial reporting, the actuarial valuation as of June 30, 2021, was performed by Gabriel Roeder Smith (GRS). The total pension liability, net pension liability, and sensitivity information as of June 30, 2021 were based on an actuarial valuation date of June 30, 2020. The total pension liability was rolled-forward from the valuation date (June 30, 2020) to the plan's fiscal year ending June 30, 2021, using generally accepted actuarial principles.

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for fiscal year ending June 30, 2020:

Valuation Date	June 30, 2020
Experience Study	July 1, 2013 – June 30, 2018
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of pay
Remaining Amortization Period	23 years, Closed
Payroll Growth Rate	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.25%

The mortality table used for active members was a Pub-2010 General Mortality table, for the Non-Hazardous System, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2020. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage.

*Discount Rate*

The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 23-year amortization period of the unfunded actuarial accrued liability. The discount rate determination does not use a municipal bond rate.



City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note K – Retirement Plan (Continued)

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Rate of Return</u>	<u>Target Allocation</u>
Growth:		
U.S. Equity	5.70%	21.75%
Non-U.S. Equity	6.35%	21.75%
Private Equity	9.70%	10.00%
Specialty Credit/ High Yield	2.80%	15.00%
Liquidity		
Core Bonds	0.00%	10.00%
Cash	-.060%	1.50%
Diversifying Strategies		
Real Estate	5.40%	10.00%
Real Return	4.55%	<u>10.00%</u>
		<u><u>100.00%</u></u>

*Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.25 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25 percent) or 1-percentage-point higher (7.25 percent) than the current rate:

	<u>Discount rate</u>	<u>City's proportionate share of net pension liability</u>
1% decrease	5.25%	\$ 2,359,626
Current discount rate	6.25%	\$ 1,839,797
1% increase	7.25%	\$ 1,409,649

*Pension plan fiduciary net position:* Detailed information about the pension plan's fiduciary net position is available in the separately issued Kentucky Retirement Systems Comprehensive Annual Financial Report on the KRS website at [www.kyret.ky.gov](http://www.kyret.ky.gov).

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note L – Post-Employment Benefits Other than Pensions (OPEB)

At June 30, 2022, the net OPEB liability and the related deferred outflows of resources and deferred inflows of resources are as follows:

Deferred Outflows of Resources	\$ 332,484
Deferred Inflows of Resources	\$ 286,007
Net OPEB Liability:	<u>\$ 552,299</u>

*Plan Description*

Employees of the City are provided hospital and medical insurance through the Kentucky Retirement Systems' Insurance Fund (Insurance Fund), a cost-sharing multiple-employer defined benefit OPEB plan. The KRS was created by state statute under Kentucky Revised Statute Section 61.645. The KRS Board of Trustees is responsible for the proper operation and administration of the KRS. The KRS issues a publicly available financial report that can be obtained by writing to Kentucky Retirement System, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky 40601, or by telephone at (502) 564-4646.

*Benefits provided.* The Insurance Fund pays a prescribed contribution for whole or partial payment of required premiums to purchase hospital and medical insurance. Because of House Bill 290 (2004 Kentucky General Assembly), medical insurance benefits are calculated differently for members who began participating on, or after, July 1, 2003. Once members reach a minimum vesting period of 10 years, non-hazardous employees whose participation began on, or after, July 1, 2003, earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

*Contributions*

Contribution requirements of the participating employers are established and may be amended by the KRS Board of Trustees. The City has contractually required contribution rate for the year ended June 30, 2022 was 4.17% of covered payroll. Contributions to the Insurance Fund from the City were \$32,976 for the year ended June 30, 2022. Employees that entered the plan prior to September 1, 2008 are not required to contribute to the Insurance Fund. Employees that entered the plan after September 1, 2008 are required to contribute 1% of their annual creditable compensation which is deposited to an account created for the payment of health insurance benefits under 26 USC Section 401(h) in the Pension Fund (see Kentucky Administrative Regulation 105 KAR 1:420E).

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note L – Post-Employment Benefits Other than Pensions (OPEB) (Continued)

*Net OPEB Liability*

For financial reporting the actuarial valuation as of June 30, 2021, was performed by Gabriel Roeder Smith (GRS). The total OPEB liability, net OPEB liability, and sensitivity information as of June 30, 2021, were based on an actuarial valuation date of June 30, 2020. The total OPEB liability was rolled-forward from the valuation date (June 30, 2020) to the plan's fiscal year ending June 30, 2021, using generally accepted actuarial principles.

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for fiscal year ending June 30, 2021:

Valuation Date	June 30, 2020
Experience Study	July 1, 2013 – June 30, 2018
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of pay
Remaining Amortization Period	23 years, Closed
Payroll Growth Rate	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.25%
Healthcare Trend Rate	
Pre – 65	Initial trends starting at 6.30% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.
Post – 65	Initial trends starting at 6.30% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.

The mortality table used for active members is PUB-2010 General Mortality table projected with the ultimate rate from the MP 2014 mortality improvement scale using a base year 2010. For healthy retired members and beneficiaries, the mortality table used is a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. For disabled members, the PUB-2010 Disabled Mortality table is used with a 4-year set-forward for both male and female rates projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

*Discount Rate*

Single discount rate of 5.20% for the non-hazardous system was used to measure the total OPEB liability as of June 30, 2021. The single discount rate is based on the expected rate of return on OPEB plan investments of 6.25% and a municipal bond rate of 1.92%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2021. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, the plan's fiduciary net position and future contributions were projected to be sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the retirement system. However, the cost associated with the implicit employer subsidy is not currently being included in the calculation of the System's actuarial determined contributions, and it is our understanding that any cost associated with the implicit subsidy will not be paid out of the System's trust. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note L – Post-Employment Benefits Other than Pensions (OPEB) (Continued)

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Long-Term Expected Rate of Return	Target Allocation
Growth:		
U.S. Equity	5.70%	21.75%
Non-U.S. Equity	6.35%	21.75%
Private Equity	9.70%	10.00%
Specialty Credit/ High Yield	2.80%	15.00%
Liquidity		
Core Bonds	0.00%	10.00%
Cash	-.060%	1.50%
Diversifying Strategies		
Real Estate	5.40%	10.00%
Real Return	4.55%	10.00%
		<u>100.00%</u>

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate*

The net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.20%) or one percentage point higher (6.20%) follows:

	Discount Rate	City's proportionate share of net OPEB liability
1% decrease	4.20%	\$ 758,303
Current discount rate	5.20%	\$ 552,299
1% increase	6.20%	\$ 383,240

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note L – Post-Employment Benefits Other than Pensions (OPEB) (Continued)

*Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates*

The net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than current healthcare cost trend rates follows:

Healthcare Cost Trend Rate	City's proportionate share of net OPEB liability
1% decrease	\$ 397,590
Current healthcare rate	\$ 552,299
1% increase	\$ 739,037

*OPEB Liabilities, OPEB Expense and Deferred Inflows of Resources Related to OPEB*

At June 30, 2022, the City reported a liability of \$552,299 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of June 30, 2021 and the total OPEB liability used to calculate the collective net OPEB liability was determined by an actuarial valuation as of that date. The City's proportion of the collective net OPEB liability and OPEB expense was determined using the employers' actual contributions for fiscal year 2021. This method to be reflective of the employers' long-term contribution effort. At June 30, 2021, the City's proportion was 0.028849% for nonhazardous.

For the year ended June 30, 2022, the City recognized OPEB expense of \$78,199. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in proportion and differences between employer contribution and proportionate share of contribution	\$ 20,235	\$ 6,369
Implicit subsidy	18,173	-
Differences between expected and actual results	86,849	164,898
Changes of assumptions	146,425	514
Net difference between projected and actual earnings on Plan investments	27,826	114,226
City contributions subsequent to the measurement date	32,976	-
Total	\$ 332,484	\$ 286,007

City of Greensburg, Kentucky  
Notes to Financial Statements (Continued)  
June 30, 2022

Note L – Post-Employment Benefits Other than Pensions (OPEB) (Continued)

The \$32,976 of deferred outflows of resources resulting from the City’s contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Year ending June 30,	
2023	\$ 20,689
2024	7,545
2025	(12)
2026	(32,894)
Total	<u>\$ (4,672)</u>

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five-year period. Those changes in net OPEB liability that are recorded as deferred outflows or inflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the respective qualified OPEB plan and recorded as a component of OPEB expense beginning with the period in which they are incurred.

Note M – Recently Issued Accounting Standards Update

GASB Statement No. 96—In May 2020, GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITA)*. The objective of this Statement is to require the recognition of certain SBITA assets and liabilities for SBITAs that previously were recognized as inflows of resources, or outflows of resources based on the payment provisions of the contract. The standards for SBITAs are based on the standards established in Statement No. 87, *Leases*. The Statement is effective for the reporting periods beginning after June 15, 2022, or the 2022-23 fiscal year.

GASB Statement No. 101—In June 2022, GASB issued Statement No. 101, *Compensated Absences*. This Statement updates the recognition and measurement guidance for compensated absences. This is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The Statement is effective for the reporting periods beginning after December 15, 2023, or the 2024-25 fiscal year.

The City has not determined the effect of these pronouncements.

Note N – Prior Period Adjustment

Fund balances at the beginning of fiscal year 2022 have been adjusted for an understatement of cash in the prior year. The adjustment removed stale reconciling items that will never clear bank accounts. The correction had no effect on the current year’s activity and would only have an immaterial impact on the prior year’s change in net position and fund balances. The cumulative increases to beginning fund balances were \$82,525 to the general fund and \$74,500 to the water and sewer fund.

**REQUIRED SUPPLEMENTAL INFORMATION**

City of Greensburg, Kentucky  
Statement of Revenues, Expenditures and Changes in  
Fund Balances - Budget and Actual - General Fund  
June 30, 2022

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance Favorable <u>(Unfavorable)</u>
Revenue				
Taxes	\$ 1,018,000	\$ 1,018,000	\$ 1,565,525	\$ 547,525
Fees, Licenses and permits	266,350	266,350	318,170	51,820
Intergovernmental programs	401,250	401,250	463,988	62,738
Miscellaneous income	159,970	159,970	72,907	(87,063)
Total Revenue	<u>1,845,570</u>	<u>1,845,570</u>	<u>2,420,590</u>	<u>575,020</u>
Expenditures				
General government	1,637,794	1,637,794	1,738,010	(100,216)
Municipal road aid	23,300	23,300	20,482	2,818
Debt service	104,476	104,476	240,457	(135,981)
Capital outlay	179,250	179,250	193,332	(14,082)
Total Expenditures	<u>1,944,820</u>	<u>1,944,820</u>	<u>2,192,281</u>	<u>(247,461)</u>
Excess of Revenues Over (Under) expenditures	<u>(99,250)</u>	<u>(99,250)</u>	<u>228,309</u>	<u>327,559</u>
Other Financing Sources				
Transfer in (out)	36,000	36,000	2,038	(33,962)
Interest income	4,200	4,200	3,957	(243)
Proceeds from debt financing	60,000	60,000	-	(60,000)
Total Other Financing Sources	<u>100,200</u>	<u>100,200</u>	<u>5,995</u>	<u>(94,205)</u>
Net Change in Fund Balance	950	950	234,304	233,354
Fund Balances July 1, 2021, as previously reported	1,952,203	1,952,203	1,952,203	-
Prior Period Adjustment (Note N)	-	-	82,525	-
Fund Balances July 1, 2021, as restated	<u>1,952,203</u>	<u>1,952,203</u>	<u>2,034,728</u>	<u>-</u>
Fund Balance June 30, 2022	<u>\$ 1,953,153</u>	<u>\$ 1,953,153</u>	<u>\$ 2,269,032</u>	<u>\$ 233,354</u>



City of Greensburg, Kentucky  
 Schedule of the City's Proportionate Share of the Net Pension Liability  
 County Employees' Retirement System  
 Last Eight Fiscal Years

	Non-Hazardous							
	June 30, 2015	June 30, 2016	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022
City's proportion of the net pension liability	0.031574%	0.028036%	0.027430%	0.025604%	0.029059%	0.028976%	0.028817%	0.028856%
City's proportionate share of the net pension liability	\$ 1,024,355	\$ 1,205,443	\$ 1,350,492	\$ 1,498,681	\$ 1,769,782	\$ 2,037,895	\$ 2,210,240	\$ 1,839,797
City's covered payroll	\$ 723,169	\$ 751,829	\$ 701,228	\$ 614,346	\$ 768,436	\$ 749,176	\$ 740,528	\$ 736,642
City's proportionate share of the net pension liability as a percentage of its covered payroll	141.65%	160.33%	192.59%	243.95%	230.31%	272.02%	298.47%	249.75%
Plan fiduciary net position as a percentage of the total pension liability	66.80%	59.97%	55.50%	53.50%	53.54%	50.45%	47.81%	57.33%

City of Greensburg, Kentucky  
 Schedule of the City's Pension Contributions  
 County Employees' Retirement System  
 Last Eight Fiscal Years

	June 30, 2015	June 30, 2016	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022
Contractually required contribution	\$ 96,084	\$ 87,163	\$ 85,701	\$ 111,270	\$ 121,516	\$ 142,922	\$ 142,172	\$ 180,143
Contributions in relation to the contractually required contribution	(96,084)	(87,163)	(85,701)	(111,270)	(121,516)	(142,922)	(142,172)	(180,143)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 751,829	\$ 701,228	\$ 614,346	\$ 768,436	\$ 749,176	\$ 740,528	\$ 736,642	\$ 790,795
Contributions as a percentage of covered payroll	12.75%	12.42%	13.95%	14.48%	16.22%	19.30%	19.30%	22.78%

**Notes to Schedule**

Valuation date	June 30, 2014	June 30, 2015	June 30, 2015	June 30, 2015	June 30, 2016	June 30, 2017	June 30, 2018	June 30, 2019
Experience study	July 1, 2008 - June 30, 2013	July 1, 2008 - June 30, 2013	July 1, 2008 - June 30, 2013	July 1, 2008 - June 30, 2013	July 1, 2008 - June 30, 2013	July 1, 2008 - June 30, 2013	July 1, 2013 - June 30, 2018	July 1, 2013 - June 30, 2018

**Methods and assumptions used to determine contributions:**

Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization method	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay
Asset valuation method	Five-year smoothed market	Five-year smoothed market	20% of the difference between market value of assets and the expected actuarial value of assets is recognized	20% of the difference between market value of assets and the expected actuarial value of assets is recognized	20% of the difference between market value of assets and the expected actuarial value of assets is recognized	20% of the difference between market value of assets and the expected actuarial value of assets is recognized	20% of the difference between market value of assets and the expected actuarial value of assets is recognized	20% of the difference between market value of assets and the expected actuarial value of assets is recognized
Remaining amortization period	29 year, closed	29 year, closed	28 year, closed	28 year, closed	27 years, closed	26 years, closed	25 years, closed	30 years, closed
Investment return	7.75%	7.50%	6.75%	7.50%	7.50%	6.25%	6.25%	6.25%
Payroll growth rate	4.00%	4.00%	4.00%	4.00%	4.00%	2.00%	2.00%	2.00%
Inflation	3.50%	3.25%	3.25%	3.25%	3.25%	2.30%	2.30%	2.30%
Salary increase	4.50% per annum	4.0% average, including inflation	4.0% average, including inflation	4.0% average, including inflation	4.0% average, including inflation	3.30% to 11.55% varies by services	3.30% to 11.55% varies by services	3.30% to 10.30% varies by services

**Mortality**

The rate of mortality for active members is based on the RP-2000 Combined Mortality Table projected to with scale BB to 2013 (multiplied by 50% for males and 30% for females). For health retired members and beneficiaries, the mortality table is the RP-2000 Combined Mortality Table projected with scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. Beginning in 2022, the retiree mortality is a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

Note: This is a 10 year schedule. Years will be added to this schedule in future fiscal years until 10 years of information is available.

City of Greensburg, Kentucky  
Schedule of the City's Proportionate Share of the Net OPEB Liability  
County Employees' Retirement System  
Last Five Fiscal Years

	Non-Hazardous				
	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022
City's proportion of the net OPEB liability	0.025604%	0.029057%	0.028968%	0.028808%	0.028849%
City's proportionate share of the net OPEB liability	\$ 514,728	\$ 515,900	\$ 487,228	\$ 695,625	\$ 552,299
City's covered payroll	\$ 614,346	\$ 768,436	\$ 749,176	\$ 740,528	\$ 736,642
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	83.78%	67.14%	65.04%	93.94%	74.98%
Plan fiduciary net position as a percentage of the total pension liability	52.40%	57.62%	60.44%	51.67%	62.91%

City of Greensburg, Kentucky  
Schedule of the City's OPEB Contributions  
County Employees' Retirement System  
Last Five Fiscal Years

	Non-Hazardous				
	2018	2019	2020	2021	2022
Contractually required contribution	\$ 36,116	\$ 39,407	\$ 35,249	\$ 35,064	\$ 32,976
Contributions in relation to the contractually required contribution	(36,116)	(39,407)	(35,249)	(35,064)	(32,976)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 768,436	\$ 749,176	\$ 740,528	\$ 736,642	\$ 790,795
Contributions as a percentage of covered payroll	4.70%	5.26%	4.76%	4.76%	4.17%

**Notes to Schedule**

Valuation date	June 30, 2015	June 30, 2016	June 30, 2017	June 30, 2018	June 30, 2019
Experience study	July 1, 2008 - June 30, 2013	July 1, 2008 - June 30, 2013	July 1, 2008 - June 30, 2013	July 1, 2013 - June 30, 2018	July 1, 2013 - June 30, 2018

**Methods and assumptions used to determine contributions:**

Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization method	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay	Level percentage of pay
Asset valuation method	20% of the difference between market value of assets and the expected actuarial value of assets is recognized	20% of the difference between market value of assets and the expected actuarial value of assets is recognized	20% of the difference between market value of assets and the expected actuarial value of assets is recognized	20% of the difference between market value of assets and the expected actuarial value of assets is recognized	20% of the difference between market value of assets and the expected actuarial value of assets is recognized
Amortization period	28 year, closed	27 year, closed	26 year, closed	25 year, closed	30 year, closed
Investment return	7.50%	7.50%	6.25%	6.25%	6.25%
Payroll growth rate	4.00%	4.00%	2.00%	2.00%	2.00%
Inflation	3.25%	3.25%	2.30%	2.30%	2.30%
Projected salary increase	4.0%, average, including inflation	4.0%, average	3.30% to 11.55%, varies by service	3.30% to 11.55%, varies by service	3.30% to 10.30%, varies by service
Healthcare trend rates (Pre 65)	Initial trend starting at 7.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 5 years	Initial trend starting at 7.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 5 years	Initial trend starting at 7.25% at 1/1/2019 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years	Initial trend starting at 7.00% at 1/1/2020 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years	Initial trend starting at 6.25% at 1/1/2021 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years
Healthcare trend rates (Post - 65)	Initial trend starting at 5.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 2 years	Initial trend starting at 5.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 2 years	Initial trend starting at 5.10% at 1/1/2019 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 11 years	Initial trend starting at 5.00% at 1/1/2020 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 10 years	Initial trend starting at 5.50% at 1/1/2021 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years

**Mortality**

RP-2000 Combined Mortality, project to 2013 with Scale BB (set back 1 year for females). Beginning in 2022, the retiree mortality is a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

**Phased-in Provision**

Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018.

Note: This is a 10 year schedule. Years will be added to this schedule in future fiscal years until 10 years of information is available.

Information about Infrastructure Assets Reported  
Using the Modified Approach

As allowed by GASB Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments*, the City has adopted an alternative method for reporting costs associated with certain infrastructure assets. Under this alternative method, referred to as the “modified approach,” infrastructure assets are not depreciated, and maintenance and preservation costs are expensed. The City capitalizes costs related to new construction, major replacements, and improvements that increase the capacity and/or efficiency of infrastructure assets reported under the modified approach.

In order to use the modified approach, the City is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform and document replicable condition assessments of the eligible infrastructure assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the eligible infrastructure assets at the condition level established and disclosed by the City.
- Document that the infrastructure assets are being preserved approximately at or above the condition level established by the City.

A governmental entity that uses the modified approach has to document that it has performed a completed condition assessment of the assets at least once every three years. The City completed a condition assessment as of June 30, 2021, and for the year then ended. That assessment is reported in these financial statements as of June 30, 2021, and for the year then ended.

Roads

The City applies the modified approach only to the eleven (11) street-miles of roads that are owned by the City and maintained by the City’s Streets Department. The goal of the City in conjunction with adopting the modified approach is to develop and provide a cost-effective pavement maintenance and rehabilitation program that preserves the City’s investment in its road network and enhances public transportation and safety.

Measurement Scale

The condition of road pavement is measured using the City Pavement Measurement System. This system uses a measurement scale that considers the condition of the highways and roads as denoted by a Pavement Condition Index (PCI), ranging from 0 to 100. The PCI is used to classify roads into categories as follows:

City of Greensburg, Kentucky  
June 30, 2022

<b>Category</b>	<b>PCI Rating Range</b>	<b>Description</b>
Very Good	94 – 100	New or nearly new pavement which provides a very smooth ride and is mainly free of distress. (No maintenance work needed.)
Good	76 – 93	Pavement which provides an adequate ride and exhibits few, if any, visible signs of distress. (Minor maintenance may be needed.)
Fair	64 - 75	Surface defects such as cracking, rutting, and raveling are affecting the ride. (Major maintenance is likely needed.)
Poor	41 - 63	These roadways have deteriorated to such an extent that they are in need of resurfacing and the ride is noticeably rough. (Structural improvements, in addition to major maintenance, are likely needed.)
Very Poor	0 - 40	Pavement in this category is severely deteriorated and the ride quality is unacceptable. (Complete road reconstruction is likely needed.)

Established Condition Level

It is the City’s policy to maintain at least 80% of its roads at or above the “good” condition level, and no more than 10% at a “very poor” condition. Condition assessments are performed by geographic district within the City on approximately one-third of the roads each year, achieving a complete condition assessment at least every three years.

Assessed Conditions

The following table reports the percentage of pavement meeting the “very good” and “good” condition ratings, as well as those falling into the “fair” category, as assessed in 2022. No City streets were assessed as “poor” or “very poor”. Prior to 2013, the City did not use an asset management system. Therefore, no meaningful comparison of the condition of the City’s roads prior to 2013 is available.

<b>Category</b>	<b>2022</b>
Very Good	70%
Good	25%
Fair	5%

During the past five (5) years the City spent the following to maintain City streets, roads and sidewalks:

	<u>Expenditures</u>	<u>Budgeted</u>
2017	\$ 53,869	\$ 50,000
2018	\$ 43,211	\$ 50,000
2019	\$ 35,580	\$ 50,000
2020	\$ 11,348	\$ 50,000
2021	\$ 10,557	\$ 50,000
2022	\$ 20,482	\$ 50,000

City of Greensburg, Kentucky  
List of Officials

City Hall  
110 West  
Court St.  
Greensburg,  
KY 42743

Telephone: 270/932-4298      270/932-7778 (facsimile)

City Council meetings held 2nd Monday of each month at 5:00 PM (CST)

City of Greensburg Officials

<u>Title</u>	<u>Name</u>	<u>Term Expires</u>
Mayor	John Shuffett	December 31, 2022
Council Member	Jerry Cowherd	December 31, 2022
Council Member	Alex Taylor	December 31, 2022
Council Member	Julie Smyrichinsky	December 31, 2022
Council Member	Connie Judd	December 31, 2022
Council Member	Ed Gorin	December 31, 2022
Council Member	Marty Young	December 31, 2022
City Clerk	Kim Darnell	
Police Chief	Wayne Hedgespeth	
Fire Chief	Lawrence Gupton	
Public Works Director	Edward Price	
Water Plant Chief Operator	Michael Peterson	
Wastewater Plant Chief Operator	Danny Bush	
E911 Coordinator	Beverly Fitzgerald	

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance  
And Other Matters based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards*

To the Mayor and City Council  
City of Greensburg, Kentucky

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities and each major fund the City of Greensburg, Kentucky, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Greensburg, Kentucky's basic financial statements and have issued our report thereon dated July 8, 2024.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employee in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and responses as item 2022-1 that we consider to be a material weakness.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as item 2022-2.



### **City's Response to Finding**

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

***Baldwin CPAs, PLLC***

Baldwin CPAs, PLLC

July 8, 2024

City of Greensburg, Kentucky  
Schedule of Findings and Responses  
June 30, 2022

**A. Summary of Auditors' Results**

Financial Statements:

1. The auditors' report expresses an unmodified opinion on whether the City of Greensburg's financial statements were prepared in accordance with accounting principles generally accepted in the United States of America.
2. No significant deficiencies in internal control over financial reporting during the audit of the financial statements is reported. One material weakness in internal control over financial reporting is reported.
3. One instance of material noncompliance to the financial statements of the City of Greensburg, Kentucky, which would be required to be reported in accordance with *Government Auditing Standards*, was disclosed during the audit.

**B. Financial Statement Findings**

Material Weakness

2022-1 Adjustments to Cash

*Condition:* Error corrections to cash that were posted to beginning fund balances should have been corrected in prior fiscal years.

*Criteria:* Old outstanding cash items should be removed when it becomes reasonably certain they will not clear the bank account.

*Cause:* Lack of controls to timely remove stale reconciling items on bank reconciliations.

*Effect:* A potential material misstatement in cash balances

*Recommendation:* We recommend that improvements to the cash reconciliation process be made to understand and timely record any adjustments made to cash.

*Views of Responsible Officials and Planned Corrective Actions:* To prevent future errors, management intends to perform cash reconciliations outside of the accounting software.

Material Noncompliance

2022-2 Violation of KRS 91A.040 – Annual City Audits

*Condition:* We noted the City's audited financial statements for year ended June 30, 2022, were not completed and filed by the required reporting due date.

*Criteria:* KRS 91A.040 requires each city, after the close of each fiscal year, to be audited by the Auditor of Public Accounts or a certified public accountant. The audit shall be completed by March 1 immediately following the fiscal year being audited. The city shall forward an electronic copy of the audit report to the Department for Local Government for information purposes by no later than April 1 immediately following the fiscal year being audited.

*Cause:* The City did not have adequate policies and procedures in place to ensure compliance with state laws and regulations.

*Effect:* The City was not in compliance with KRS 91A.040. As a consequence, the State may withhold with certain funds and payments to the City.

*Recommendation:* The City should implement corrective action to adhere to state laws and regulations.

*Views of Responsible Officials and Planned Corrective Actions:* Management understands and agrees with the auditor's finding and the need to improve timely financial reporting.