

**CITY OF SOUTHGATE, KENTUCKY**

**FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**With**

**Independent Auditors' Report**

**CITY OF SOUTHGATE, KENTUCKY**

**FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**With**

**Independent Auditors' Report**

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**CITY OF SOUTHGATE, KENTUCKY**

**FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**With**

**Independent Auditors' Report**

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**CITY OF SOUTHGATE, KENTUCKY**

**LIST OF CITY OFFICIALS**

**Year Ended June 30, 2023**

**Mayor**

Jim Hamberg

**Council Members**

Joe Anderson  
Thomas Wegener  
Paul Melville

Mark Messmer  
Aileen Okura  
Mike Lycans

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## INDEPENDENT AUDITORS' REPORT

**To the Mayor and Council  
City of Southgate, Kentucky**

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Southgate, Kentucky, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City of Southgate, Kentucky's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the City of Southgate, Kentucky as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Southgate, Kentucky and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

As described in Note N to the financial statements, the City of Southgate, Kentucky recognized a prior period adjustment related to the recognition of ARPA funding revenues and deferred revenues as of June 30, 2022. Prior period net position and fund balance were restated. Our opinion is not modified with respect to this matter.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Southgate, Kentucky's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Southgate, Kentucky's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Southgate, Kentucky's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedules for pension and other postemployment benefits plans, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Southgate, Kentucky's basic financial statements. The combining non-major governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances and the budgetary comparison schedules of the non-major governmental funds on pages 55-59 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 15, 2024, on our consideration of the City of Southgate, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Southgate, Kentucky's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Southgate, Kentucky's internal control over financial reporting and compliance.

*Bramel & Ackley, P.S.C.*

January 15, 2024



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**CITY OF SOUTHGATE, KENTUCKY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**Year Ended June 30, 2023**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

Our discussion and analysis of City of Southgate, Kentucky's (the City) financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2023. Please read it in conjunction with the City's basic financial statements.

**USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's funds.

**Financial Highlights**

As of the close of the current and prior fiscal years, the City's governmental funds reported fund balances as follows:

Funds	Restated FYE 2022 Amount	FYE 2023 Amount	Percentage Increase/ (Decrease)	Increase / (Decrease) From FYE 2022
General	\$ 860,415	\$ 1,484,995	72.59%	\$ 624,580
Municipal Road Aid	65,210	(3,242)	-104.97%	(68,452)
Community Center	4,952	6,290	27.02%	1,338
Special Projects	472,020	506,380	7.28%	34,360
Total Fund Balance	<u>\$ 1,402,597</u>	<u>\$ 1,994,423</u>	1.92%	<u>\$ 591,826</u>

**OVERVIEW OF THE FINANCIAL STATEMENTS**

**Government-Wide Statement of Net Position and Activities**

One of the most important questions asked about the City's finances is, "Is the City as a whole in a better or worse financial position as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question.

**CITY OF SOUTHGATE, KENTUCKY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**Year Ended June 30, 2023**

**Government-Wide Statement of Net Position and Activities (Continued)**

These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's *net position* and changes in them. You can think of the City's net position as the difference between assets, what the citizens own, and liabilities, what the citizens owe. This is one way to measure the City's financial health, or *financial position*.

Over time, *increases or decreases* in the City's net position are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other factors also, such as changes in the City's property tax, gross receipts, payroll and insurance premium tax base, and the condition of the City's capital assets (roads, buildings, equipment and sidewalks) to assess the *overall health* of the City.

In the Statement of Net Position and the Statement of Activities, we have listed the governmental activities. Most of the City's basic services are reported here, including general government, police, fire & EMS, streets, community center, garage, parks, etc. Gross receipts and payroll license fees, insurance premium taxes, charges for services (waste collection, community center usage, etc.) and property taxes, as well as government grants finance most of these activities.

**Fund Financial Statements**

The Governmental Fund financial statements provide detailed information about the City's funds. Some funds are required to be established by State Statute or Municipal Ordinance (Ex. Community Center Fund). However, the City Council establishes a few other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for grant funds (Ex. Municipal Road Aid Fund).

*Governmental funds:* Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances remaining at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the differences between the government wide net position financial statements and the governmental fund financial statements in the reconciliations within the audited financial statements.

**CITY OF SOUTHGATE, KENTUCKY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**Year Ended June 30, 2023**

**Government-Wide Change in Net Position**

For the year ended June 30, 2023, net position for all of the governmental activities changed as follows:

	Governmental Activities
Beginning Net Position, Restated - see Note N	\$ 2,394,450
Increase in Net Position	813,841
Ending Net Position	<u>\$ 3,208,291</u>

**Government-Wide Statement of Net Position Summary**

	Governmental Activities	
	Restated 2022	2023
Current Assets	\$2,348,919	\$2,288,643
Capital Assets, Net	4,059,691	4,230,090
Total Assets	<u>\$6,408,610</u>	<u>\$6,518,733</u>
Deferred Outflow of Resources	392,759	617,526
Total Assets and Deferred Outflows	<u>\$6,801,369</u>	<u>\$7,136,259</u>
Current Liabilities	\$1,103,894	\$464,181
Long Term Liabilities	2,989,954	3,231,922
Total Liabilities	<u>\$4,093,848</u>	<u>\$3,696,103</u>
Deferred Inflow of Resources	313,071	231,865
Total Liabilities and Deferred Inflows	<u>\$4,406,919</u>	<u>\$3,927,968</u>
Net Position	<u>\$2,394,450</u>	<u>\$3,208,291</u>

To aid in the understanding of the Statement of Activities some additional explanation is given. Of particular interest is the format that is significantly different from a typical Statement of Revenues, Expense, and Changes in Fund Balance. You will notice that expenses are listed in the first column with revenues from that particular program reported to the right. The result is a net (expense)/revenue. The reason for this kind of format is to highlight the relative financial burden of each of the functions on the City's taxpayers.

# CITY OF SOUTHGATE, KENTUCKY

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Year Ended June 30, 2023

### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

The following schedule presents a summary of general and special revenues for all of the funds for the fiscal year ended June 30, 2023, and the amount and percentage of increases and decreases in relation to the prior year.

Revenues	Restated FYE 2022 Amount	FYE 2023 Amount	Percentage Increase (Decrease)	Increase (Decrease) From FYE 2022
Property Taxes	\$ 1,231,685	\$ 1,304,141	5.88%	\$ 72,456
Franchise fees	107,954	114,658	6.21%	6,704
Telecommunications tax	49,151	49,285	0.27%	134
Payroll tax	627,686	910,263	45.02%	282,577
Insurance premium tax	475,471	567,424	19.34%	91,953
Licenses and permits	33,480	32,678	-2.40%	(802)
Intergovernmental	621,654	828,878	33.33%	207,224
Fines, forfeitures, penalties	44,856	20,682	-53.89%	(24,174)
Charges for Services	254,521	258,102	1.41%	3,581
Investment Income	10,053	58,246	479.39%	48,193
Loan Proceeds	483,616	124,485	-74.26%	(359,131)
Miscellaneous	14,642	16,280	11.19%	1,638
Gain on investments	-	24,064	100.00%	24,064
Total Revenue and Other Financing Sources	<u>\$ 3,954,769</u>	<u>\$ 4,309,186</u>	8.96%	<u>\$ 354,417</u>

Payroll tax increased due to higher payroll earned within the city during the current fiscal year. Insurance premium tax increased due to an increase in inflation in premiums and property values. Intergovernmental increased as a result of additional CARES/ARPA funding. Investment income increased due to interest earned on a new general fund interest bearing bank account. Gain on investments increased due to the change in market values on the special projects fund investment account.

The following schedule presents a summary of general expenditures for all of the funds for the fiscal year ended June 30, 2023, and the amount and percentage of increases and decreases in relation to the prior year.

**CITY OF SOUTHGATE, KENTUCKY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**Year Ended June 30, 2023**

**FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS (CONTINUED)**

Expenditures	FYE 2022 Amount	FYE 2023 Amount	Percentage Increase (Decrease)	Increase (Decrease) From FYE 2022
General Government	\$ 370,539	\$ 527,966	42.49%	\$ 157,427
Police	1,011,589	1,193,893	18.02%	182,304
Fire/EMS	537,902	588,198	9.35%	50,296
Waste Collection	184,518	184,698	0.10%	180
Streets	170,176	156,368	-8.11%	(13,808)
Garage	188,800	222,086	17.63%	33,286
Community Center	121,428	120,708	-0.59%	(720)
Parks	80,745	105,450	30.60%	24,705
Capital Outlay	539,932	376,087	-30.35%	(163,845)
Debt Service	235,117	241,906	2.89%	6,789
Total Expenditures	<u>\$ 3,440,746</u>	<u>\$ 3,717,360</u>	8.04%	<u>\$ 276,614</u>

General government increased primarily due to increased incentive pay and building maintenance costs due to additional CARES/ARPA funding received. Police and Garage both increased primarily due to increased salaries, benefits and retirement costs. Parks increased primarily due to increased park maintenance costs. Capital outlay decreased primarily due to street projects completed in prior fiscal year, combined with an increase due to current year street vehicle purchases.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets**

The capital assets were reported for the fiscal years ended as follows:

	Governmental Activities	
	2022	2023
Land	\$ 378,323	\$ 453,323
Buildings	3,245,726	3,252,575
Land Improvements	39,867	58,651
Infrastructure	2,640,388	3,288,956
Equipment	792,082	866,326
Vehicles	445,517	469,168
Construction in progress	447,121	74,228
Totals	<u>\$ 7,989,024</u>	<u>\$ 8,463,227</u>

**CITY OF SOUTHGATE, KENTUCKY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**Year Ended June 30, 2023**

**CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)**

**Debt**

The City has \$1,890,323 in outstanding debt at June 30, 2023, a 2.14% decrease from 2022 as detailed below:

	Governmental Activities	
	2022	2023
Firehouse note payable	\$ 787,289	\$ 737,756
Storm sewer note payable	152,197	124,423
Wesbanco Bank - 2018 vehicle loan	1,022	-
Wesbanco Bank - 2018 vehicle loan	12,198	-
Wesbanco Bank - 2019 vehicle loan	5,741	-
Wesbanco Bank - 2020 vehicle loan	14,774	8,356
Wesbanco Bank - 2021 vehicle loan	61,363	47,386
Heritage Bank - 2022 vehicle loan	-	41,924
Heritage Bank - 2023 vehicle loan	-	74,228
Series 2018B revenue bond	494,583	469,583
Series 2021E revenue bond	402,500	386,667
Totals	<u>\$ 1,931,667</u>	<u>\$ 1,890,323</u>

**GENERAL FUND BUDGETARY HIGHLIGHTS**

Over the course of the year, the city council revised the General Fund budget once. The budget amendment was made to increase the beginning fund balance to actual, to increase and decrease revenues and expenditures to more closely reflect the anticipated revenues and expenditures for the year.

Actual revenue came in higher than budgeted amounts by \$298,851. Actual expenditures came in under the amended budget by \$89,888. The City's General Fund ended the year with revenues exceeding expenditures and transfers by \$624,580. \$100,000 was transferred to the Municipal Road Aid Fund from the General Fund and \$40,000 was transferred from the Community Center Fund to the General Fund.

**GASB 68 PENSION AND GASB 75 OPEB LIABILITY RECOGNITION**

As of June 30, 2018, the City is required, by Governmental Accounting Standards Board Statements No. 68 and 75, to display its proportionate share of the unfunded liability of the Kentucky Public Pensions Authority's County Employee Retirement System (CERS), a cost sharing multiple employer plan, in which the City is a participant. The net pension liability \$1,184,491 and OPEB liability \$327,069, the deferred outflow related to pension plans \$424,244, the deferred outflow related to OPEB \$193,282, the deferred inflow related to pension plans \$80,618 and the deferred inflow related to OPEB \$151,247, on the Statement of Net Position at June 30, 2023 are a function of this required reporting. Detailed information on this pension and OPEB recognition can be found in Note G and H in the Notes to the Financial Statements.

**CITY OF SOUTHGATE, KENTUCKY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**Year Ended June 30, 2023**

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The City's elected officials consider many factors when setting the fiscal year 2024 budget. Some of the factors are the local economy, expected grant monies and anticipated tax revenues.

The City is allowed by law to set an ad valorem rate that will generate 4% more revenue than last year. This year the Council voted not to take the allowable 2.0% increase over the compensating rate. The rate was set at 0.596 for fiscal year ended June 30, 2021, 0.596 for fiscal year ended June 30, 2022 and 0.520 for fiscal year ended June 30, 2023.

The rate for the firehouse loan was set at 0.5387 per hundred for the fiscal year ended June 30, 2016 and remained the same for fiscal years 2017 through 2023.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City's Finance Director, Patty Edgley at (859) 441-0075 or at the city building at 122 Electric Avenue, Southgate, KY 41017.



**CITY OF SOUTHGATE, KENTUCKY**

**STATEMENT OF NET POSITION**

**June 30, 2023**

	Primary Government
	Governmental Activities
<b>- ASSETS -</b>	
Cash and cash equivalents	\$ 1,354,676
Investments	506,380
Receivable:	
Property taxes	11,011
Intergovernmental	45,838
Other	311,731
Prepaid	59,007
<b>Total current assets</b>	<u>2,288,643</u>
Capital assets not being depreciated	\$ 527,551
Capital assets being depreciated	7,935,676
Less: accumulated depreciation	<u>(4,233,137)</u>
Net capital assets	<u>4,230,090</u>
<b>Total assets</b>	<u><u>6,518,733</u></u>
<b>- DEFERRED OUTFLOWS OF RESOURCES -</b>	
Deferred outflows related to pension plans	424,244
Deferred outflows related to OPEB	193,282
<b>Total deferred outflows of resources</b>	<u>617,526</u>
<b>- LIABILITIES -</b>	
Accounts payable	119,499
Accrued liabilities	112,346
Deferred revenue	62,375
Notes payable	124,961
Bond payable	45,000
<b>Total current liabilities</b>	<u>464,181</u>
Long-term liabilities:	
Notes payable	909,112
Bond payable	811,250
Net pension liability	1,184,491
Net OPEB liability	327,069
<b>Total liabilities</b>	<u><u>3,696,103</u></u>
<b>- DEFERRED INFLOWS OF RESOURCES -</b>	
Deferred inflows related to pension plans	80,618
Deferred inflows related to OPEB	151,247
<b>Total deferred inflows of resources</b>	<u>231,865</u>
<b>- NET POSITION -</b>	
Net investment in capital assets	2,339,767
Restricted	65,476
Unrestricted	803,048
<b>Total net position</b>	<u><u>\$ 3,208,291</u></u>

The accompanying notes are an integral part of this statement.

## CITY OF SOUTHGATE, KENTUCKY

## STATEMENT OF ACTIVITIES

Year Ended June 30, 2023

Functions	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
<b>Primary Government</b>					
<b>Governmental Activities</b>					
Administration	\$ 475,721	\$ 25,058	\$ -	\$ -	\$ (450,663)
Police	1,276,115	925	52,546	661,888	(560,756)
Fire and EMS	588,680	-	-	-	(588,680)
Waste collection	184,698	191,309	-	-	6,611
Streets	350,687	-	112,519	1,925	(236,243)
Garage	245,425	-	-	-	(245,425)
Community Center	138,580	40,810	-	-	(97,770)
Parks	109,877	-	-	-	(109,877)
Interest on long-term debt	76,077	-	-	-	(76,077)
<b>Total governmental activities</b>	<b>3,445,860</b>	<b>258,102</b>	<b>165,065</b>	<b>663,813</b>	<b>(2,358,880)</b>
<b>GENERAL REVENUES:</b>					
Taxes:					
Property taxes					1,304,141
Franchise fees					114,658
Telecommunications taxes					49,285
Payroll license					910,263
Insurance premium taxes					567,424
Licenses and permits					32,678
Investment income					58,246
Fines, forfeitures, penalties					20,682
Gain on investments					24,064
Donations					75,000
Miscellaneous					16,280
<b>Total general revenues</b>					<b>3,172,721</b>
<b>Change in net position</b>					<b>813,841</b>
<b>NET POSITION, BEGINNING - RESTATED</b>					<b>2,394,450</b>
<b>NET POSITION, ENDING</b>					<b>\$ 3,208,291</b>

The accompanying notes are an integral part of this statement.

**CITY OF SOUTHGATE, KENTUCKY**

**BALANCE SHEET**

**GOVERNMENTAL FUNDS**

**June 30, 2023**

	<b>General Fund</b>	<b>Special Projects Funds</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>- ASSETS -</b>				
Cash and cash equivalents	\$ 1,235,057	\$ -	\$ 119,619	\$ 1,354,676
Investments	-	506,380	-	506,380
Receivables:				
Property taxes	11,011	-	-	11,011
Intergovernmental	3,899	-	41,939	45,838
Other	311,575	-	156	311,731
Prepaid	59,007	-	-	59,007
Due from other funds	144,523	-	-	144,523
<b>Total assets</b>	<b><u>\$ 1,765,072</u></b>	<b><u>\$ 506,380</u></b>	<b><u>\$ 161,714</u></b>	<b><u>\$ 2,433,166</u></b>
<b>- LIABILITIES AND FUND BALANCES -</b>				
<b>LIABILITIES:</b>				
Accounts payable	\$ 118,978	\$ -	\$ 521	\$ 119,499
Accrued liabilities	100,612	-	11,734	112,346
Deferred revenue	60,487	-	1,888	62,375
Due to other funds	-	-	144,523	144,523
<b>Total liabilities</b>	<b><u>280,077</u></b>	<b><u>-</u></b>	<b><u>158,666</u></b>	<b><u>438,743</u></b>
<b>FUND BALANCES:</b>				
Nonspendable	59,007	-	-	59,007
Restricted	65,476	-	-	65,476
Committed	175	-	-	175
Assigned	-	-	6,290	6,290
Unassigned	1,360,337	506,380	(3,242)	1,863,475
<b>Total fund balances</b>	<b><u>1,484,995</u></b>	<b><u>506,380</u></b>	<b><u>3,048</u></b>	<b><u>1,994,423</u></b>
<b>Total liabilities and fund balances</b>	<b><u>\$ 1,765,072</u></b>	<b><u>\$ 506,380</u></b>	<b><u>\$ 161,714</u></b>	<b><u>\$ 2,433,166</u></b>

The accompanying notes are an integral part of this statement.

**CITY OF SOUTHGATE, KENTUCKY**

**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSITION**

**June 30, 2023**

<b>Total fund balances - governmental funds</b>	<b>\$</b>	<b>1,994,423</b>
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*Amounts reported for governmental activities in the statement of net position are different because:*

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds:

Cost of capital assets	8,463,227	
Accumulated depreciation	(4,233,137)	
		4,230,090

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:

Net pension liability	(1,184,491)	
Net OPEB liability	(327,069)	
Notes payable	(1,034,073)	
Bond payable	(856,250)	
		(3,401,883)

Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reportable in the funds

Deferred outflows of resources	424,244	
Deferred inflows of resources	(80,618)	
		343,626

Deferred outflows and inflows of resources related to OPEB are applicable to future periods and, therefore, are not reportable in the funds

Deferred outflows of resources	193,282	
Deferred inflows of resources	(151,247)	
		42,035

<b>Total net position - governmental activities</b>	<b>\$</b>	<b><u>3,208,291</u></b>
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**The accompanying notes are an integral part of this statement.**

**CITY OF SOUTHGATE, KENTUCKY**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**

**GOVERNMENTAL FUNDS**

**Year Ended June 30, 2023**

	<b>General Fund</b>	<b>Special Projects Funds</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>REVENUES:</b>				
Property taxes	\$ 1,304,141	\$ -	\$ -	\$ 1,304,141
Franchise fees	114,658	-	-	114,658
Telecommunication tax	49,285	-	-	49,285
Payroll license	910,263	-	-	910,263
Insurance premium tax	567,424	-	-	567,424
Licenses and permits	32,678	-	-	32,678
Intergovernmental	15,389	-	114,444	129,833
Fines, forfeitures, penalties	20,682	-	-	20,682
KLEFPF income	37,157	-	-	37,157
Charges for services	217,292	-	40,810	258,102
Investment income	42,956	11,979	3,311	58,246
Miscellaneous	16,280	-	-	16,280
<b>Total revenues</b>	<u>3,328,205</u>	<u>11,979</u>	<u>158,565</u>	<u>3,498,749</u>
<b>EXPENDITURES:</b>				
Administration	526,283	1,683	-	527,966
Police	1,193,893	-	-	1,193,893
Fire and EMS	588,198	-	-	588,198
Waste collection	184,698	-	-	184,698
Streets	156,368	-	-	156,368
Garage	222,086	-	-	222,086
Community Center	120,678	-	30	120,708
Parks	105,450	-	-	105,450
Capital outlay	159,166	-	216,921	376,087
Debt service				
Principal	124,996	-	40,833	165,829
Interest	48,182	-	27,895	76,077
<b>Total expenditures</b>	<u>3,429,998</u>	<u>1,683</u>	<u>285,679</u>	<u>3,717,360</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Proceeds from loan	124,485	-	-	124,485
CARES/ARPA funding	661,888	-	-	661,888
Gain on investments	-	24,064	-	24,064
Transfers in	40,000	-	100,000	140,000
Transfers out	(100,000)	-	(40,000)	(140,000)
<b>Total other financing sources and uses</b>	<u>726,373</u>	<u>24,064</u>	<u>60,000</u>	<u>810,437</u>
<b>Net change in fund balances</b>	624,580	34,360	(67,114)	591,826
<b>FUND BALANCES, BEGINNING - RESTATED</b>	<u>860,415</u>	<u>472,020</u>	<u>70,162</u>	<u>1,402,597</u>
<b>FUND BALANCES, ENDING</b>	<u><u>\$ 1,484,995</u></u>	<u><u>\$ 506,380</u></u>	<u><u>\$ 3,048</u></u>	<u><u>\$ 1,994,423</u></u>

The accompanying notes are an integral part of this statement.

**CITY OF SOUTHGATE, KENTUCKY**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES**

**Year Ended June 30, 2023**

<b>Net change in fund balances - total governmental funds</b>	<b>\$ 591,826</b>
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*Amounts reported for governmental activities in the statement of activities are different because:*

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities, those costs are shown in the Statement of Net Position and allocated over their estimated useful remaining lives as annual depreciation expense in the Statement of Activities. This is the amount by which capital outlay exceeded depreciation in the period:

Capital outlays	506,432	
Depreciation expense	<u>(336,034)</u>	
		170,398

Proceeds from loan payable are reported as other financing sources in the governmental funds, but as a long-term liability in the Statetment of Net Position. Repayment of loan payable principal is an expenditure in the governmental funds, but a reduction of long-term liabilities in the Statement of Net Position. This is the amount of principal payments exceed proceeds in the period.

41,344

City pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability is measured a year before the City's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.

City pension contributions	162,069	
Cost of benefits earned	<u>(126,780)</u>	
		35,289

City OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net OPEB liability is measured a year before the City's report date. OPEB expense, which is the change in the net OPEB liability adjusted for changes in deferred outflows and inflows of resources related to OPEB, is reported in the Statement of Activities.

City OPEB contributions	24,754	
Cost of benefits earned	<u>(49,770)</u>	
		<u>(25,016)</u>

<b>Change in net position - governmental activities</b>	<b>\$ <u>813,841</u></b>
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The accompanying notes are an integral part of this statement.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE A – OVERVIEW OF ENTITY**

The City of Southgate, Kentucky, was incorporated in 1907. The City operates under a Council-Mayor form of government as a fourth-class city under the Kentucky Revised Statutes. The City provides the following services: police, streets, and general administrative services. Fire protection, building permits/inspections, and waste collection are services contracted to other agencies.

Kentucky Revised Statutes and Ordinances of the City Council of the City of Southgate, Kentucky (City) designate the purpose, function and restrictions of the various funds. The financial statements included herein consist of the General, Municipal Road Aid, Community Center and Special Projects Funds.

*Reporting Entity*

The City, for financial purposes, includes all of the funds and account groups relevant to the operations of the City of Southgate, Kentucky.

The financial statements of the City include those of separately administered organizations that are controlled by or dependent on the City. Control or dependence is determined on the basis of budget adoption, taxing authority, funding and appointment of the respective governing board. The City has no component units. The Southgate Public Property and Projects Corporation is included in the accompanying financial statements in the general fund.

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies of the City are described below.

*Government-wide Financial Statements*

The government-wide financial statements (Statement of Net Position and Activities) report information on all activities of the City as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. The City has no business-type activities.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the City's governmental activities. Direct expenses are those specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as a liability in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as expenditures.

*Measurement Focus, Basis of Accounting and Financial Statement Presentation*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Material revenues susceptible to accrual are generally payroll license fees, insurance premium taxes and grant revenues. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

*Governmental Fund Types*

The City reports the following governmental funds:

- A. The General Fund is the main operating fund of the City. It accounts for financial resources used for general types of operations. This is a budgeted fund, and any unrestricted fund balances are considered as resources available for use. This is a major fund of the City.
- B. The Special Projects Fund is a major special revenue fund of the City.
- C. The Municipal Road Aid Fund and the Community Center Fund are nonmajor special revenue funds of the City.



**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Cash and Cash Equivalents*

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with an initial maturity date within three months of the date acquired by the City. The City is authorized by state statute to invest in:

- Obligations of the United States and of its agencies and instrumentalities
- Certificates of Deposit
- Banker's Acceptances
- Commercial Paper
- Bonds of Other State or Local Governments
- Mutual Funds

*Investments*

In accordance with GASB, investments held at year end are recorded at fair value based on quoted market prices.

*Property Taxes and Tax Calendar*

Property taxes are levied as of January 1 on property values assessed as of the same date. The taxes are billed on approximately October 1 and are due and payable on November 30. On December 1, the bill becomes delinquent and penalties and interest may be assessed by the City. A lien may be placed on the property on December 1.

*Prepaid Items*

Payments made to vendors for services that will benefit periods beyond June 30, 2023 are recorded as prepaid items.

*Capital Assets*

General capital assets are assets that generally result from expenditures in the governmental funds. These assets are reported in the governmental activities' column of the government-wide statement of net position.

The accounting and reporting treatment applied to capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized in the governmental activities. Infrastructure, such as streets, sidewalks and storm sewers, including infrastructure acquired prior to the implementation of GASB 34 are capitalized. The valuation basis for general capital assets are historical costs, or where historical cost is not available, estimated historical cost based on replacement cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at their acquisition value rather than fair value. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized. The City maintains a capitalization threshold of five thousand dollars.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Capital assets used in operations are depreciated over their estimated useful lives using the straight-line method in the government-wide financial statements. Depreciation is charged as an expense against operations and accumulated depreciation is reported on the respective balance sheet.

The range of useful lives used for depreciation purposes for each capital asset class is as follows:

Buildings	50 years
Building Improvements	Remaining life of building
Public Domain infrastructure	15 years
Light vehicles	5 years
Heavy vehicles	10 years
Equipment	5 -15 years

*Budgets*

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for all governmental funds. All annual appropriations continue in effect until a new budget is adopted.

*Accrued Liabilities and Long-Term Obligations*

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. Long-term debt for governmental funds is not reported as a liability in the fund financial statements. The debt proceeds are reported as revenue and payment of principal and interest reported as expenditures.

*Pensions*

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Kentucky Public Pensions Authority's (KPPA) County Employees Retirement System (CERS) and additions to/deductions from CERS's fiduciary net position have been determined on the same basis as they are reported by CERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

*Other Postemployment Benefits*

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Kentucky Public Pensions Authority Insurance Fund and additions to/deductions from KPPA's fiduciary net position have been determined on the same basis as they are reported by KPPA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Compensated Absences*

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as expenditures and a fund liability of the governmental fund that will pay it. At June 30, 2023 the liability for compensated absences is \$32,485.

*Unearned/Deferred Revenue*

In the government-wide financial statements, unearned/deferred revenue represents the amount for which revenue recognition criteria have not been met. In subsequent periods, when the incurrence of qualifying expenditures has been made, the liability for the unearned revenues is removed and the revenue is recognized. In the governmental fund financial statements, revenues are deferred for amounts that are unearned or unavailable with 60 days of the fiscal year end.

*Deferred Outflows of Resources*

The City reports decreases in net position that relate to future periods as deferred outflows of resources in a separate section of its government-wide statement of net position. Deferred outflows of resources reported in this year's financial statements relate to the City's pension plan and OPEB plan and include (1) differences between the expected and actual experience to the pension fund and OPEB fund, (2) changes in assumptions to the OPEB fund, (3) differences between projected and actual earnings on plan investments to the pension fund and OPEB fund, (4) changes in the proportionate share of the City's contributions to the pension fund and OPEB fund and (5) contributions made to the City's pension plan and OPEB plan between the measurement date of the net pension and OPEB liabilities and the end of the City's fiscal year. The deferred amount related to the differences between the expected actual experience, changes of assumptions, and changes in the proportionate share of the City's contributions will be recognized over a closed period equal to the average of the expected remaining service lives of all employees participating in the plan. The deferred amount related to the differences between projected and actual earnings on plan investments will be recognized over a closed five-year period beginning in the current reporting period. Deferred outflows for pension and OPEB contributions will be recognized in the subsequent fiscal year. No deferred outflows of resources affect the governmental funds financial statements in the current year.

*Deferred Inflows of Resources*

The City's statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element reflects an increase in net position that applies to a future period(s). Deferred inflows of resources reported in this year's financial statements relate to the City's pension plan and OPEB plan and include (1) differences between the expected and actual experience to the pension fund and OPEB fund, (2) changes in assumptions to the OPEB fund and (3) changes in the proportionate share of the City's contributions to the pension fund and OPEB fund. The deferred amount related to the differences between the expected actual experience, changes of assumptions and changes in the proportionate share of the City's contributions will be recognized over a closed period equal to the

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Deferred Inflows of Resources (Continued)*

average of the expected remaining service lives of all employees participating in the plan. No deferred inflows of resources affect the governmental funds financial statements in the current year.

*Net Position*

Net position is the difference between assets and liabilities. Net investment in capital assets are capital assets, less accumulated depreciation and any outstanding debt related to the acquisition, construction or improvement of those assets. Unrestricted net position represents the net position available for future operations.

*Fund Balance Policies*

Fund balance of the governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

In the fund financial statements, government funds report components of fund balance as follows:

*Nonspendable* fund balances arise when resources cannot be spent because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

*Restricted* fund balances arise when constraints placed on the use of resources are either externally imposed by sources; such as federal or state government restrictions or the funds restricted by the will of the City's voters. These include residual balances from the Kentucky Municipal Road Aid Fund and the balance of cash and receivables from the Special Fire Tax.

*Committed* fund balances are amounts that can only be used for specific purposes as stipulated internally by the City Council. These items can only be changed or lifted by the Council taking the same formal action that imposed the restraint. These include residual balances from the balances of postage stamps held for sale to the public.

*Assigned* fund balances consist of funds that are set aside with the intent to be used for a specific purpose by the City's highest level of decision making authority or a body or official that has been given the authority to assign funds. These include balances from the Community Center Fund.

*Unassigned* fund balances consist of all residual funds not included in nonspendable, restricted, committed, or assigned fund balances.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Operating Revenues and Expenditures*

Operating revenues and expenditures are reported by fund. It also includes all revenue and expenditures related to capital and related financing or investing activities.

*Expenditures/Expenses*

In the government-wide financial statements, expenses are classified by function for governmental activities. In the fund financial statements, governmental funds report expenditures of financial resources by function/department.

*Interfund Transactions*

Interfund services provided/used are accounted for as revenue, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

*Use of Estimates*

The process of preparing financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, designated fund balances, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**NOTE C - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1) In accordance with City ordinance, prior to May 31, the Mayor submits to the City Council a proposed operating budget on the modified accrual basis of accounting for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them for the upcoming year.
- 2) A public meeting is conducted to obtain citizen comment.
- 3) By July 1, the budget is legally enacted through passage of an ordinance.
- 4) The Mayor is required by Kentucky Revised Statutes to present a quarterly report to the City Council explaining any variance from the approved budget.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE C - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)**

- 5) Appropriations continue in effect until a new budget is adopted.
- 6) The City Council may authorize supplemental appropriations during the year.

Expenditures may not legally exceed budgeted appropriations at the function level. Any revisions to the budget that would alter total revenues and expenditures of any fund must be approved by the Council. The Council adopted one supplementary appropriation ordinance during the year. All appropriations lapse at fiscal year end.

**NOTE D - CASH, CASH EQUIVALENTS, AND INVESTMENTS**

*Cash and Cash Equivalents*

The City's deposits and investments at June 30, 2023, consist of cash and cash equivalents. The City's deposits were partially secured by Federal Depository Insurance. Deposits in excess of the Federal Depository Insurance limit are to be collateralized with securities held by the bank, its trust department or by its agent, but not in the City's name. The carrying amount of the City's deposits with financial institutions at June 30, 2023 was \$1,354,166 and the bank balance was \$1,495,112. Federal Depository Insurance Corporation covered \$250,000 of bank balances at each financial institution with the remainder having specific pledged collateral. At June 30, 2023, the District's cash balance was fully insured.

*Custodial Credit Risk and Investment Policy*

It is the policy of the City to invest public funds in a manner that will provide the highest investment return with the maximum security of principal while meeting the daily cash flow demands of the City and conforming to all state statutes and City regulations governing the investments of public funds.

For deposits, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will be able to recover the value of its cash, investments or collateral securities that are in the possession of an outside party. All deposits and investments are made in accordance with state statutes.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE E - CAPITAL ASSETS AND LEASES**

Capital asset activity for the fiscal year ended June 30, 2023 was as follows:

	Balance at June 30, 2022	Additions	Deductions	Balance at June 30, 2023
<b>Capital Assets Not Depreciated</b>				
Land	\$ 378,323	\$ 75,000	\$ -	\$ 453,323
Construction in Progress	447,121	275,675	(648,568)	74,228
Total Capital Assets Not Being Depreciated	<u>825,444</u>	<u>350,675</u>	<u>(648,568)</u>	<u>527,551</u>
<b>Depreciable Capital Assets</b>				
Infrastructure	2,640,388	648,568	-	3,288,956
Buildings	3,245,726	6,849	-	3,252,575
Land Improvements	39,867	18,784	-	58,651
Equipment	792,082	79,514	(5,270)	866,326
Vehicles	445,517	50,611	(26,960)	469,168
Total Depreciable Capital Assets	<u>7,163,580</u>	<u>804,326</u>	<u>(32,230)</u>	<u>7,935,676</u>
Total Capital Assets at Historical Cost	<u>7,989,024</u>	<u>1,155,001</u>	<u>(680,798)</u>	<u>8,463,227</u>
<b>Less Accumulated Depreciation</b>				
Infrastructure	1,320,627	178,264	-	1,498,891
Buildings	1,630,379	66,717	-	1,697,096
Land Improvements	18,825	1,592	-	20,417
Equipment	676,842	28,139	(5,270)	699,711
Vehicles	282,660	61,322	(26,960)	317,022
Total Accumulated Depreciation	<u>3,929,333</u>	<u>336,034</u>	<u>(32,230)</u>	<u>4,233,137</u>
<b>Depreciable Capital Assets, Net</b>	<u>3,234,247</u>	<u>468,292</u>	<u>-</u>	<u>3,702,539</u>
<b>Total Capital Assets, Net</b>	<u>\$ 4,059,691</u>	<u>\$ 818,967</u>	<u>\$ (648,568)</u>	<u>\$ 4,230,090</u>

Depreciation was charged to functions as follows.

Governmental Activities	Amount
Administration	\$ 13,292
Fire and EMS	25,479
Police	59,988
Streets	178,263
Garage	21,718
Park	3,802
Community Center	33,492
Total Depreciation	<u>\$ 336,034</u>

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE E - CAPITAL ASSETS AND LEASES (CONTINUED)**

In August 2020, the City entered into an operating lease agreement for two copiers for sixty months at \$186 per month. The lease expires July 2025. Future minimum lease payments are as follows:

Year Ending June 30	
2024	\$ 2,232
2025	2,232
2026	186
	<u>\$ 4,650</u>

**NOTE F – LONG-TERM DEBT**

Storm Sewer Loan

On April 2, 2007, the City entered into a loan agreement with the Kentucky League of Cities for replacement of a collapsed storm sewer. The debt proceeds are held in an acquisition trust account at U.S. Bank in Louisville, Kentucky. The City began making monthly payments in May 2007. The debt has a variable interest rate and matures in May of 2027. City assets act as collateral for the loan. The balance outstanding at June 30, 2023 is \$124,423. The remaining maturities on the loan are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2024	\$ 29,195	\$ 3,689	\$ 32,884
2025	30,492	2,795	33,287
2026	31,890	1,830	33,720
2027	32,846	790	33,636
Total	<u>\$ 124,423</u>	<u>\$ 9,104</u>	<u>\$ 133,527</u>

Firehouse Loan

On June 11, 2009, the City entered into a loan agreement with the Kentucky League of Cities to construct, equip, and maintain a firehouse and related facilities in the City of Southgate. All rights, title, and interest of the City has been assigned to U.S. Bank in Louisville, Kentucky, as trustee under a Trust Indenture dated as of December 1, 2008. The City began making monthly payments in July 2009. The debt has an interest rate of 3.98% and matures on June 1, 2034. The building acts as collateral for the loan. The balance outstanding at June 30, 2023 is \$737,756.



**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE F – LONG-TERM DEBT (CONTINUED)**

The remaining maturities on the loan are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2024	\$ 51,990	\$ 35,283	\$ 87,273
2025	54,582	32,735	87,317
2026	57,298	31,805	89,103
2027	60,152	27,135	87,287
2028	63,140	24,157	87,297
Thereafter	450,594	73,327	523,921
Total	<u>\$ 737,756</u>	<u>\$ 224,442</u>	<u>\$ 962,198</u>

2018 WesBanco Bank Loan

On August 24, 2017, the City entered into a loan agreement with WesBanco Bank in the amount of \$28,787 to purchase a public works truck. The term of the loan is 60 months with monthly payments of \$519. The debt has an interest rate of 3.14% and matures in August of 2022. The vehicle acts as collateral for the loan. During 2023, the remaining balance of the loan agreement was paid off.

2018 WesBanco Bank Loan

On March 21, 2018, the City entered into a loan agreement with WesBanco Bank in the amount of \$75,034 to purchase police cruisers. The term of the loan is 60 months with monthly payments of \$1,383. The debt has an interest rate of 4.013% and matures in March of 2023. The vehicles act as collateral for the loan. During 2023, the remaining balance of the loan agreement was paid off.

2019 WesBanco Bank Loan

On January 3, 2019, the City entered into a loan agreement with WesBanco Bank in the amount of \$42,780 to purchase a police cruiser. The term of the loan is 60 months with monthly payments of \$975. The debt has an interest rate of 4.400% and matures in January of 2023. The vehicles act as collateral for the loan. During 2023, the remaining balance of the loan agreement was paid off.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE F – LONG-TERM DEBT (CONTINUED)**

2020 WesBanco Bank Loan

On December 6, 2019, the City entered into a loan agreement with WesBanco Bank in the amount of \$30,105 to purchase a police cruiser. The term of the loan is 60 months with monthly payments of \$579. The debt has an interest rate of 4.390% and matures in December of 2024. The vehicle acts as collateral for the loan. The balance outstanding at June 30, 2023 is \$8,356. The remaining maturities on the loan are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2024	\$ 6,712	\$ 236	\$ 6,948
2025	1,644	118	1,762
Total	<u>\$ 8,356</u>	<u>\$ 354</u>	<u>\$ 8,710</u>

2021 WesBanco Bank Loan

On July 28, 2021, the City entered into a loan agreement with WesBanco Bank in the amount of \$73,616 to purchase two police cruisers. The term of the loan is 60 months with monthly payments of \$1,377. The debt has an interest rate of 4.580% and matures in July of 2026. The vehicles act as collateral for the loan. The balance outstanding at June 30, 2023 is \$47,386. The remaining maturities on the loan are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2024	\$ 14,634	\$ 1,895	\$ 16,529
2025	15,330	1,199	16,529
2026	16,052	471	16,523
2027	1,370	5	1,375
Total	<u>\$ 47,386</u>	<u>\$ 3,570</u>	<u>\$ 50,956</u>

2022 Heritage Bank Loan

On July 11, 2022, the City entered into a loan agreement with Heritage Bank in the amount of \$50,257 to purchase a public works truck. The term of the loan is 60 months with monthly payments of \$944. The debt has an interest rate of 4.750% and matures in July of 2027. The vehicle acts as collateral for the loan. The balance outstanding at June 30, 2023 is \$41,924. The remaining maturities on the loan are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2024	\$ 9,548	\$ 1,784	\$ 11,332
2025	10,012	1,320	11,332
2026	10,529	854	11,383
2027	11,008	325	11,333
2028	827	3	830
Total	<u>\$ 41,924</u>	<u>\$ 4,286</u>	<u>\$ 46,210</u>

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE F – LONG-TERM DEBT (CONTINUED)**

2023 Heritage Bank Loan

On June 21, 2023, the City entered into a loan agreement with Heritage Bank in the amount of \$74,228 to purchase a public works truck. The term of the loan is 60 months with monthly payments of \$1,475. The debt has an interest rate of 7.050% and matures in June of 2028. The vehicle acts as collateral for the loan. The balance outstanding at June 30, 2023 is \$74,228. The remaining maturities on the loan are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2024	\$ 12,882	\$ 4,822	\$ 17,704
2025	13,920	3,784	17,704
2026	14,826	2,878	17,704
2027	15,906	1,798	17,704
2028	16,694	740	17,434
Total	<u>\$ 74,228</u>	<u>\$ 14,022</u>	<u>\$ 88,250</u>

2018 Kentucky Bond Corporation -Lease Agreement

On August 2, 2018, the City entered into a lease agreement with the Kentucky Bond Corporation (KBC) in the amount of \$575,000 to finance various road improvement projects. The lease agreement with the Kentucky Bond Corporation specifies monthly principal, interest and expense requirement payments in the amount in effect on the first day of each fiscal year as stated in the agreement.

The debt service is as follows:

Fiscal Year Ending June 30,	Interest Rate	Principal	Interest	Total Debt Service
2024	4.400%	\$ 25,000	\$ 17,079	\$ 42,079
2025	4.400%	25,000	16,204	41,204
2026	4.400%	25,000	15,329	40,329
2027	4.400%	27,083	14,454	41,537
2028	4.400%	30,000	14,706	44,706
2029-2033	4.400%	162,083	51,539	213,622
2034-2038	4.400%	175,417	20,373	195,790
Total		<u>\$ 469,583</u>	<u>\$ 149,684</u>	<u>\$ 619,267</u>

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE F – LONG-TERM DEBT (CONTINUED)**

2021 Kentucky Bond Corporation – Lease Agreement

On October 20, 2021, the City entered into a lease agreement with the Kentucky Bond Corporation (KBC) in the amount of \$410,000 to finance the acquisition of improvements to the City's municipal streetscapes. The lease agreement with the Kentucky Bond Corporation specifies monthly principal, interest and expense requirement payments in the amount in effect on the first day of each fiscal year as stated in the agreement.

The debt service is as follows:

Fiscal Year Ending June 30,	Interest Rate	Principal	Interest	Total
2024	2.000%	\$ 20,000	\$ 9,556	\$ 29,556
2025	2.000%	20,000	9,106	29,106
2026	2.000%	20,000	8,656	28,656
2027	2.000%	20,000	8,206	28,206
2028	2.000%	20,000	7,756	27,756
2029-2033	2.000%	100,000	32,030	132,030
2034-2038	2.075%	122,083	19,731	141,814
2039-2041	2.313%	64,584	4,261	68,845
Total		<u>\$ 386,667</u>	<u>\$ 99,302</u>	<u>\$ 485,969</u>

Summary of General Long-Term Debt

The following is a summary of the City's long-term debt transactions for the year ended June 30, 2023:

	Balance June 30, 2022	Additions	Retirements	Balance June 30, 2023	Amounts Due Within One Year
Firehouse	\$ 787,289	\$ -	\$ (49,533)	\$ 737,756	\$ 51,990
Storm Sewer	152,197	-	(27,774)	124,423	29,195
WesBanco Bank loan - 2018	1,021	-	(1,021)	-	-
WesBanco Bank loan - 2018	12,198	-	(12,198)	-	-
WesBanco Bank loan - 2019	5,741	-	(5,741)	-	-
WesBanco Bank loan - 2020	14,774	-	(6,418)	8,356	6,712
WesBanco Bank loan - 2021	61,364	-	(13,978)	47,386	14,634
Heritage Bank loan - 2022	-	50,257	(8,333)	41,924	9,548
Heritage Bank loan - 2023	-	74,228	-	74,228	12,882
Series 2018B Revenue bond	494,583	-	(25,000)	469,583	25,000
Series 2021E Revenue bond	402,500	-	(15,833)	386,667	20,000
Total Debt	<u>\$ 1,931,667</u>	<u>\$ 124,485</u>	<u>\$ (165,829)</u>	<u>\$ 1,890,323</u>	<u>\$ 169,961</u>

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE G – EMPLOYEE’S PENSION PLAN**

***General Information about the Pension Plan***

*Plan description.* Employees of the City are provided with pensions through the County Employees Retirement System (CERS)—a cost-sharing multiple-employer defined benefit pension plan. Per Kentucky Revised Statute Section 78.782 and 61.645, the Kentucky Public Pensions Authority (KPPA) oversees the administration and operation of the personnel and accounting systems for the CERS. KPPA issues a publicly available financial report that can be obtained at <https://kyret.ky.gov>.

*Benefits provided.* CERS provides retirement, disability, and death benefits. Retirement benefits are calculated based on a formula (final compensation times a benefit factor times years of service) and may be extended to beneficiaries of plan members under certain circumstances. Disability benefits are determined in a similar manner as retirement benefits, but vary based upon hire date, age and years of service. Death benefits vary based upon whether the employee was retired or working at the date of death and whether or not it was a duty-related death.

For retirement purposes, non-hazardous duty employees are grouped into three tiers, based on their hire date:

Tier 1	Participation date	Before September 1, 2008
	Unreduced Retirement	27 years service or 65 years old
	Reduced Retirement	At least 5 years service and 55 years old, or At least 25 years service and any age
Tier 2	Participation date	September 1, 2008 – December 31, 2013
	Unreduced Retirement	At least 5 years service and 65 years old, or Age 57+ and sum of service years plus age equal 87
	Reduced Retirement	At least 10 years service and 60 years old
Tier 3	Participation date	On or after January 1, 2014
	Unreduced Retirement	At least 5 years service and 65 years old, or Age 57+ and sum of service years plus age equal 87
	Reduced Retirement	Not available

For retirement purposes, hazardous duty employees are grouped into three tiers, based on their hire date:

Tier 1	Participation date	Before September 1, 2008
	Unreduced Retirement	A least one month service and 55 years old, or At least 20 years service and any age
	Reduced Retirement	At least 15 years service and 50 years old
Tier 2	Participation date	September 1, 2008 – December 31, 2013
	Unreduced Retirement	At least 5 years service and 60 years old, or At least 25 years service and any age
	Reduced Retirement	At least 15 years service and 50 years old

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE G – EMPLOYEE’S PENSION PLAN (CONTINUED)**

Tier 3	Participation date	On or after January 1, 2014
	Unreduced Retirement	At least 5 years service and 60 years old, or At least 25 years service and any age
	Reduced Retirement	Not available

Employees are vested in the plan after five years of service. Cost of living adjustments are provided at the discretion of the Kentucky General Assembly. No COLA has been granted since July 1, 2011.

*Contributions.* Kentucky Revised Statute Section 78.545(33) grants the authority to establish and amend the benefit terms to the CERS Board of Trustees (the Board). Tier 1 non-hazardous employees are required to contribute 5% of their annual creditable compensation and Tier 1 hazardous employees are required to contribute 8% of their annual creditable compensation. Tier 2 and 3 non-hazardous employees are required to contribute 5% of their annual creditable compensation plus an additional 1% of creditable compensation which is credited to the Insurance Fund. Tier 2 and 3 hazardous employees are required to contribute 8% of their annual creditable compensation plus an additional 1% of creditable compensation which is credited to the Insurance Fund. Employers contribute at the rate determined by the Board. The actuarially determined rates set by the Board for the year ended June 30, 2023 for non-hazardous employees was 26.79%, of which 23.40% was for the pension fund and 3.39% was for the insurance fund. The actuarially determined rates set by the Board for the year ended June 30, 2023 for hazardous employees was 49.59 %, of which 42.81 % was for the pension fund and 6.78 % was for the insurance fund. Contributions to the pension plan from the City were \$186,823 for the year ended June 30, 2023, of which \$162,069 was for the pension fund and \$24,754 was for the insurance fund. The non-hazardous contribution was \$77,309 (\$67,527 for pension and \$9,782 for insurance). The hazardous contribution was \$109,514 (\$94,542 for pension and \$14,972 for insurance).

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2023, the City reported a liability of \$1,184,491 for its proportionate share of the net pension liability. The non-hazardous portion of the net pension liability was \$613,960 and the hazardous portion was \$570,531. The net pension liability was based on an actuarial valuation performed on June 30, 2021. The total pension liability was rolled-forward from the valuation date to the plan’s fiscal year end, June 30, 2022, using generally accepted actuarial principles. There have been no actuarial assumption or method changes since June 30, 2021. The City’s proportionate share of the net pension liability was determined using the City’s actual contributions for the fiscal year ending June 30, 2022. This method was expected to be reflective of the City’s long-term contribution effort. At June 30, 2022, the City’s proportion was 0.008493% for non-hazardous and .018697% for hazardous, a decrease of .001545% and an increase of .007641% from its proportion measured, respectively, as of June 30, 2021.

For the year ended June 30, 2023, the City recognized pension expense of \$126,780. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE G – EMPLOYEE’S PENSION PLAN (CONTINUED)**

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 17,014	\$ 5,468
Changes of assumptions	-	-
Net difference between projected and actual earnings on plan investments	28,917	-
Changes in proportion and differences between City contributions and proportionate share of contributions	216,244	75,150
City contributions subsequent to the measurement date	162,069	-
	<u>\$ 424,244</u>	<u>\$ 80,618</u>

The \$162,069 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

**Year ended June 30:**

2024	\$ 50,605
2025	36,037
2026	50,173
2027	44,742
	<u>\$ 181,557</u>

*Actuarial assumptions.* The total pension liability was determined by an actuarial valuation as of June 30, 2021 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Salary increases	3.30% to 10.30%, varies by service for Non-Hazardous 3.55% to 19.05%, varies by service for Hazardous
Payroll growth rate	2.00%
Investment rate of return	6.25%

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE G – EMPLOYEE’S PENSION PLAN (CONTINUED)**

The mortality table used for active members was a Pub-2010 General Mortality table, for the Non-Hazardous System, and the Pub-2010 Public Safety Mortality table for the Hazardous System, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for non-disabled retired members was a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. The mortality table used for the disabled retired members was PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period ending June 30, 2021.

*Changes of assumptions.* Since the prior measurement date, there were no changes in assumptions.

*Discount rate.* The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed the funds receive the required employer contributions each future year, as determined by the current funding policy established in Statute as last amended by House Bill 362 (passed in 2018). The discount rate determination does not use a municipal bond rate.

*Long-Term Expected Rate of Return.* The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the tables below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Public Equity	50.00%	4.45%
Private Equity	10.00%	10.45%
Core Bonds	10.00%	0.28%
Specialty Credit/High Yield	10.00%	2.28%
Cash	0.00%	-0.91%
Real Estate	7.00%	3.67%
Real Return	13.00%	4.07%
Total	100%	

*Sensitivity of the City’s proportionate share of the net pension liability to changes in the discount rate.* The following presents the City’s proportionate share of the net pension liability, calculated using the discount rate of 6.25%, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:



**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE G – EMPLOYEE’S PENSION PLAN (CONTINUED)**

	1% Decrease (5.25%)	Current Discount Rate (6.25%)	1% Increase (7.25%)
Non-hazardous	\$ 766,837	\$ 613,960	\$ 487,074
Hazardous	\$ 710,690	\$ 570,531	\$ 456,380

*Pension plan fiduciary net position.* Detailed information about the pension plan’s fiduciary net position is available in the separately issued KPPA financial report.

**Payables to the pension plan**

The City makes legally required contributions to the pension plan on a monthly basis. The monthly payment is due by the 10th of the following month. As of June 30, 2023, \$20,262 was payable to the pension plan, of which \$17,492 was for the pension fund and \$2,770 was for the insurance fund.

**NOTE H – POSTEMPLOYMENT BENEFITS**

*Plan description.* Employees of the City are provided with health care benefits through the Kentucky Public Pension Authority Insurance Fund (Insurance Fund)—a cost-sharing multiple-employer health insurance plan. The Insurance Fund is part of CERS. Per Kentucky Revised Statute Section 61.701, the Board of Trustees (the Board) of the Kentucky Public Pensions Authority (KPPA) administers the health insurance benefit. KPPA issues a publicly available financial report that can be obtained at <https://kyret.ky.gov>.

*Benefits provided.* The Insurance Fund provides hospital and medical insurance for eligible members receiving benefits from CERS. The eligible non-Medicare retirees are covered by the Department of Employee Insurance (DEI) plans. The eligible Medicare retirees receive benefits through a Medicare Advantage Plan. The amount of plan premium (contribution) paid by the Insurance Fund is based on years of service and participation date. For members participating prior to July 1, 2003, members completing 20 or more years of service received 100% contribution. Members completing 15 – 19 years, 10-14 years, and 4-9 years received 75%, 50%, and 25% respectively. Members completing less than 4 years of service receive no insurance benefit. As a result of House Bill 290, medical insurance benefits are calculated differently for members who began participating on, or after, July 1, 2003. Once members reach a minimum vesting period of 10 years, non-hazardous employees whose participation began on or after July 1, 2003, earn \$10 per month for insurance benefits at retirement for every year of earned service. Hazardous employees whose participation began on or after July 1, 2003 earn \$15 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Upon death of a hazardous employee, the employee’s spouse receives \$10 per month for insurance benefits for each year of the deceased employee’s earned hazardous service. This dollar amount is subject to adjustment annually, which is currently 1.5%, based upon Kentucky Revised Statutes. The monthly dollar contribution for 2022 is \$13.99 for CERS Non-hazardous employees and \$20.99 for CERS Hazardous employees.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE H – EMPLOYEE’S PENSION PLAN (CONTINUED)**

The Kentucky General Assembly reserves the right to suspend or reduce this benefit if, in its judgment, the welfare of the Commonwealth of Kentucky so demands.

*Contributions.* Kentucky Revised Statute Section 78.545(33) grants the authority to establish and amend the benefit terms to the Board of KRS. Tier 1 employees are not required to contribute to the insurance fund. Tier 2 and 3 employees are required to contribute 1% of their creditable compensation to the insurance fund. Employers contribute at the rate determined by the Board. As stated in Note G Employee’s Pension Plan, the actuarially determined rates set by the Board for the year ended June 30, 2023 for non-hazardous employees was 26.79%, of which 23.40 % was for the pension fund and 3.39% was for the insurance fund. The actuarially determined rates set by the Board for the year ended June 30, 2023 for hazardous employees was 49.59%, of which 42.81% was for the pension fund and 6.78% was for the insurance fund. See Note G for contributions to the plan from the City during the current fiscal year.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2023, the City reported a liability of \$327,069 for its proportionate share of the net OPEB liability. The non-hazardous portion of the net pension liability was \$167,887 and the hazardous portion was \$159,182. The net OPEB liability was based on an actuarial valuation performed on June 30, 2021. The total OPEB liability was rolled-forward from the valuation date to the plan’s fiscal year end, June 30, 2022, using generally accepted actuarial principles. There have been no actuarial assumption or method changes since June 30, 2021. The City’s proportionate share of the net OPEB liability was determined using the City’s actual contributions for the fiscal year ending June 30, 2022. This method is expected to be reflective of the City’s long-term contribution effort. At June 30, 2022 the City’s proportion was .008507% for non-hazardous and .018688% for hazardous, a decrease of .001529% and an increase of .007632% from its proportion measured, respectively, as of June 30, 2021.

For the year ended June 30, 2023, the City recognized OPEB expense of \$49,770. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 20,416	\$ 47,928
Changes of assumptions	53,124	49,268
Net difference between projected and actual earnings on plan investments	12,624	-
Changes in proportion and differences between City contributions and proportionate share of contributions	74,574	54,051
City contributions subsequent to the measurement date	32,544	-
	<u>\$ 193,282</u>	<u>\$ 151,247</u>

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE H – POSTEMPLOYMENT BENEFITS (CONTINUED)**

The \$32,544 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2024	\$ 1,559
2025	(2,097)
2026	(6,109)
2027	12,264
2028	3,873
	<u>\$ 9,490</u>

*Actuarial assumptions.* The total OPEB liability was determined by an actuarial valuation as of June 30, 2021 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Payroll growth rate	2.00%
Salary increases	3.30% to 10.30%, varies by service for Non-Hazardous 3.55% to 19.05%, varies by service for Hazardous
Investment rate of return	6.25%
Healthcare trend rates	Pre – 65: Initial trend starting at 6.20% at January 1, 2024, and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years Post – 65: Initial trend starting at 9.00% in 2024, then gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years

The mortality table used for active members is PUB-2010 General Mortality table, for the Non-Hazardous Systems and the PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. For non-disabled retired members and beneficiaries, the mortality table used is the system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. For disabled retired members, the mortality table used is the PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE H – POSTEMPLOYMENT BENEFITS (CONTINUED)**

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period ending June 30, 2021.

*Discount rate.* The single discount rate used to measure the total OPEB liability was 5.70% for non-hazardous and 5.61% for hazardous. The single discount rates are based on the expected rate of return on OPEB plan investments of 6.25%, and a municipal bond rate of 3.69%, as reported in Fidelity Index’s “20-Year Municipal GO AA Index” as of June 30, 2022. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, the plan’s fiduciary net position and the future contributions were projected separately and were sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the plan. However, the cost associated with the implicit employer subsidy was not included in the calculation of the plans actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the plan trusts. Therefore, the municipal bond rate was applied to the future expected benefit payments associated with the implicit subsidy.

The projection of cash flows used to determine the single discount rate assumed that each participating employer contributes the actuarially determined employer contribution each future year calculated in accordance with the current funding policy.

The long-term expected rate of return on plan assets is the same as disclosed in Note G Employee’s Pension Plan. Additionally, the target allocation and best estimates of arithmetic nominal rates of return for each major asset class are the same as disclosed in Note G.

*Sensitivity of the City’s proportionate share of the net OPEB liability to changes in the discount rate.* The following presents the City’s proportionate share of the net OPEB liability, calculated using the discount rate of 5.70% for non-hazardous and 5.61% for hazardous, as well as what the City’s proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.70% for non-hazardous and 4.61% for hazardous) or 1-percentage-point higher (6.70% for non-hazardous and 6.61% for hazardous) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
Non-hazardous	\$ 224,438	\$ 167,887	\$ 121,138
Hazardous	\$ 221,178	\$ 159,182	\$ 108,829

*Sensitivity of the City’s proportionate share of the net OPEB liability to changes in the healthcare trend rate.* The following presents the City’s proportionate share of the net OPEB liability, calculated using the healthcare trend rate of noted above, as well as what the City’s proportionate share of the net OPEB liability would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE H – POSTEMPLOYMENT BENEFITS (CONTINUED)**

	<u>1% Decrease</u>	<u>Current Healthcare Trend Rate</u>	<u>1% Increase</u>
Non-hazardous	\$ 124,820	\$ 167,887	\$ 219,602
Hazardous	\$ 111,155	\$ 159,182	\$ 217,724

*OPEB plan fiduciary net position.* Detailed information about the OPEB plan's fiduciary net position is available in the separately issued KPPA financial report.

**Payables to the OPEB plan**

The City makes legally required contributions to the OPEB plan on a monthly basis. The monthly payment is due by the 10<sup>th</sup> of the following month. See Note G Employee's Pension Plan for payable as of June 30, 2023.

**NOTE I - RISK MANAGEMENT**

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees, and natural disasters. The City has obtained insurance coverage through a commercial insurance company. In addition, the City has effectively managed risk through various employee education and prevention programs. All general liability management activities are accounted for in the General Fund. Expenditures and claims are recognized when probable that a loss has occurred, and the amount of loss can be reasonably estimated.

Management estimates that the amount of actual or potential claims against the City as of June 30, 2023 will not materially affect the financial condition of the City. Therefore, the General Fund contains no provision for estimated claims. No claim has exceeded insurance coverage amounts in the past three fiscal years.

**NOTE J - CLAIMS AND JUDGMENTS**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE K - FIRE AND LIFE SQUAD PROTECTION**

The City contracts with the Southgate Volunteer Fire Department for fire protection and with the Southgate Wilder EMS for life squad service. These annual contracts totaled \$508,800 for fire protection and \$15,000 for life squad service during the fiscal year ended June 30, 2023.

**NOTE L - INTERFUND ACTIVITY**

Transfers are typically used to move unrestricted revenues collected in one fund to finance various programs accounted for in another fund in accordance with budgetary authorizations and to fund debt service payments when they become due.

<u>Transfer From</u>	<u>Transfer To</u>	<u>Amount</u>
General	Municipal Road Aid Fund	\$ 100,000
Community Center Fund	General	40,000
Total		<u>\$ 140,000</u>

**NOTE M – AMERICAN RESCUE PLAN ACT (ARPA) FUNDING**

In response to the COVID-19 Global Pandemic, the City has qualified and been approved for \$1,057,363 in Federal ARPA funding passed through the Commonwealth of Kentucky's Department for Local Government. This funding has been designated to reimburse the City for lost revenues and ongoing public service projects. The City received \$1,057,363 of ARPA funds and recognized these funds as other financial resources in the amount of \$395,475 and \$661,888 in fiscal year 2022 and 2023, respectively. The City has expended all of these funds as of June 30, 2023.

**NOTE N – PRIOR PERIOD ADJUSTMENT**

The prior period adjustment is for the adjustment of revenue recognition of ARPA funding and deferred revenues. The June 30, 2022 ending net position needs to be increased by \$135,675. The restatement is as follows:

	<u>Governmental Activities</u>
Net Position June 30, 2022, as previously reported	\$ 2,258,775
Increase in ARPA revenue recognized	135,675
Net Position June 30, 2022, restated	<u>\$ 2,394,450</u>

**CITY OF SOUTHGATE, KENTUCKY**  
**NOTES TO THE FINANCIAL STATEMENTS**

**Year Ended June 30, 2023**

**NOTE N – PRIOR PERIOD ADJUSTMENT (CONTINUED)**

The June 30, 2022 ending fund balance needs to be increased by \$135,675 also. The restatement is as follows:

	<u>General Fund</u>
Fund Balance June 30, 2022, as previously reported	\$ 724,740
Increase in ARPA revenue recognized	<u>135,675</u>
Fund Balance June 30, 2022, restated	<u><u>\$ 860,415</u></u>

**NOTE O – MEMORIAL POINTE APARTMENTS PROJECT TAX ABATEMENT**

On August 17, 2022, the City adopted City Order No. 2022-05 authorizing the issuance of up to \$34,000,000 in City of Southgate Industrial Building Revenue Bonds, Series 2022, to provide financial assistance to a private-sector developer for the acquisition, construction, and equipping of a multi-family residential project within the City. The bonds are secured by the properties financed and are payable solely from the developer. Neither the City nor any political subdivision thereof, will be obligated in any manner for repayment of the bonds.

As part of the same agreement, the City allows the developer to pay the annual bond payment in lieu of ad valorem taxes to the City. The developer has also agreed to make a payment in lieu of taxes to the City each October 31st beginning the first year after the bonds are issued, for the term of the bond, in accordance with the following schedule:

- Year 1 – 5 an amount equal to 10% of the amount that the City would have received, but for the issuance of the Bonds.
- Year 6 – 10 an amount equal to 20% of the amount that the City would have received, but for the issuance of the Bonds.
- Year 11 – 20 an amount equal to 25% of the amount that the City would have received, but for the issuance of the Bonds.
- Year 21 – 30 an amount equal to 30% of the amount that the City would have received, but for the issuance of the Bonds.

The developer will also pay all other applicable city taxes. The bonds mature February 1, 2053. No payment in lieu of taxes were required during the fiscal year ending June 30, 2023.

**NOTE P - SUBSEQUENT EVENTS**

Management has evaluated events through January 15, 2024, the date on which the financial statements were available for issue.

## **Required Supplementary Information**



**CITY OF SOUTHGATE, KENTUCKY**  
**BUDGETARY COMPARISON SCHEDULE**

**GENERAL FUND**

**Year Ended June 30, 2023**

	<u>Original Budget</u>	<u>Amended and Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
<b>Budgetary fund balance, July 1, 2022</b>	\$ 854,528	\$ 891,984	\$ 860,415	\$ (31,569)
<b>Resources (inflows)</b>				
Property taxes	1,260,460	1,291,676	1,304,141	12,465
Franchise fees	114,000	114,000	114,658	658
Telecommunications tax	48,000	48,000	49,285	1,285
Payroll license	607,000	730,488	910,263	179,775
Insurance premium taxes	480,000	480,000	567,424	87,424
Licenses and permits	31,500	31,500	32,678	1,178
Intergovernmental	10,150	14,683	15,389	706
Fines, forfeitures, penalties	38,440	8,675	20,682	12,007
KLEFPF income	35,553	36,000	37,157	1,157
Charges for services	213,800	216,331	217,292	961
Investment income	950	55,000	42,956	(12,044)
Miscellaneous	2,200	3,000	16,280	13,280
<b>Total resources</b>	<u>2,842,053</u>	<u>3,029,353</u>	<u>3,328,205</u>	<u>298,851</u>
<b>Appropriations (outflows)</b>				
Administration	598,850	518,681	526,283	(7,602)
Police	1,106,422	1,163,716	1,193,893	(30,177)
Fire and EMS	556,200	560,898	588,198	(27,300)
Waste collection	184,518	185,700	184,698	1,002
Streets	262,816	257,876	156,368	101,508
Garage	192,376	234,774	222,086	12,688
Community center	157,564	121,396	120,678	718
Parks	86,854	121,865	105,450	16,415
Capital outlay	359,320	179,590	159,166	20,424
Debt service				
Principal	139,774	125,562	124,996	566
Interest	50,180	49,828	48,182	1,646
<b>Total appropriations</b>	<u>3,694,874</u>	<u>3,519,886</u>	<u>3,429,998</u>	<u>89,888</u>
<b>Other financing sources (uses)</b>				
Proceeds from loan	214,025	50,257	124,485	74,228
CARES/ARPA funding	529,044	409,775	661,888	252,113
Interfund transfers	46,500	45,000	(60,000)	(105,000)
<b>Total other financing sources (uses)</b>	<u>789,569</u>	<u>505,032</u>	<u>726,373</u>	<u>221,341</u>
<b>Excess resources over appropriations</b>	<u>(63,252)</u>	<u>14,499</u>	<u>624,580</u>	<u>610,080</u>
<b>Budgetary fund balance, June 30, 2023</b>	<u>\$ 791,276</u>	<u>\$ 906,483</u>	<u>\$ 1,484,995</u>	<u>\$ 578,511</u>

The accompanying notes to required supplementary information are an integral part of this statement.

**CITY OF SOUTHGATE, KENTUCKY**

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**

**County Employees Retirement System**

Last 10 Fiscal Years\*

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's proportion of the net pension liability (asset) - Non-hazardous	0.0085%	0.0100%	0.0092%	0.0093%	0.0128%	0.0138%	0.0142%	0.0139%	0.0134%	
City's proportion of the net pension liability (asset) - Hazardous	0.0187%	0.0111%	0.0093%	0.0098%	0.0036%	0.0002%	0.0008%	0.0035%	0.0100%	
City's proportionate share of the net pension liability (asset) - Non-hazardous	\$ 613,960	\$ 640,001	\$ 702,720	\$ 655,831	\$ 781,447	\$ 808,869	\$ 699,711	\$ 596,683	\$ 435,622	
City's proportionate share of the net pension liability (asset) - Hazardous	\$ 570,531	\$ 294,330	\$ 280,398	\$ 271,727	\$ 88,177	\$ 4,564	\$ 14,294	\$ 53,057	\$ 120,724	
Total City's proportionate share of the net pension liability (asset)	<u>\$ 1,184,491</u>	<u>\$ 934,331</u>	<u>\$ 983,118</u>	<u>\$ 927,558</u>	<u>\$ 869,624</u>	<u>\$ 813,433</u>	<u>\$ 714,005</u>	<u>\$ 649,740</u>	<u>\$ 556,346</u>	
City's covered-employee payroll	\$ 353,680	\$ 324,845	\$ 425,110	\$ 419,773	\$ 444,579	\$ 535,199	\$ 443,816	\$ 444,842	\$ 425,305	
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	334.90%	287.62%	231.26%	220.97%	195.61%	151.99%	160.88%	146.06%	130.81%	
Plan fiduciary net position as a percentage of the total pension liability										
Non-hazardous	52.42%	57.33%	47.81%	50.45%	53.54%	53.32%	55.50%	59.97%	66.80%	
Hazardous	47.11%	52.26%	44.11%	46.63%	49.26%	49.80%	53.95%	57.52%	63.46%	

\* The amounts presented for each fiscal year were determined as of one-year prior to the fiscal year end.

The accompanying notes to required supplementary information are an integral part of this statement.

**CITY OF SOUTHGATE, KENTUCKY**  
**SCHEDULE OF CITY PENSION CONTRIBUTIONS**

**County Employees Retirement System**

	Last 10 Fiscal Years									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 162,069	\$ 90,325	\$ 69,808	\$ 87,893	\$ 72,917	\$ 64,539	\$ 61,721	\$ 64,743	\$ 71,445	\$ 67,883
Contributions in relation to the contractually required contribution	<u>\$ (162,069)</u>	<u>\$ (90,325)</u>	<u>\$ (69,808)</u>	<u>\$ (87,893)</u>	<u>\$ (72,917)</u>	<u>\$ (64,539)</u>	<u>\$ (61,721)</u>	<u>\$ (64,743)</u>	<u>\$ (71,445)</u>	<u>\$ (67,883)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered-employee payroll	\$ 509,415	\$ 353,680	\$ 324,845	\$ 425,110	\$ 419,773	\$ 444,579	\$ 535,199	\$ 443,816	\$ 444,842	\$ 425,305
Contributions as a percentage of covered-employee payroll	31.81%	25.54%	21.49%	20.68%	17.37%	14.52%	11.53%	14.59%	16.06%	15.96%

The accompanying notes to required supplementary information are an integral part of this statement.

**CITY OF SOUTHGATE, KENTUCKY**

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY**

**County Employees Retirement System**

	Last 10 Fiscal Years*									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's proportion of the net OPEB liability (asset) - Non-hazardous	0.0085%	0.0100%	0.0092%	0.0093%	0.0128%	0.0138%				
City's proportion of the net OPEB liability (asset) - Hazardous	0.0187%	0.0111%	0.0093%	0.0098%	0.0036%	0.0002%				
City's proportionate share of the net OPEB liability (asset) - Non-hazardous	\$ 167,887	\$ 192,134	\$ 221,162	\$ 156,809	\$ 227,812	\$ 277,809				
City's proportionate share of the net OPEB liability (asset) - Hazardous	\$ 159,182	\$ 89,394	\$ 85,914	\$ 72,765	\$ 25,994	\$ 1,686				
Total City's proportionate share of the net OPEB liability (asset)	<u>\$ 327,069</u>	<u>\$ 281,528</u>	<u>\$ 307,076</u>	<u>\$ 229,574</u>	<u>\$ 253,806</u>	<u>\$ 279,495</u>				
City's covered-employee payroll	\$ 353,680	\$ 324,845	\$ 425,110	\$ 419,773	\$ 444,579	\$ 535,199				
City's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	92.48%	86.67%	72.23%	54.69%	57.09%	52.22%				
Plan fiduciary net position as a percentage of the total pension liability										
Non-hazardous	60.95%	62.91%	51.67%	60.44%	57.62%	52.39%				
Hazardous	64.13%	66.81%	58.84%	64.44%	64.24%	59.00%				

\* The amounts presented for each fiscal year were determined as of one-year prior to the fiscal year end.

The accompanying notes to required supplementary information are an integral part of this statement.

**CITY OF SOUTHGATE, KENTUCKY**

**SCHEDULE OF CITY OPEB FUND CONTRIBUTIONS**

**County Employees Retirement System**

Last 10 Fiscal Years

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually required contribution	\$ 24,754	\$ 26,154	\$ 18,609	\$ 22,822	\$ 24,989	\$ 20,994	\$ 20,950				
Contributions in relation to the contractually required contribution	<u>\$ (24,754)</u>	<u>\$ (26,154)</u>	<u>\$ (18,609)</u>	<u>\$ (22,822)</u>	<u>\$ (24,989)</u>	<u>\$ (20,994)</u>	<u>\$ (20,950)</u>				
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>				
City's covered-employee payroll	\$ 509,415	\$ 353,680	\$ 324,845	\$ 425,110	\$ 419,773	\$ 444,579	\$ 535,199				
Contributions as a percentage of covered-employee payroll	4.86%	7.39%	5.73%	5.37%	5.95%	4.72%	3.91%				

The accompanying notes to required supplementary information are an integral part of this statement.

## CITY OF SOUTHGATE, KENTUCKY

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

Year Ended June 30, 2023

#### NOTE 1 – NOTES TO PENSION SCHEDULES

*Changes of benefit terms:* The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2009: A new benefit tier for members who first participate on or after September 1, 2008 was introduced which included the following changes:

1. Tiered structure for benefit accrual rates
2. New retirement eligibility requirements
3. Difference rules for the computation of final average compensation

2014: A cash balance plan was introduced for members whose participation date is on or after January 1, 2014.

2018: House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty.

*Changes of assumptions.* The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2015

- The assumed investment rate of return was decreased from 7.75% to 7.50%.
- The assumed rate of inflation was reduced from 3.50% to 3.25%.
- The assumed rate of wage inflation was reduced from 1.00% to 0.75%.
- Payroll growth assumption was reduced from 4.50% to 4.00%.
- The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).
- For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set-back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set-back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.
- The assumed rates of retirement, withdrawal and disability were updated to more accurately reflect experience.

2017

- The assumed investment rate of return was decreased from 7.50% to 6.25%.
- The assumed rate of inflation was reduced from 3.25% to 2.30%.
- The assumed payroll growth was reduced from 4.00% to 2.00%.
- The assumed salary increase was reduced from 4.00% to 3.05%.

## CITY OF SOUTHGATE, KENTUCKY

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

Year Ended June 30, 2023

#### NOTE 1 – NOTES TO PENSION SCHEDULES (CONTINUED)

2019

- The assumed salary increase for CERS Non-hazardous was adjusted from 3.05% to between 3.30% and 10.30%, depending on service.
- The assumed salary increase for CERS Hazardous was adjusted from 3.05% to between 3.55% and 19.05%, depending on service.
- For active members, the mortality table used is a Pub-2010 General Mortality, for the Non-hazardous Plans, and the PUB-2010 Safety Mortality table for Hazardous Plans, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. For non-disabled retired members, the mortality table used is a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. For disabled retired members, the mortality table used is a PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

#### NOTE 2 – NOTES TO OPEB SCHEDULES

*Changes of benefit terms:* The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2003: Medical insurance benefits are calculated differently for members who began participating on, or after, July 1, 2003.

*Changes of assumptions.* The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2017

- The assumed investment rate of return was decreased from 7.50% to 6.25%.
- The assumed rate of inflation was reduced from 3.25% to 2.30%.
- The assumed payroll growth was reduced from 4.00% to 2.00%.
- The assumed salary increase was reduced from 4.00% to 3.05%.
- The assumed healthcare trend rates for pre – 65 members reduced from an initial trend starting at 7.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 5 years to an initial trend starting at 7.25% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.
- The assumed healthcare trend rates for post – 65 members reduced from an initial trend starting at 5.5% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 2 years to an initial trend starting at 5.10% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 11 years.

## **CITY OF SOUTHGATE, KENTUCKY**

### **NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**Year Ended June 30, 2023**

#### **NOTE 2 – NOTES TO OPEB SCHEDULES (CONTINUED)**

2018

- The assumed healthcare trend rates for pre – 65 members reduced from an initial trend starting at 7.25% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years to an initial trend starting at 7.00% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years.
- The assumed healthcare trend rates for post – 65 members reduced from an initial trend starting at 5.10% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 11 years to an initial trend starting at 5.00% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 10 years.

2019

- The assumed salary increase for CERS Nonhazardous was adjusted from 3.05% to between 3.30% and 10.30%, depending on service.
- The assumed salary increase for CERS Hazardous was adjusted from between 3.05% to 18.55%, depending on service to between 3.55% and 19.05%, depending on service.
- For active members, the mortality table used is PUB-2010 General Mortality table, for the Non-hazardous Plans, and PUB-2010 Public Safety Mortality table for the Hazardous Plans, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. For non-disabled retired members, the mortality table used is the system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. For disabled retired members, the mortality table used is a PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.
- The assumed healthcare trend rates for pre-65 members reduced from an initial trend starting at 7.00% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years to an initial trend starting at 6.25% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.
- The assumed healthcare trend rates for post-65 members increased from an initial trend starting at 5.00% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 10 years to an initial trend starting at 5.50% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years.

2020

- The assumed healthcare trend rates for pre – 65 members increased from an initial trend starting at 6.25% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years to an initial trend starting at 6.40% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years.
- The assumed healthcare trend rates for post – 65 members increased from an initial trend starting at 5.50% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years to an initial trend starting at 6.30% then gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.



**CITY OF SOUTHGATE, KENTUCKY**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**Year Ended June 30, 2023**

**NOTE 3 - BUDGETS**

The City did not adopt a budget for the Special Projects Fund.

## **Other Supplementary Information**

**CITY OF SOUTHGATE, KENTUCKY**

**COMBINING BALANCE SHEET**

**NON-MAJOR GOVERNMENTAL FUNDS**

**June 30, 2023**

	<b>Municipal Road Aid Fund</b>	<b>Community Center Fund</b>	<b>Total Non-Major Funds</b>
<b>- ASSETS -</b>			
Cash and cash equivalents	\$ 101,218	\$ 18,401	\$ 119,619
Receivables:			
Intergovernmental	41,939	-	41,939
Other	-	156	156
<b>Total assets</b>	<u>\$ 143,157</u>	<u>\$ 18,557</u>	<u>\$ 161,714</u>
<b>- LIABILITIES AND FUND BALANCES -</b>			
<b>LIABILITIES:</b>			
Accounts payable	\$ -	\$ 521	\$ 521
Accrued liabilities	-	11,734	11,734
Deferred revenue	1,888	-	1,888
Due to other funds	144,511	12	144,523
<b>Total liabilities</b>	<u>146,399</u>	<u>12,267</u>	<u>158,666</u>
<b>FUND BALANCES:</b>			
Assigned	-	6,290	6,290
Unassigned	(3,242)	-	(3,242)
<b>Total fund balances</b>	<u>(3,242)</u>	<u>6,290</u>	<u>3,048</u>
<b>Total liabilities and fund balances</b>	<u>\$ 143,157</u>	<u>\$ 18,557</u>	<u>\$ 161,714</u>

**CITY OF SOUTHGATE, KENTUCKY**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**

**NON-MAJOR GOVERNMENTAL FUNDS**

**Year Ended June 30, 2023**

	<b>Municipal Road Aid Fund</b>	<b>Community Center Fund</b>	<b>Total Non-Major Funds</b>
<b>REVENUES:</b>			
Intergovernmental	\$ 114,444	\$ -	\$ 114,444
Charges for services	-	40,810	40,810
Investment income	2,753	558	3,311
<b>Total revenues</b>	<u>117,197</u>	<u>41,368</u>	<u>158,565</u>
<b>EXPENDITURES:</b>			
Community Center	-	30	30
Capital outlay	216,921	-	216,921
Principal	40,833	-	40,833
Interest	27,895	-	27,895
<b>Total expenditures</b>	<u>285,649</u>	<u>30</u>	<u>285,679</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers in	100,000	-	100,000
Transfers out	-	(40,000)	(40,000)
<b>Total other financing sources and uses</b>	<u>100,000</u>	<u>(40,000)</u>	<u>60,000</u>
<b>Net change in fund balances</b>	(68,452)	1,338	(67,114)
<b>FUND BALANCES, BEGINNING</b>	<u>65,210</u>	<u>4,952</u>	<u>70,162</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ (3,242)</u>	<u>\$ 6,290</u>	<u>\$ 3,048</u>

**CITY OF SOUTHGATE, KENTUCKY**

**BUDGETARY COMPARISON SCHEDULE**

**SPECIAL REVENUE FUND - MUNICIPAL ROAD AID FUND**

**Year Ended June 30, 2023**

	<u>Original Budget</u>	<u>Amended and Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
<b>Budgetary fund balance, July 1, 2022</b>	\$ 878	\$ 1,677	\$ 65,210	\$ 63,533
<b>Resources (inflows)</b>				
Intergovernmental	75,000	75,000	114,444	39,444
Investment income	180	2,500	2,753	253
SD1 grant	-	1,925	-	(1,925)
<b>Total resources</b>	<u>75,180</u>	<u>79,425</u>	<u>117,197</u>	<u>37,772</u>
<b>Appropriations (outflows)</b>				
Capital outlay	105,012	168,000	216,921	(48,921)
Debt service	<u>68,729</u>	<u>68,729</u>	<u>68,728</u>	<u>1</u>
<b>Total appropriations</b>	<u>173,741</u>	<u>236,729</u>	<u>285,649</u>	<u>(48,920)</u>
Transfer to (from) fund	<u>100,000</u>	<u>100,000</u>	<u>100,000</u>	<u>-</u>
<b>Excess resources over appropriations</b>	<u>1,439</u>	<u>(57,304)</u>	<u>(68,452)</u>	<u>(11,148)</u>
<b>Budgetary fund balance, June 30, 2023</b>	<u>\$ 2,317</u>	<u>\$ (55,627)</u>	<u>\$ (3,242)</u>	<u>\$ 52,385</u>

**CITY OF SOUTHGATE, KENTUCKY**  
**BUDGETARY COMPARISON SCHEDULE**  
**SPECIAL REVENUE FUND - COMMUNITY CENTER FUND**

**Year Ended June 30, 2023**

	<u>Original Budget</u>	<u>Amended and Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
<b>Budgetary fund balance, July 1, 2022</b>	\$ 3,558	\$ 1,255	\$ 4,952	\$ 3,697
<b>Resources (inflows)</b>				
Charges for services	46,900	40,003	40,810	807
Investment income	-	-	558	558
	<u>46,900</u>	<u>40,003</u>	<u>41,368</u>	<u>1,365</u>
<b>Appropriations (outflows)</b>				
Community Center	<u>50</u>	<u>50</u>	<u>30</u>	<u>20</u>
<b>Total appropriations</b>	<u>50</u>	<u>50</u>	<u>30</u>	<u>20</u>
Transfer to (from) fund	<u>(46,500)</u>	<u>(40,000)</u>	<u>(40,000)</u>	<u>-</u>
<b>Excess resources over appropriations</b>	<u>350</u>	<u>(47)</u>	<u>1,338</u>	<u>1,385</u>
<b>Budgetary fund balance, June 30, 2023</b>	<u>\$ 3,908</u>	<u>\$ 1,208</u>	<u>\$ 6,290</u>	<u>\$ 5,082</u>

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

**To the Mayor & Council  
City of Southgate, Kentucky**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the City of Southgate, Kentucky (the City), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated January 15, 2024.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.



## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Bramel & Ackley, P.S.C.*

January 15, 2024