

**SANITATION DISTRICT NO. 4
OF BOYD COUNTY, KENTUCKY**

**FINANCIAL STATEMENTS
AND SUPPLEMENTAL INFORMATION
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023**

TOGETHER WITH INDEPENDENT AUDITOR'S REPORTS

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INDEPENDENT AUDITOR'S REPORT

Board of Directors
Sanitation District No. 4 of Boyd County, Kentucky
Ashland, Kentucky

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the Sanitation District No. 4 of Boyd County, Kentucky (the "District"), as of and for the years ended June 30, 2024 and 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the District, as of June 30, 2024 and 2023, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis information on pages 5 through 7 and the Schedule of District's Proportionate Share of the Net Pension and OPEB Liability (Asset) and the Schedule of Pension and OPEB Contributions on pages 30 through 36 be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sanitation District No. 4 of Boyd County, Kentucky's basic financial statements. The schedules of operating expenses are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedules of operating expenses are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedules of operating expenses are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 31, 2025, on our consideration of Sanitation District No. 4 of Boyd County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Ashland, Kentucky
January 31, 2025

**SANITATION DISTRICT NO. 4
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023**

Our discussion and analysis of Sanitation District No. 4 of Boyd County, Kentucky's financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2024 and 2023. Please read it in conjunction with the accompanying basic financial statements. It is our intent that this discussion provides all parties interested in the District's financial condition, especially the users of the facilities, a better understanding of the District's operations and financial status.

The District reports its financial statements in a required model format issued by the Governmental Accounting Standards Board.

Financial Highlights

- As of June 30, 2024 and 2023, the District's assets and deferred outflows of \$28,150,614 and \$28,195,706 exceeded liabilities and deferred inflows of \$20,095,125 and \$20,740,244 by \$8,055,489 and \$7,455,462, respectively. This excess includes the net investment in capital assets of \$6,784,797 and \$5,509,285, restricted resources of \$871,032 and \$857,212, which represent money set aside to satisfy loan covenants, and unrestricted resources available to continue District operations into the next fiscal year of \$399,660 and \$1,088,965, respectively.
- Current assets (consisting primarily of unrestricted cash balances and accounts receivable) as of June 30, 2024 and 2023 were \$1,889,010 and \$2,441,191 and current liabilities payable from those funds were \$1,561,566 and \$1,421,349, respectively.

Overview of the Financial Statements

The District's basic financial statements include: (1) fund financial statements, and (2) notes to the financial statements. These financial statements present information about business-type activities, which consist principally of the fees the District charges its users to cover all or most of the cost of the services it provides.

Fund Financial Statements

The fund financial statements provide detailed information about the proprietary fund. When the District charges customers for the services it provides, these services are reported in the proprietary fund.

Notes to the Financial Statements

The accompanying notes to the financial statements provide information essential to a full understanding of the fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.

Net position for the period ending June 30, 2024 as compared to June 30, 2023

	June 30, 2024	June 30, 2023
Current Assets	\$ 1,889,010	\$ 2,441,191
Noncurrent Assets	25,835,262	25,392,795
Total Assets	27,724,272	27,833,986
Deferred Outflows	426,342	361,720
Current Liabilities	1,561,566	1,421,349
Noncurrent Liabilities	17,955,521	19,152,342
Total Liabilities	19,517,087	20,573,691
Deferred Inflows	578,038	166,553

Net position

Net investment in capital assets	6,784,797	5,509,285
Restricted	871,032	857,212
Unrestricted	399,660	1,088,965
Total Net position	\$ 8,055,489	\$ 7,455,462

The following table presents a summary of revenue and expense for the fiscal years ended June 30, 2024 and 2023, respectively.

	2024 Amount	2023 Amount
Revenues:		
Services	\$ 6,096,379	\$ 5,889,748
Miscellaneous income	667	781
Grant income	25,750	84,753
Recoupment of previously written off construction deposit	116,695	-
Gain (loss) on disposal of capital assets	-	(141,696)
Interest income	119,966	74,360
Total revenues	6,359,457	5,907,946
Expenses:		
Treatment expenses	4,125,229	3,877,917
Administration expenses	453,856	515,698
Depreciation	607,007	576,689
Amortization	9,210	9,206
Interest expense	573,336	593,603
Total expenses	5,768,638	5,573,113
Income before capital contributions	590,819	334,833
Capital contributions	9,208	4,800
Revenue over (under) expenses	\$ 600,027	\$ 339,633

Reporting the District as a Whole

One of the most important questions asked about the District's finances is, "Is the District as a whole better off or worse off as a result of this year's activities?" The Statement of Net Position and the Statement of Revenues, Expenses, and Changes in Net Position report information about the District as a whole and about its activities in a way that helps answer this question.

Our discussion begins with an analysis of overall revenues and expenses and their treatment. An overwhelming majority of the District's revenue is received from charges for services.

For the year ended June 30, 2024, the Districts operating revenues increased from a year ago by \$206,517 (3.51%) while operating expenses of all programs and services including depreciation increased by \$215,792 (4.33%). Overall, net operating income was \$901,744 for the fiscal year 2024 compared to \$911,019 in fiscal year 2023.

Treatment expenses were \$4,125,229 for the year ended June 30, 2024 compared to \$3,877,917 for the year ended June 30, 2023.

Financial Analysis of the District's Proprietary Fund

At June 30, 2024 and 2023, the District's proprietary fund reported total net position of \$8,055,489 and \$7,455,462; an increase of \$600,027 or 8.05%.

Capital Assets

The District made several capital asset purchases with a total cost of \$1,093,979. These items were purchased by the general fund with their prior cash balance.

At June 30, 2024 and 2023, the District had \$22,306,518 and \$21,819,546 in capital assets, net of depreciation, respectively.

Debt

At June 30, 2024 and 2023, the District had bonds and notes payable to Kentucky Rural Water Finance Corporation and Kentucky Bond Corporation with remaining balances of \$17,521,721 and \$18,310,261 (net of discounts and premiums), respectively.

Economic Factors and Next Year's Rates

In considering the District's budget for year 2025, the District expects no significant changes, except for the additional customers related to the line expansion. In addition, rates will be reevaluated due to increased costs.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District's superintendent, at Sanitation District No. 4 of Boyd County, Kentucky, 239 W. Little Garner Road, Ashland, KY, 41102, telephone number (606) 928-3936.

SANITATION DISTRICT NO. 4 OF BOYD COUNTY, KENTUCKY
STATEMENTS OF NET POSITION
PROPRIETARY FUND
JUNE 30, 2024 AND 2023

	2024	2023
Assets		
Current assets:		
Cash and cash equivalents	\$ 559,622	\$ 1,332,581
Accounts receivable (Net of allowance for bad debt of \$190,551 and \$190,551, respectively)	1,297,789	1,106,994
Grant receivable	25,750	-
Other assets	5,849	1,616
Total current assets	1,889,010	2,441,191
Noncurrent assets:		
Net OPEB asset	27,024	-
Restricted cash and cash equivalents	3,501,720	3,573,249
Capital assets, net of accumulated depreciation	22,306,518	21,819,546
Total noncurrent assets	25,835,262	25,392,795
Total assets	27,724,272	27,833,986
Deferred Outflows of Resources		
Deferred outflows - OPEB related	116,438	150,598
Deferred outflows - pension related	309,904	211,122
Total deferred outflows of resources	426,342	361,720
Total assets and deferred outflows	\$ 28,150,614	\$ 28,195,706
Liabilities		
Current liabilities:		
Accounts payable	\$ 563,772	\$ 443,170
Accrued payroll liabilities	6,967	6,312
Accrued interest payable	165,777	171,994
Accrued other payroll payable	2,883	2,123
Bonds payable - current	822,167	797,750
Total current liabilities	1,561,566	1,421,349
Noncurrent liabilities:		
Bonds payable, net of current portion, less - bond issuance discounts, plus - bond issuance premiums	16,699,554	17,512,511
Net OPEB liability	-	351,621
Net pension liability	1,255,967	1,288,210
Total noncurrent liabilities	17,955,521	19,152,342
Total liabilities	19,517,087	20,573,691
Deferred Inflows of Resources		
Deferred inflows OPEB related	433,882	136,913
Deferred inflows pension related	144,156	29,640
Total deferred inflows of resources	578,038	166,553
Net Position		
Net investment in capital assets	6,784,797	5,509,285
Restricted for loan repayment	871,032	857,212
Unrestricted	399,660	1,088,965
Total net position	8,055,489	7,455,462
Total liabilities, deferred inflows and net position	\$ 28,150,614	\$ 28,195,706

The accompanying notes to financial statements
are an integral part of these statements.

SANITATION DISTRICT NO. 4 OF BOYD COUNTY, KENTUCKY
STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUND
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

	2024	2023
Operating revenues:		
Services	\$ 6,096,379	\$ 5,889,748
Miscellaneous income	667	781
Total operating revenues	6,097,046	5,890,529
Operating expenses:		
Treatment expenses	4,125,229	3,877,917
Administrative expenses	453,856	515,698
Depreciation	607,007	576,689
Amortization	9,210	9,206
Total operating expenses	5,195,302	4,979,510
Operating income	901,744	911,019
Nonoperating revenues (expenses):		
Interest income	119,966	74,360
Interest expense	(573,336)	(593,603)
Recoupment of previously written off construction deposit	116,695	-
Gain (loss) on disposal of capital asset	-	(141,696)
Grant income	25,750	84,753
Total nonoperating revenue (expense)	(310,925)	(576,186)
Income before capital contributions	590,819	334,833
Tap fees	9,208	4,800
Change in net position	600,027	339,633
Net position, Beginning of the year	7,455,462	7,115,829
Net position, End of year	\$ 8,055,489	\$ 7,455,462

The accompanying notes to financial statements
are an integral part of these statements.

SANITATION DISTRICT NO. 4 OF BOYD COUNTY, KENTUCKY
STATEMENTS OF CASH FLOWS
PROPRIETARY FUND
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

	2024	2023
Cash flows from operating activities:		
Receipts from customers	\$ 5,906,251	\$ 6,066,673
Payments to supplies	(3,732,888)	(3,854,205)
Payments to employees	(792,438)	(562,883)
Net cash provided by operating activities	1,380,925	1,649,585
Cash flows from noncapital financing activities:		
Grant income	-	84,753
Net cash provided by noncapital financing activities	-	84,753
Cash flows from capital and related financing activities:		
Proceeds from issuance of debt	-	-
Principal paid on long term debt	(797,750)	(661,583)
Interest paid on long term debt	(579,553)	(551,064)
Capital contributions	9,208	4,800
Proceeds from sale of capital assets	-	-
Recoupment of previously written off construction deposit	116,695	-
Purchases of capital assets	(1,093,979)	(694,625)
Net cash used for capital and related financing activities	(2,345,379)	(1,902,472)
Cash flows from investing activities:		
Interest income	119,966	74,360
Net cash provided by investing activities	119,966	74,360
Net decrease in cash and cash equivalents	(844,488)	(93,774)
Cash and cash equivalents, Beginning of the year	4,905,830	4,999,604
Cash and cash equivalents, End of year	\$ 4,061,342	\$ 4,905,830
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 901,744	\$ 911,019
Adjustments to reconcile operating loss to net cash provided by operating activities:		
Depreciation	607,007	576,689
Amortization	9,210	9,206
Net OPEB adjustment	(337,242)	36,816
Net pension adjustment	273,217	28
Change in assets and liabilities:		
Accounts receivable	(190,795)	135,784
Other assets	(4,233)	(1,071)
Accounts payable	120,602	(21,460)
Accrued payroll liabilities	1,415	2,574
Accrued wages	-	-
Total adjustments	479,181	738,566
Net cash provided by operating activities	\$ 1,380,925	\$ 1,649,585
Reconciliation of cash:		
Cash and cash equivalents	\$ 559,622	\$ 1,332,581
Restricted cash and cash equivalents	3,501,720	3,573,249
Cash and cash equivalents, End of year	\$ 4,061,342	\$ 4,905,830

The accompanying notes to financial statements
are an integral part of these statements.

**SANITATION DISTRICT NO. 4
OF BOYD COUNTY, KENTUCKY
NOTES TO FINANCIAL STATEMENTS
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023**

The financial statements of the Sanitation District No. 4 of Boyd County, Kentucky (“the District”) have been prepared in accordance with generally accepted accounting principles in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body of governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The more significant of these accounting policies are described below, and where appropriate, subsequent pronouncements will be referenced.

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Nature of Operations

Sanitation District No. 4 of Boyd County, Kentucky is a Sanitation District created and existing pursuant to the provisions of Section 220.010 through 220.54 of the Kentucky Revised Statutes.

The District was created by ordinance of the Boyd County Fiscal Court on December 30, 1978, duly certified and recorded as provided in KRS 220.110. The purpose of the District is to provide sanitation sewer services to a portion of Boyd County, Kentucky.

The District is governed by a Board of Directors consisting of three members, who are appointed by the County Judge of Boyd County, Kentucky. The Board of Directors is a corporate body, having the right, power and duty to make provision for “the collection and disposal of sewage and other liquid wastes produced within the District and to establish rates or charges and make reasonable regulations with regard to such service.” It is authorized to finance its proper undertakings through the issuance of “Sanitation District (Revenue) Bonds.”

Under Section 115 of the Internal Revenue Code of 1986, the District is exempt from income taxes; therefore, no provision has been made.

Reporting Entity

The District’s basic financial statements include the accounts of all District operations. The criteria for including organizations as component units within the District’s reporting entity, as set forth in Section 2100 of the Governmental Accounting Standards Board (GASB) *Codification of Governmental Accounting and Financial Standards*, include whether:

- the District is legally separate (can sue and be sued in their own name)
- the District holds the corporate powers of the organization
- the District appoints a voting majority of the organization’s board
- the District is able to impose its will on the organization
- the organization has the potential to impose financial benefit/burden on the District
- there is fiscal dependency by the organization on the District

Based on the aforementioned criteria, the District has no component units.

Basis of Accounting

The District's operations are classified as an Enterprise Fund that accounts for the acquisition, operation, and maintenance of activities that are similar to a business. The Enterprise Fund is accounted for on the accrual basis of accounting. Revenues are recognized in the period earned, and expenses are recognized at the time liabilities are incurred. The Enterprise Fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. The principal operating revenue of the District are charges to customers for sales and services. The District also recognizes connection fees intended to recover the costs of connecting new customers to the utility system as operating revenue. Operating expenses for an Enterprise Fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Material estimates that are particularly susceptible to significant change relate to the determination of the allowance for account balances deemed not collectible, and the time period used to depreciate the capital assets. Actual results could differ from estimated amounts.

Advertising Expense

Advertising expense for the years ended June 30, 2024 and 2023 was \$2,054 and \$3,362, respectively.

Assets, Liabilities, and Net Position

Cash and cash equivalents. For purposes of reporting cash flows, cash and cash equivalents consist of cash on hand, cash on deposit with banks, and certificates of deposit with an original maturity of less than three months (including amounts held in restricted asset accounts).

Accounts Receivable. Accounts receivable consists of billings of \$1,488,340 and \$1,297,545 to the residents of Boyd County, Kentucky and the Federal Correctional Institution of Ashland, Kentucky, which were not collated as of June 30, 2024 and 2023, respectively. An allowance for doubtful accounts is used on the indirect write off method and monitored for non-pay customers. The balance for doubtful accounts for June 30, 2024 and 2023 was \$190,551 and \$190,551, respectively.

Grant Receivable. Grant receivable consists of amounts disbursed that have not yet been reimbursed with approved grant funds.

Restricted Assets. Certain proceeds of revenue bonds, as well as certain resources set aside for their payment, including reserve requirements, are classified as restricted assets on the statement of net position since their use is limited by applicable bond and note indentures.

Capital Assets. Expenditures for items having a useful life greater than one year are capitalized. Capital assets are stated at historical cost. Depreciation is provided over the estimated useful lives of the related assets using the straight-line method as follows:

Buildings and property	10-60 years
Furniture, fixtures and equipment	3-10 years

Depreciation expense for the years ended June 30, 2024 and 2023 was \$607,007 and \$576,689, respectively.

Capital additions, improvements and major renewals are capitalized, whereas maintenance, repairs and minor renewals are charged to expenses when they are incurred. In the case of disposals, the assets and related reserves are removed from the accounts, and the net amount, less any proceeds from disposals, is charged or credited to revenues.

Long-Term Obligations. Long-term liabilities reported in the statement of net position include principal outstanding on notes.

Net Position. Net position is reported in three categories: net investment in capital assets; restricted net position; and unrestricted net position. Net investment in capital assets, represents capital assets, less accumulated depreciation, less outstanding principal of related debt. Restricted net position reflects funds held in various reserve accounts to meet the various covenants as may be specified and defined in the revenue bond and note indentures or as deemed appropriate by management. All other net position is considered unrestricted.

Bond Issuance Costs

Debt issuance costs are expensed in the period they are incurred. Bond issuance costs were \$-0- and \$-0- for the years ended June 30, 2024 and 2023, respectively.

Long-Term Liabilities

In the financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable business-type activities, or proprietary fund type statement of net position. Initial issuance costs are deferred and amortized over the life of the bonds using the straight-line method.

Interest Expense

Interest expense incurred during the construction of financed projects is capitalized during the construction period. Interest expense was \$573,336 and \$593,603 for the years ended June 30, 2024 and 2023, respectively.

Encumbrances

The District does not use a system of encumbrances in their accounting and reporting methods.

Capital Grants/Contributions

Grants that are restricted to the purchase of property, plant and equipment are recorded as other income, per GASB 33. The District received capital grants of \$25,750 and \$-0- for the years ended June 30, 2024 and 2023, respectively.

Tap fees are also recorded as capital contribution income, per GASB 33. These fees represent the increased value in property, plant and equipment resulting from the addition of customers to the utility distribution system. The total amount of tap fees was \$9,208 and \$4,800 for the years ended June 30, 2024 and 2023, respectively.

Deferred Outflows/Inflows of Resources

In addition to assets, the Statements of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until that time.

In addition to liabilities, the Statements of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the liability (asset), deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the OPEB plan's fiduciary net position and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Reclassifications

Certain reclassifications have been made to the June 30, 2023 financial statements to conform with the June 30, 2024 financial statements.

Recent Accounting Pronouncements

In May 2022, the GASB issued Statement No. 99, *Omnibus 2022* ("GASB 99"), to provide guidance addressing various accounting and financial reporting issues identified during the implementation and application of certain GASB pronouncements or during the due process on other pronouncements. GASB 99 addresses, among other matters:

- Accounting and financial reporting for exchange or exchange-like financial guarantees;
- Clarification of certain provisions of Statement No.:
 - 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments,
 - 87, Leases,
 - 94, Public-Private and Public-Public Partnership and Availability Payment Arrangements,
 - 96, Subscription-Based Information Technology Arrangements (SBITA);
- Replacing the original deadline for use of the London Interbank Offered Rate (LIBOR) as a benchmark interest rate for hedges of interest rate risk of taxable debt with a deadline for when LIBOR ceases to be determined by the ICE Benchmark Administration using the methodology in place as of December 31, 2021;
- Accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP);
- Disclosures related to non-monetary transactions; and
- Pledges of future revenues when resources are not received by the pledging government.

Requirements that relate to the extension of the use of LIBOR, accounting for SNAP distributions, disclosures for non-monetary transactions, pledges of future revenues by pledging governments, clarifications of certain provisions in Statement No. 34, and terminology updates are effective upon issuance. Requirements related to leases, public-public and public-private partnerships (PPPs), and

SBITAs are effective for fiscal years beginning after June 15, 2022, and for all reporting periods thereafter. Requirements related to other requirements related to derivative instruments are effective for fiscal years beginning after June 15, 2023, and for all reporting periods thereafter. Adoption of the provisions of this statement did not have a material effect on the Board's financial statements.

In June 2022, the GASB issued Statement No. 100, *Accounting Changes and Error Corrections (an amendment of GASB Statement No. 62)* ("GASB 100"), which has as its primary objective to provide more straightforward guidance that is easier to understand and is more reliable, relevant, consistent, and comparable across governments for making decisions and assessing accountability. Improving the clarity of accounting and financial reporting requirements for accounting changes and error corrections will mean greater consistency in the application of these requirements in general.

GASB 100 prescribes accounting and financial reporting for each category of accounting change and error corrections, requiring that:

- Changes in accounting principle and error corrections be reported retroactively by restating prior periods;
- Changes in accounting estimate be reported prospectively by recognizing the change in the current period; and
- Changes to and within the financial reporting entity be reported by adjusting beginning balances of the current period.
- Requires that governments disclose the effects of each accounting change and error correction on beginning balances in a tabular format.

The requirements of GASB 100 will be effective for accounting changes and error corrections made by the Board beginning with its year ending June 30, 2024. Adoption of the provisions of this statement did not have a material effect on the Board's financial statements.

In June 2022, the GASB issued Statement No. 101, *Compensated Absences* ("GASB 101"), which supersedes the guidance in Statement No. 16, *Accounting for Compensated Absences*, issued in 1992. GASB 101 aligns recognition and measurement guidance for all types of compensated absences under a unified model. It also requires that a liability for specific types of compensated absences not be recognized until the leave is used. Additionally, it establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. For example, a liability for leave that has not been used would be recognized if the leave:

- Is attributable to services already rendered;
- Accumulates; and
- Is more likely than not to be used for time off or otherwise paid or settled. Some exceptions to this general rule include parental leave, military leave and jury duty leave for which a liability would not be recognized until the leave commences.

Additionally, GASB 101 (1) provides an alternative to the existing requirement to disclose the gross annual increases and decreases in long-term liability for compensated absences, allowing governments to disclose only the net annual change in the liability as long as it is identified as such; and (2) removes the disclosure of the government funds used to liquidate the liability for compensated absences. The requirements of GASB 101 will be effective for the Board beginning with its year ending June 30, 2025. Management is currently evaluating the impact of this Statement on its financial statements.

In January 2024, the GASB issued Statement No. 102, *Certain Risk Disclosures* ("GASB 102"), which aims to enhance the transparency of financial reporting by requiring disclosures about risks that state and local governments face due to certain concentrations or constraints. A concentration is defined as a lack of diversity in significant inflows or outflows of resources, while a constraint is a limitation imposed by an external party or by the government's highest level of decision-making authority. Governments must disclose information about these risks if they are vulnerable to a substantial impact from them. The disclosures should include the nature of the concentration or constraint, any associated events that could cause a substantial impact, and actions taken to mitigate the risk. The requirements of GASB 102 are

effective for fiscal years beginning after June 15, 2024. Management is currently evaluating the impact of this Statement on its financial statements.

In May 2024, the GASB issued Statement No. 103, *Financial Reporting Model Improvements* ("GASB 103") with the objective to enhance the effectiveness of the financial reporting model for decision-making and assessing government accountability. The improvements target the following established accounting and financial reporting requirements:

- Management's discussion and analysis;
- Unusual or infrequent items (previously known as extraordinary and special items);
- Presentation of the proprietary fund statement of revenues, expenses, and changes in fund net position;
- Major component unit information; and
- Budgetary comparison information.

The effective date for GASB 103 is for fiscal years beginning after June 15, 2025. Management is currently evaluating the impact of this Statement on its financial statements.

(2) CASH AND INVESTMENTS

Custodial credit risk for deposits is the risk that in the event of a bank failure, the District's funds on deposit with the banks may not be returned to the District.

At June 30, 2024, the carrying amount of the District's deposits was \$4,061,342 and the bank balances totaled \$4,107,881. The bank balances are categorized as follows:

Amount insured by the FDIC	\$ 781,413
Amount collateralized with securities held by the bank in the District's name	3,326,468
Uncollateralized	-
Total	<u>\$ 4,107,881</u>

(3) RESTRICTED ASSETS AND RESERVE NET ASSETS

The District has a portion of its net assets restricted in connection with assets restricted in use, bond interest and redemption. Restricted net assets includes the excess of restricted cash over liabilities payable from restricted cash.

As of June 30, 2024 and 2023, restricted cash was as follows:

	2024	2023
Reserve Fund	\$ 170,551	\$ 202,903
Depreciation Reserve	396,773	660,819
Funds for Construction	2,139,265	2,055,219
Bond and Interest	795,131	654,308
	<u>\$ 3,501,720</u>	<u>\$ 3,573,249</u>

(4) CAPITAL ASSETS

Changes in Capital Assets. The following is a summary of changes in capital assets and accumulated depreciation for the year ended June 30, 2024 and 2023:

<u>June 30, 2024</u>	Balance			Balance
Non-depreciable:	<u>July 1, 2023</u>	<u>Additions</u>	<u>Deletions</u>	<u>June 30, 2024</u>
Land	\$ 455,924	\$ -	\$ -	\$ 455,924
Construction in progress	-	25,750	-	25,750

Depreciable:				
Lines and extensions	7,582,394	-	-	7,582,394
2015A BCFC sewer lines	8,076,931	-	-	8,076,931
2022A BCFC sewer lines	5,297,722	-	-	5,297,722
Route 5 Expansion	4,997,812	-	-	4,997,812
Equipment	807,475	73,389	-	880,864
Vehicles	499,949	67,740	-	567,689
Maintenance building	-	927,100	-	927,100
Office building	429,929	-	-	429,929
	<u>28,148,136</u>	<u>1,093,979</u>	<u>-</u>	<u>29,242,115</u>

Accumulated depreciation:				
Lines and extensions	3,275,260	139,384	-	3,414,644
2015A BCFC sewer lines	1,292,312	161,539	-	1,453,851
2022A BCFC sewer lines	132,443	105,954	-	238,397
Route 5 Expansion	274,879	99,956	-	374,835
Equipment	691,814	42,849	-	734,663
Vehicles	340,224	46,477	-	386,701
Maintenance building	-	1,171	-	1,171
Office building	321,658	9,677	-	331,335
	<u>6,328,590</u>	<u>607,007</u>	<u>-</u>	<u>6,935,597</u>
	<u>\$ 21,819,546</u>	<u>\$ 486,972</u>	<u>\$ -</u>	<u>\$ 22,306,518</u>

<u>June 30, 2023</u>		Balance		Balance	
Non-depreciable:		July 1, 2022	Additions	Deletions	June 30, 2023
Land	\$ 30,717	\$ 425,207	\$ -	\$ 455,924	
Construction in progress	141,696	-	141,696	-	

Depreciable:				
Lines and extensions	7,582,394	-	-	7,582,394
2015A BCFC sewer lines	8,076,931	-	-	8,076,931
2022A BCFC sewer lines	5,297,722	-	-	5,297,722
Route 5 Expansion	4,997,812	-	-	4,997,812
Equipment	722,059	85,416	-	807,475
Vehicles	315,947	184,002	-	499,949
Office building	429,929	-	-	429,929
	<u>27,595,207</u>	<u>694,625</u>	<u>141,696</u>	<u>28,148,136</u>

Accumulated depreciation:				
Lines and extensions	3,134,406	140,854	-	3,275,260
2015A BCFC sewer lines	1,130,773	161,539	-	1,292,312
2022A BCFC sewer lines	26,489	105,954	-	132,443
Route 5 Expansion	174,923	99,956	-	274,879
Equipment	657,420	34,394	-	691,814
Vehicles	315,949	24,275	-	340,224
Office building	311,941	9,717	-	321,658
	<u>5,751,901</u>	<u>576,689</u>	<u>-</u>	<u>6,328,590</u>
	<u>\$ 21,843,306</u>	<u>\$ 117,936</u>	<u>\$ 141,696</u>	<u>\$ 21,819,546</u>

During the year ended June 30 2024, the District received \$116,695 from the recoupment of construction deposit related to a modular building that was previously written off.

As of June 30, 2024, the District has outstanding construction / purchase commitments in the amount of \$856,000 for the Camp Landing Pump Station Rehab Project and \$81,774 for the remaining balance of the Boxx Modular building that is in dispute.

(5) LONG-TERM DEBT

Revenue bonds and notes payable consist of the following at June 30, 2024 and 2023:

	<u>2024</u>	<u>2023</u>
\$8,715,000 bonds payable in variable annual installments through January 1, 2038, with an interest rate from 2.00% to 3.75%.	\$ 5,913,750	\$ 6,280,000
\$1,225,000 bonds payable in variable annual installments through February 1, 2033, with a fixed interest rate of 2.00%.	1,010,000	1,115,000
\$7,665,000 bonds payable in variable annual installments through February 1, 2043, with an interest rate from 3.00% to 3.50%.	7,245,000	7,515,000
\$3,730,000 bonds payable in variable annual installments through January 1, 2058, with an interest rate of 1.875%.	<u>3,515,000</u>	<u>3,571,500</u>
	17,683,750	18,481,500
Less portion classified as current liability	(822,167)	(797,750)
Less discount and premiums on bonds, net	<u>(162,029)</u>	<u>(171,239)</u>
	<u>\$ 16,699,554</u>	<u>\$ 17,512,511</u>

<u>June 30, 2024</u>	<u>Beginning Balance</u>	<u>Additional Proceeds</u>	<u>Reductions/Payments</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Bonds payable	\$ 18,481,500	\$ -	\$ (797,750)	\$ 17,683,750	\$ 822,167
Plus: Premiums on bonds	23,168	-	(2,417)	20,751	-
Less: Discounts on bonds	<u>(194,407)</u>	<u>-</u>	<u>11,627</u>	<u>(182,780)</u>	<u>-</u>
Total long-term liabilities	<u>\$ 18,310,261</u>	<u>\$ -</u>	<u>\$ (788,540)</u>	<u>\$ 17,521,721</u>	<u>\$ 822,167</u>

<u>June 30, 2023</u>	<u>Beginning Balance</u>	<u>Additional Proceeds</u>	<u>Reductions/Payments</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Bonds payable	\$ 19,143,083	\$ -	\$ (661,583)	\$ 18,481,500	\$ 797,750
Plus: Premiums on bonds	25,585	-	(2,417)	23,168	-
Less: Discounts on bonds	<u>(206,030)</u>	<u>-</u>	<u>11,623</u>	<u>(194,407)</u>	<u>-</u>
Total long-term liabilities	<u>\$ 18,962,638</u>	<u>\$ -</u>	<u>\$ (652,377)</u>	<u>\$ 18,310,261</u>	<u>\$ 797,750</u>

The annual requirements to amortize the District's bond indebtedness as of June 30, 2024 (including interest payments) are as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Servicing Fees</u>	<u>Total</u>
2025	\$ 822,167	\$ 518,556	\$ 37,372	\$ 1,378,095
2026	846,250	495,595	35,462	1,377,307
2027	876,167	471,932	33,496	1,381,595
2028	902,333	447,230	31,461	1,381,024
2029	935,167	421,458	29,365	1,385,990
2030 - 2034	4,971,833	1,679,171	112,576	6,763,580

2035 - 2039	3,985,333	910,343	52,978	4,948,654
2040 - 2044	2,431,000	382,736	15,288	2,829,024
2045 - 2049	588,000	158,044	-	746,044
2050 - 2054	690,500	99,197	-	789,697
2055 - 2058	635,000	30,206	-	665,206
	<u>\$ 17,683,750</u>	<u>\$ 5,614,468</u>	<u>\$ 347,998</u>	<u>\$ 23,646,216</u>

The 2015A and 2022A bond issues were sold at discount of \$166,735 and \$91,135, respectively. The 2021E bond issuance was sold at a premium of \$27,197. These amounts are being amortized over the life of the bonds.

Bond and Interest Sinking Fund - The Governmental Agency is obligated upon the issuance of the obligations to provide for debt service requirements of the obligations.

If the Governmental Agency, for any reason, shall fail to make any monthly deposit as required, then an amount equal to the deficiency shall be set apart and deposited into the Sinking Fund out of the first available revenues in the ensuing months, which shall be in addition to the monthly deposit otherwise required during such succeeding months. Whenever there shall accumulate in the Sinking Fund amounts in excess of the requirements during the next twelve months for paying the principal and interest due on the outstanding bonds, as same fall due, such excess may be used for redemption of prepayment of any outstanding bonds, subject to the terms and conditions set forth therein, prior to maturity.

The 2015A bond issuance set up a Sinking Fund that was fully funded at the time of issuance. As of June 30, 2024 and 2023 the Sinking Fund related 2015A bond issuance has total funds in the amount of \$122,665 and \$116,790, respectively. The Sinking Fund is in compliance with the Kentucky Rural Water Finance Corporation requirement.

The 2019 bond issuance provides that monthly payments be made into this account that are equal to one-twelfth (1/12) of the next debt service requirement. As of June 30, 2024 and 2023 the Sinking Fund related to the Route 5 Expansion has total funds in the amount of \$332,624 and \$255,550, respectively. The Sinking Fund is in compliance with the Kentucky Rural Water Finance Corporation requirement.

The 2021E bond issuance provides that monthly payments be made into this account that are equal to one-twelfth (1/12) of the next debt service requirement. As of June 30, 2024 and 2023 the Sinking Fund related to the 2021E issuance has total funds in the amount of \$58,642 and \$56,239, respectively. The Sinking Fund is in compliance with the Kentucky Rural Water Finance Corporation requirement.

The 2022A bond issuance provides that monthly payments be made into this account that are equal to one-twelfth (1/12) of the next debt service requirement. As of June 30, 2024 and 2023 the Sinking Fund related to the 2022A issuance has total funds in the amount of \$237,974 and \$225,730, respectively. The Sinking Fund is in compliance with the Kentucky Rural Water Finance Corporation requirement.

Revenue Fund - The Governmental Agency covenants and agrees that it will deposit in the Revenue Fund, promptly as received from time to time, all revenues of the District. The moneys in the Revenue Fund shall be used, disbursed and applied by the Governmental Agency only for the purpose in the manner and order of priorities specified in Assistance Agreement, all as permitted by the Act, and in accordance with previous contractual commitments.

Operation and Maintenance Fund - Sums sufficient to meet current expenses of operating and maintaining the system shall be transferred monthly from the Reserve Fund and deposited into the Operation and Maintenance Fund. The balance maintained in said Operation and Maintenance Fund shall not be in excess of the amount required to cover anticipated System expenditures for a two-month pursuant to the Governmental Agency's annual budget.

Surplus Funds - Subject to the provisions for the disposition of the income and revenues of the System as set forth herein above, which provisions are cumulative, and after paying or providing for the payment of debt service on any subordinate obligations, there shall be transferred, within sixty days after the end of each

fiscal year, the balance of excess funds in the Revenue Fund on such date to the Sinking Fund to be applied to the maximum extent feasible to the prompt purchase or redemption of Outstanding Bonds.

Depreciation Reserve - The District has temporarily suspended the designated payment for \$22,000 a month to be placed in the depreciation reserve account to be used for major repairs and maintenance of the sewer system. This account is restricted by the Board of Directors to offset for depreciation expense of the system itself. The balance of the depreciation reserve at June 30, 2024 and 2023 was \$396,773 and \$660,819, respectively.

Debt Service Reserve Fund - The 2021E bond issuance provides that debt service reserve fund be established. As of June 30, 2024 and 2023, the debt service reserve fund related to the 2021E issuance has total funds in the amount of \$47,886 and \$44,958, respectively.

The 2022A bond issuance provides that debt service reserve fund be established. As of June 30, 2024 and 2023, the debt service reserve fund related to the 2022A issuance has total funds in the amount of \$165,891 and \$157,945, respectively.

(6) CONCENTRATIONS OF CREDIT

The District's revenues are generated from services extended to residents and customers in Boyd County, Kentucky. The billings to the Federal Correction Institution in Boyd County, Kentucky account for a total of 33.6% of total revenues for the year ended June 30, 2024. Management believes the nature of the contracts with all customers is adequate to minimize credit risk.

(7) RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omission; injuries to employees; and natural disasters. The District provides for risk financing by purchasing coverage from commercial insurance companies. Commercial coverage with respect to workers' compensation is provided under a retrospectively rated contract in which the initial premium is adjusted based upon the actual experience during the period of coverage.

(8) RETIREMENT PLANS

County Employees Retirement System

Plan description: Substantially all full-time classified employees of the District participate in the County Employees Retirement System ("CERS"). CERS is a cost-sharing, multiple-employer, defined benefit pension plan administered by the Kentucky General Assembly. The plan covers substantially all regular full-time members employed in non-hazardous duty positions of each county and school board, and any additional eligible local agencies electing to participate in the plan. The plan provides for retirement, disability and death benefits to plan members.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <https://kyret.ky.gov>.

Benefits provided: Benefits under the plan will vary based on final compensation, years of service and other factors as fully described in the plan documents.

Contributions: Funding for CERS is provided by members, who contribute 5.00% (6.00% for employees hired after September 1, 2008) of their salary through payroll deductions, and by employers of members. For the year ending June 30, 2024, employers were required to contribute 23.34% (23.34% - pension, 0.00% - insurance) of the member's salary. For the year ending June 30, 2023, employers were required to contribute 26.79% (23.40% - pension, 3.39% - insurance) of the member's salary. During the year ending June 30, 2024 and 2023, the District contributed \$163,524 and \$132,953 to the CERS pension plan,

respectively. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS

At June 30, 2024, the District reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2022. An expected total pension liability as of June 30, 2023 was determined using standard roll-forward techniques. The District's proportion of the net pension liability was based on contributions to CERS during the fiscal year ended June 30, 2023. At June 30, 2023 and 2022, the District's proportion was 0.019574% and 0.017820%, respectively.

For the year ended June 30, 2024, the District recognized pension expense of approximately \$147,015. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>2024</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 65,019	\$ 3,413
Changes of assumptions	-	115,110
Net difference between projected and actual earnings on investments	-	17,132
Changes in proportion and differences between District contributions and proportionate share of contributions	81,361	8,501
District contributions subsequent to the measurement date	163,524	-
	<u>\$ 309,904</u>	<u>\$ 144,156</u>

The \$163,524 reported as deferred outflows of resources resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2025.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These will be recognized in pension expense as follows:

<u>Year</u>	
2025	\$ (2,657)
2026	(10,999)
2027	28,038
2028	(12,158)
	<u>\$ 2,224</u>

For the year ended June 30, 2023, the District recognized pension expense of approximately \$140,915. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>2023</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,377	\$ 11,472
Changes of assumptions	-	-

Net difference between projected and actual earnings on investments	33,025	-
Changes in proportion and differences between District contributions and proportionate share of contributions	43,767	18,168
District contributions subsequent to the measurement date	<u>132,953</u>	<u>-</u>
	<u>\$ 211,122</u>	<u>\$ 29,640</u>

The \$132,953 reported as deferred outflows of resources resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These will be recognized in pension expense as follows:

<u>Year</u>	
2024	\$ 28,593
2025	(5,834)
2026	(10,825)
2027	<u>36,595</u>
	<u>\$ 48,529</u>

Actuarial Methods and Assumptions: The total pension liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2022. The financial reporting actuarial valuation as of June 30, 2023, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date	June 30, 2022
Measurement Date	June 30, 2023
Actuarial Cost Method	Entry Age Normal
Payroll growth	2.00%
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.50%, net of pension plan investment expense, including inflation

The CERS Board of Trustees adopted new actuarial assumptions on May 9, 2023 and include a change in the investment return assumption from 6.25% to 6.50%. The KRS Board of Trustees adopted new actuarial assumptions on June 5, 2023. These assumptions are documented in the report titled "2022 Actuarial Experience Study for the Period Ending June 30, 2022." The Total Pension Liability as of June 30, 2023, is determined using these updated assumptions.

House Bill 506 passed during the 2023 legislative session and reinstated the Partial Lump Sum Option form of payment for members who retire on and after January 1, 2024, with the lump-sum options expanded to include 48 or 60 times the member's monthly retirement allowance. Since this optional form of payment results in a reduced, actuarial equivalent, monthly retirement allowance for members who elect a partial lump-sum option, this provision does not have a fiscal impact to the total pension liability.

House Bill 506 also adjusted the minimum required separation period before a retiree may become reemployed and continue to receive their retirement allowance to one month under all circumstances. This is a minimal change for members in the hazardous plans, as the minimum separation period was already one month for members who became reemployed on a full-time basis in a hazardous position. The requirement was previously three months only for members who became reemployed on a part-time basis or in any nonhazardous position. The actuary believes this provision of House Bill 506 will have an insignificant impact on the retirement pattern of hazardous members and therefore have reflected no fiscal impact to the total pension liability of the hazardous plan.

Similarly, this is a relatively small change for future retirees in the nonhazardous plans. But as the minimum separation period was previously three months in almost every circumstance, the actuary assumed that there would be a one percent (1%) increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65 in order to reflect a shift in the retirement pattern. The total pension liability as of June 30, 2023, for the nonhazardous plans is determined using these updated benefits provisions.

The mortality table used for active members was a Pub-2010 General Mortality table, for the Nonhazardous System, and the Pub-2010 Public Safety Mortality table for the Hazardous System, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the below tables.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Equity		
Public Equity	50.00%	5.90%
Private US Equity	10.00%	11.73%
Fixed Income		
Core Fixed Income	10.00%	2.45%
Specialty Credit	10.00%	3.65%
Cash	0.00%	1.39%
Inflation Protected		
Real Estate	7.00%	4.99%
Real Return	<u>13.00%</u>	5.15%
Total	<u>100.00%</u>	5.75%

Discount Rate: The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.50%. The long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Board's proportionate share of the net pension liability to changes in the discount rate: The following presents the Board's proportionate share of the net pension liability calculated using the discount rate of 6.50% - 2024 and 6.25% - 2023, as well as what the Board's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50% - 2024 and 5.25% - 2023) or 1-percentage-point higher (7.50% - 2024 and 7.25% - 2023) than the current rate:

	1% Decrease (5.50%)	Current discount rate (6.50%)	1% Increase (7.50%)
<u>2024</u> District's proportionate share of the net pension liability	\$ 1,585,735	\$ 1,255,967	\$ 981,918
	1% Decrease (5.25%)	Current discount rate (6.25%)	1% Increase (7.25%)
<u>2023</u> District's proportionate share of the net pension liability	\$ 1,610,103	\$ 1,288,210	\$ 1,021,978

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued CERS financial report which is publicly available at <https://kyret.ky.gov>.

Payables to the pension plan: At June 30, 2024 and 2023, there was a total payable to the CERS pension plan of \$11,885 and \$12,609, respectively.

(9) OTHER POSTEMPLOYMENT BENEFIT (“OPEB”) PLANS

County Employees Retirement System Insurance Fund

Plan description: The County Employees Retirement System (“CERS”) Insurance Fund was established to provide post-employment healthcare benefits to eligible members and dependents. The CERS Insurance Fund is a cost-sharing, multiple employer defined benefit plan administered by the Kentucky Retirement Systems' (KRS) board of trustees.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <https://kyret.ky.gov>.

Benefits provided: CERS health insurance benefits are subject to various participation dates to determine eligibility and health insurance contribution rates. For employees who initiated participation in the CERS system prior to July 1, 2003, KRS pays a percentage of the monthly contribution rate for insurance coverage based on the retired member's years of service and type of service. Non-hazardous members receive a contribution subsidy for only the member's health insurance premium.

Percentage of contribution ranges from 0% for less than 4 years of service to 100% for 20 years or more of service. For members who initiated participation in the CERS system after July 1, 2003 until August 31, 2008, members must have 120 months of service in a state-administered retirement system to qualify for participation in the KRS health plans. Members who began participating with KRS on or after September 1, 2008, must have 180 months of service upon retirement to participate in the KRS health plans. Non-hazardous retirees receive \$10 toward the monthly premium for each full year of service.

Contributions: CERS allocates a portion of the employer contributions to the health insurance benefit plans. For the year ending June 30, 2024, CERS allocated 0.00% of the 23.34% actuarially required contribution rate paid by employers for funding the healthcare benefit. For the year ending June 30, 2023, CERS allocated 5.78% of the 24.06% actuarially required contribution rate paid by employers for funding the healthcare benefit. In addition, 1.00% of the contributions by employees hired after September 1, 2008 are allocated to the health insurance plan. During the year ending June 30, 2024 and 2023, the District contributed \$-0- and \$19,261, respectively, to the CERS Insurance Fund. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

Implicit Subsidy: The fully-insured premiums KRS pays for the Kentucky Employees' Health Plan are blended rates based on the combined experience of active and retired members. Because the average cost of

providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. This implicit subsidy is included in the calculation of the total OPEB liability (asset).

OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS Insurance Fund

At June 30, 2024, the District reported a liability (asset) for its proportionate share of the net OPEB liability (asset). The net OPEB liability (asset) was measured as of June 30, 2023. The total OPEB liability (asset) used to calculate the net OPEB liability (asset) was based on an actuarial valuation as of June 30, 2022. An expected total pension liability (asset) as of June 30, 2023 was determined using standard roll-forward techniques. The District's proportion of the net OPEB liability (asset) was based on contributions to CERS during the fiscal year ended June 30, 2023. At June 30, 2023 and 2022, the District's proportion was 0.019573% and 0.017817%, respectively.

For the year ended June 30, 2024, the District recognized OPEB expense of \$(38,689), including an implicit subsidy of \$8,827. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

<u>2024</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 18,840	\$ 383,711
Changes of assumptions	53,181	37,062
Net difference between projected and actual earnings on investments	-	6,272
Changes in proportion and differences between District contributions and proportionate share of contributions	44,417	6,837
District contributions subsequent to the measurement date	-	-
	<u>\$ 116,438</u>	<u>\$ 433,882</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$-0- resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability (asset) in the year ended June 30, 2025.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB are amortized over the average service life of all members. These will be recognized in OPEB expense as follows:

<u>Year</u>	
2025	\$ (73,795)
2026	(97,168)
2027	(78,732)
2028	(67,749)
Thereafter	-
	<u>\$ (317,444)</u>

For the year ended June 30, 2023, the District recognized OPEB expense of \$59,517, including an implicit subsidy of \$11,374. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

<u>2023</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 35,394	\$ 80,635
Changes of assumptions	55,611	45,823
Net difference between projected and actual earnings on investments	14,271	-
Changes in proportion and differences between District contributions and proportionate share of contributions	26,061	10,455
District contributions subsequent to the measurement date	19,261	-
	<u>\$ 150,598</u>	<u>\$ 136,913</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$19,261 resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability in the year ended June 30, 2024.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB are amortized over the average service life of all members. These will be recognized in OPEB expense as follows:

<u>Year</u>	
2024	\$ 5,521
2025	5,197
2026	(16,250)
2027	(44)
Thereafter	-
	<u>\$ (5,576)</u>

Actuarial Methods and Assumptions - The total OPEB liability (asset) in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	June 30, 2022
Measurement Date	June 30, 2023
Experience Study	July 1, 2013 - June 30, 2018
Actuarial Cost Method	Entry Age Normal
Payroll Growth Rate	2.00%
Inflation	2.50%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.50%
Healthcare Trend Rates	
Pre-65	Initial trend starting at 6.80% at January 1, 2025 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.
Post-65	Initial trend starting at 8.50% at January 1, 2025 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.
Mortality	
Pre-retirement	PUB-2010 General Mortality table, for the Non-Hazardous Systems, and the PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

Post-retirement (non-disabled)	System-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.
Post-retirement (disabled)	PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year 2010.

Assumption Changes - The CERS Board of Trustees adopted new actuarial assumptions on May 9, 2023. The KRS Board of Trustees adopted new actuarial assumptions on June 5, 2023. These assumptions are documented in the report titled "2022 Actuarial Experiences Study for the Period Ending June 30, 2022". Additionally, the single discount rates used to calculate the total OPEB liability (asset) within each plan changed since the prior year. Additional information regarding the single discount rates is provided below. The Total OPEB Liability (asset) as of June 30, 2023, is determined using these updated assumptions.

House Bill 506 passed during the 2023 legislative session reinstated the Partial Lump Sum Option form of payment for members who retire on and after January 1, 2024 and adjusted the minimum required separation period before a retiree may become reemployed and continue to receive their retirement allowance to one month for all circumstances.

This is a minimal change for members in the hazardous plans, as the minimum separation period was already one month for members who became reemployed on a full-time basis in a hazardous position. The requirement was previously three months only for members who became reemployed on a part-time basis in any nonhazardous position. The actuary believes this provision of House Bill 506 will have an insignificant impact on the retirement pattern of hazardous members and therefore have reflected no fiscal impact to the total OPEB liability (asset) of the hazardous plan.

Similarly, this is a relatively small change for future retirees in the nonhazardous plan. But as the minimum separation period was previously three months in almost every circumstance, the actuary assumed that there would be a one percent (1%) increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65, in order to reflect a shift in the retirement pattern. The total OPEB liability (asset) as of June 30, 2023, for the nonhazardous plan is determined using these updated benefit provisions.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Equity		
Public Equity	50.00%	5.90%
Private US Equity	10.00%	11.73%
Fixed Income		
Core Fixed Income	10.00%	2.45%
Specialty Credit	10.00%	3.65%
Cash	0.00%	1.39%
Inflation Protected		
Real Estate	7.00%	4.99%
Real Return	<u>13.00%</u>	5.15%
Total	<u>100.00%</u>	5.75%

Discount rate - The discount rate used to measure the total OPEB liability (asset) was 5.93%. The single discount rates are based on the expected rate of return on OPEB plan investments of 6.50%, and a municipal bond rate of 3.86%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2023. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, each plan's fiduciary net position and future contributions were projected to be sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the plan. However, the cost associated with the implicit employer subsidy was not included in the calculation of the plan's actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the plans trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

The following table presents the Board's proportionate share of the collective net OPEB liability (asset) of the System, calculated using the discount rate of 5.93% - 2024 and 5.70% - 2023, as well as what the Board's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (4.93% - 2024 and 4.70% - 2023) or 1-percentage-point higher (6.93% - 2024 and 6.70% - 2023) than the current rate:

	1% Decrease <u>(4.93%)</u>	Current discount rate <u>(5.93%)</u>	1% Increase <u>(6.93%)</u>
<u>2024</u> District's proportionate share of the net OPEB liability (asset)	\$ 50,713	\$ (27,024)	\$ (92,119)
	1% Decrease <u>(4.70%)</u>	Current discount rate <u>(5.70%)</u>	1% Increase <u>(6.70%)</u>
<u>2023</u> District's proportionate share of the net OPEB liability	\$ 470,061	\$ 351,621	\$ 253,710

Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates: The following presents the District's proportionate share of the collective net OPEB liability, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease <u></u>	Current trend rate <u></u>	1% Increase <u></u>
<u>2024</u> District's proportionate share of the net OPEB liability (asset)	\$ (86,616)	\$ (27,024)	\$ 46,180
	1% Decrease <u></u>	Current trend rate <u></u>	1% Increase <u></u>
<u>2023</u> District's proportionate share of the net OPEB liability	\$ 261,422	\$ 351,621	\$ 459,932

OPEB plan fiduciary net position: Detailed information about the OPEB plan's fiduciary net position is available in the separately issued CERS financial report which is publicly available at <https://kyret.ky.gov>.

Payables to the OPEB plan: At June 30, 2024 and 2023, there was a total payable to the CERS OPEB plan of \$-0- and \$1,827, respectively.

(10) KENTUCKY INFRASTRUCTURE AUTHORITY

On November 21, 2022, the District was awarded a Kentucky Infrastructure Authority grant in the amount of \$856,000 to put in a new pump station at Camp Landing. As of June 30, 2024, the project is still in the pre-construction phase with \$25,750 being spent from the grant for engineering costs. The \$25,750 is

recorded as a grant receivable as of June 30, 2024. The remaining portion of the grant funds have not been spent as of June 30, 2024.

(11) SUBSEQUENT EVENTS

On October 18, 2024 the District entered into a line of credit with Kentucky Farmers Bank in the amount of \$500,000. The line of credit matures on October 18, 2025 with an interest rate tied to the Wall Street Journal Prime rate.

REQUIRED SUPPLEMENTARY INFORMATION

**SANITATION DISTRICT NO. 4 OF BOYD COUNTY, KENTUCKY
SCHEDULE OF DISTRICT'S PROPORTIONATE
SHARE OF THE NET PENSION AND OPEB LIABILITY (ASSET)
FOR THE YEAR ENDED JUNE 30, 2024**

	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)
	2024 (2023)	2023 (2022)	2022 (2021)	2021 (2020)	2020 (2019)	2019 (2018)	2018 (2017)	2017 (2016)	2016 (2015)	2015 (2014)	
COUNTY EMPLOYEES RETIREMENT SYSTEM - PENSION:											
District's proportion of the net pension liability	0.019574%	0.017820%	0.018262%	0.016519%	0.016648%	0.015457%	0.015670%	0.015270%	0.016140%	0.014491%	
District's proportionate share of the net pension liability	\$ 1,255,967	\$ 1,288,210	\$ 1,164,346	\$ 1,266,994	\$ 1,170,861	\$ 941,378	\$ 917,155	\$ 751,596	\$ 693,823	\$ 470,000	
District's covered payroll	\$ 568,175	\$ 492,759	\$ 458,497	\$ 423,140	\$ 419,932	\$ 383,101	\$ 381,498	\$ 254,215	\$ 272,666	\$ 332,446	
District's proportionate share of the net pension liability as a percentage of its covered payroll	221.053%	261.428%	253.948%	299.427%	278.821%	245.726%	240.409%	295.654%	254.459%	141.376%	
Plan fiduciary net position as a percentage of the total pension liability	57.480%	52.420%	57.330%	47.810%	50.450%	53.540%	53.300%	55.500%	59.970%	66.800%	
COUNTY EMPLOYEES RETIREMENT SYSTEM - OPEB:											
District's proportion of the net OPEB liability/asset	0.019573%	0.017817%	0.018258%	0.016515%	0.016644%	0.015456%	0.015670%				
District's proportionate share of the net OPEB liability (asset)	\$ (27,024)	\$ 351,621	\$ 349,540	\$ 398,787	\$ 279,945	\$ 274,418	\$ 315,000				
District's covered payroll	\$ 568,175	\$ 492,759	\$ 458,497	\$ 423,140	\$ 419,932	\$ 383,101	\$ 381,498				
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	-4.756%	71.358%	76.236%	94.245%	66.664%	71.631%	82.569%				
Plan fiduciary net position as a percentage of the total OPEB liability/asset	104.230%	60.950%	62.910%	51.670%	60.440%	57.620%	53.300%				

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**SANITATION DISTRICT NO. 4 OF BOYD COUNTY, KENTUCKY
SCHEDULE OF PENSION AND OPEB CONTRIBUTIONS
FOR THE YEAR ENDED JUNE 30, 2024**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
COUNTY EMPLOYEES RETIREMENT SYSTEM - PENSION:											
Contractually required contribution	\$ 163,524	\$ 132,953	\$ 104,317	\$ 88,490	\$ 81,666	\$ 68,113	\$ 55,473	\$ 53,219	\$ 31,573	\$ 34,765	\$ 45,678
Contributions in relation to the contractually required contribution	<u>163,524</u>	<u>132,953</u>	<u>104,317</u>	<u>88,490</u>	<u>81,666</u>	<u>68,113</u>	<u>55,473</u>	<u>53,219</u>	<u>31,573</u>	<u>34,765</u>	<u>45,678</u>
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-	-
District's covered payroll	\$ 700,617	\$ 568,175	\$ 492,759	\$ 458,497	\$ 423,140	\$ 419,932	\$ 383,101	\$ 381,498	\$ 254,215	\$ 272,666	\$ 332,446
District's contributions as a percentage of its covered payroll	23.34%	23.40%	21.17%	19.30%	19.30%	16.22%	14.48%	13.95%	12.42%	12.75%	13.74%
 COUNTY EMPLOYEES RETIREMENT SYSTEM - OPEB:											
Contractually required contribution	\$ -	\$ 19,261	\$ 28,481	\$ 21,824	\$ 20,142	\$ 22,088	\$ 18,006	\$ 18,045			
Contributions in relation to the contractually required contribution	<u>-</u>	<u>19,261</u>	<u>28,481</u>	<u>21,824</u>	<u>20,142</u>	<u>22,088</u>	<u>18,006</u>	<u>18,045</u>			
Contribution deficiency (excess)	-	-	-	-	-	-	-	-			
District's covered payroll	\$ 700,617	\$ 568,175	\$ 492,759	\$ 458,497	\$ 423,140	\$ 419,932	\$ 383,101	\$ 381,498			
District's contributions as a percentage of its covered payroll	0.00%	3.39%	5.78%	4.76%	4.76%	5.26%	4.70%	4.73%			

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**SANITATION DISTRICT NO. 4 BOYD COUNTY, KENTUCKY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLAN
FOR THE YEAR ENDED JUNE 30, 2024**

(1) CHANGES OF ASSUMPTIONS

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2015:

- The assumed investment rate of return was decreased from 7.75% to 7.50%.
- The assumed rate of inflation was reduced from 3.50% to 3.25%.
- The assumed rate of wage inflation was reduced from 1.00% to 0.75%.
- Payroll growth assumption was reduced from 4.50% to 4.00%.
- The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).
- For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement.
- The assumed rates of Retirement, Withdrawal and Disability were updated to more accurately reflect experience.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%.
- Decreased the assumed rate of return to 6.25%.
- Decreased the payroll growth assumption to 2.00%.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2019:

- The assumed salary increase was changed from 4.00% (average) to 3.30%-10.30% (varies by service).
- The mortality table used for pre-retirement is PUB-2010 General Mortality table, for the Non-Hazardous Systems, and PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.
- The mortality table used for post-retirement (non-disabled) is a system specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
- The mortality table used for post-retirement (disabled) is PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2010.

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2020:

- Senate Bill 249 passed during the 2020 legislative session and changed the funding period for the amortization of the unfunded liability to 30 years as of June 30, 2019. Gains and losses incurring in future years will be amortized over separate 20-year amortization bases. This change does not impact the calculation of the Total Pension Liability and only impacts the calculation of the contribution rates that would be payable starting July 1, 2019.

For the valuation performed as of June 30, 2023, demographic and economic assumptions were updated based on the 2022 experience study and the single discount rates used to calculate the total pension liability

was changed to 6.50%. A 1% increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65 is assumed to reflect the shift in retirement pattern due to House Bill 506. Additionally, in conjunction with the review of the healthcare per capita claims cost, the assumed increase in the future healthcare costs, or trend assumption, is reviewed on an annual basis. The trend assumption for the non-Medicare Plans was increased during the select period as a result of this review.

(2) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

The following actuarial methods and assumptions were used to determine contribution rates for the year ending June 30, 2023:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll
Remaining Amortization Period	30 years, closed
Payroll Growth	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.25%, net of pension plan investment expense, including inflation
Mortality	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019
Phase-in provision	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018

(3) CHANGES OF BENEFITS

During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. Benefits paid to the spouses of deceased members have been increased from 25% of the member’s final rate of pay to 75% of the member’s average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from 10% of the member’s final pay rate to 50% of average pay for one child, 65% of average pay for two children, or 75% of average pay for three children. The Total Pension Liability as of June 30, 2019 is determined using these updated benefit provisions.

Senate Bill 169 passed during the 2021 legislative session and increased the disability benefits for qualified members who become “totally and permanently disabled” as a result of a duty-related disability. The minimum disability benefit increased from 25% of the member’s monthly final rate of pay to 75% of the member’s monthly average pay. The insurance premium for the member, the member’s spouse, and the member’s dependent children shall also be paid in full by the System. For non-hazardous members to be eligible for this benefit, they must be working in a position that could be certified as a hazardous position. There were no other material plan provision changes since the prior valuation.

Senate Bill 209 passed during the 2022 legislative session increased the insurance dollar contribution for members hired on or after July 1, 2003 by \$5 for each year of service a member attains over certain thresholds, depending on a member's retirement eligibility requirement. This increase in the insurance dollar contribution does not increase by 1.5% annually and is only payable for non-Medicare retirees. Additionally, it is only payable when the member's applicable insurance fund is at least 90% funded. The increase is first payable January 1, 2023.

House Bill 506 passed during the 2023 legislative session reinstated the Partial Lump Sum Options (PLSO) form of payment for members retiring on or after January 1, 2024. The bill introduced an expansion of the lump-sum payment options, allowing for payouts equal to 48 or 60 times the member's Basic, or Survivorship 100% monthly retirement allowance. The lifetime monthly retirement allowance is adjusted actuarially to account for the selected lump sum payment option. House Bill 506 additionally modified the minimum separation period required for a retiree to reemploy with a participating employer of the Systems administered by the KPPA while still receiving their retirement allowance. This adjustment standardized the separation period to one month for all scenarios within each plan for retirement dates effective January 1, 2024 and after.

**SANITATION DISTRICT NO. 4 OF BOYD COUNTY, KENTUCKY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - OPEB PLAN
FOR THE YEAR ENDED JUNE 30, 2024**

(1) CHANGES OF ASSUMPTIONS

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%.
- Decreased the assumed rate of return to 6.25%.
- Decreased the payroll growth assumption to 2.00%.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2019:

- The assumed salary increase was changed from 4.00% (average) to 3.30%-10.30% (varies by service).
- The mortality table used for pre-retirement is PUB-2010 General Mortality table, for the Non-Hazardous Systems, and PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.
- The mortality table used for post-retirement (non-disabled) is a system specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
- The mortality table used for post-retirement (disabled) is PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2010.

For the June 30, 2020 measurement date, the assumed increase in future health care costs, or trend assumption, is reviewed on an annual basis and was updated to better reflect more current expectations relating to anticipated future increases in the medical costs. The assumed impact of the Cadillac Tax (previously a 0.9% load on employer paid non-Medicare premiums for those who became participants prior to July 1, 2003) was removed to reflect its repeal since the prior valuation.

For the June 30, 2022 measurement date, the single discount rates used to calculate the total OPEB liability was changed to 5.70%.

For the valuation performed as of June 30, 2023, demographic and economic assumptions were updated based on the 2022 experience study and the single discount rates used to calculate the total OPEB liability was changed to 5.93%. A 1% increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65 is assumed to reflect the shift in retirement pattern due to House Bill 506. Additionally, in conjunction with the review of the healthcare per capita claims cost, the assumed increase in the future healthcare costs, or trend assumption, is reviewed on an annual basis. The trend assumption for the non-Medicare Plans was increased during the select period as a result of this review.

(2) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

The following actuarial methods and assumptions, for actuarially determined contributions effective for fiscal year ending June 30, 2023:

Experience Study	July 1, 2008 – June 30, 2013
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Pay

Remaining Amortization Period	30 Years, Closed
Payroll Growth Rate	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.25%
Healthcare Trend Rates	
Pre-65	Initial trend starting at 6.30% at January 1, 2023, gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years. The 2022 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Post-65	Initial trend starting at 6.30% at January 1, 2023 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years. The 2021 premiums were known at the time of the valuation and were incorporated into the liability measurement. Additionally, Humana provided "Not to Exceed" 2022 Medicare premiums, which were incorporated and resulted in an assumed 2.90% increase in Medicare premiums at January 1, 2022.
Mortality	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.

(3) CHANGES OF BENEFITS

During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. The system shall now pay 100% of the insurance premium for spouses and children of all active members who die in the line of duty. The total OPEB liability as of June 30, 2019, is determined using these updated benefit provisions.

Senate Bill 169 passed during the 2021 legislative session and increased the disability benefits for certain qualifying members who become "totally and permanently disabled" in the line of duty or as a result of a duty-related disability. The total OPEB liability as of June 30, 2021 is determined using these updated benefit provisions.

House Bill 506 passed during the 2023 legislative session reinstated the Partial Lump Sum Options (PLSO) form of payment for members retiring on or after January 1, 2024. The bill introduced an expansion of the lump-sum payment options, allowing for payouts equal to 48 or 60 times the member's Basic, or Survivorship 100% monthly retirement allowance. The lifetime monthly retirement allowance is adjusted actuarially to account for the selected lump sum payment option. House Bill 506 additionally modified the minimum separation period required for a retiree to reemploy with a participating employer of the Systems administered by the KPPA while still receiving their retirement allowance. This adjustment standardized the separation period to one month for all scenarios within each plan for retirement dates effective January 1, 2024 and after.


SUPPLEMENTAL INFORMATION

SANITATION DISTRICT NO. 4 OF BOYD COUNTY, KENTUCKY
SCHEDULES OF OPERATING EXPENSES
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

	<u>2024</u>	<u>2023</u>
Treatment expenses:		
Treatment	\$ 2,239,043	\$ 1,960,993
Wages	728,413	599,727
Chemicals	312,048	273,049
Employee benefits	327,017	345,377
Utilities	172,790	169,212
Repairs	57,036	131,724
Surcharges	115,662	70,074
Payroll taxes	43,866	37,467
Fuel	24,876	24,354
Miscellaneous	4,380	17,313
Billing services	33,583	28,414
Equipment Rental	5,613	5,231
Laboratory costs	17,271	16,024
Contract labor	43,631	198,958
Total treatment expenses	<u>\$ 4,125,229</u>	<u>\$ 3,877,917</u>
Administration expenses:		
Bad debt expense	\$ 64,740	\$ 138,080
Administration fees	26,723	19,158
Insurance	65,261	55,994
Legal and professional	198,913	187,318
Office supplies	20,915	29,485
Postage and delivery	28,173	35,379
Directors fees	16,200	16,200
Bank charges	1,204	3,208
License and permits	1,124	2,851
Miscellaneous	8,711	19,048
Dues and subscriptions	6,231	942
Training expense	4,102	(183)
Meals and entertainment	6,594	1,886
Bond expense	2,911	2,970
Advertising	2,054	3,362
Total administrative expenses	<u>\$ 453,856</u>	<u>\$ 515,698</u>



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of Directors
Sanitation District No. 4
of Boyd County, Kentucky
Ashland, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of Sanitation District No. 4 of Boyd County, Kentucky (the "District") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 31, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a deficiency in internal control, described in the accompanying schedule of findings and responses that we consider to be a material weakness (see 2024-001).

Report on Compliance and Other Matters


As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Response to Findings

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.


Ashland, Kentucky
January 31, 2025

SANITATION DISTRICT NO. 4 OF BOYD COUNTY, KENTUCKY

SCHEDULE OF FINDINGS AND RESPONSES

FOR THE YEAR ENDED JUNE 30, 2024

(A) SUMMARY OF AUDIT RESULTS

- The auditor's report expresses an unmodified opinion on the financial statements of the Sanitation District No. 4 of Boyd County, Kentucky.
- A material weakness relating to the audit of the financial statements is reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*.
- No instances of noncompliance material to the financial statements of Sanitation District No. 4 of Boyd County, Kentucky were disclosed during the audit.

(B) FINDINGS RELATING TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GENERALLY ACCEPTED GOVERNMENT AUDITING STANDARDS

SEGREGATION OF DUTIES (Finding 2024-001)

Condition: Due to the limited number of employees, an adequate segregation of duties has not been established. Specifically, one individual has duties relating to cash receipts, cash disbursements, payroll, and all other accounting and recording activities.

Criteria: Effective internal controls would dictate that many of these functions be separated and the board oversee all cash accounts in order to adequately protect the District's assets.

Effect: An improper segregation of duties can subject the District to intentional or unintentional losses due to errors or irregularities.

Recommendation: The District should continue to review the internal control structure and segregate duties wherever possible. Additionally, the activity in all cash accounts should be reviewed by the board.

Management's Response and Corrective Action: Management and the Board of Directors will remain aware of the integrity of the employees and provide appropriate supervision.