# CITY OF IRVINGTON, KENTUCKY AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2020

### CITY OF IRVINGTON P.O. BOX 374 IRVINGTON, KY 40146 (270) 547-3835

### **CITY OFFICIALS AND OFFICERS**

### **MAYOR**

Yvonne Kennedy

### **MEMBERS OF COUNCIL**

Bruce Basham Rebecca Brown Nancy Ditton Patricia Logsdon Sue Pollard Robert Young, III

### **OFFICERS**

Mona Drane City Clerk/Treasurer

Kristie Taul Assistant City Clerk

> Rachel Brown City Attorney

Brandon Brinkley Chief of Police

> Brian Board Fire Chief

Chris Lucas Public Works Director

Robert McGarvey Water/Wastewater Director

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### SK LEE CPAS, P.S.C.

**Certified Public Accountants** 

208 Pauline Drive, Suite D Berea, Kentucky 40403 (859) 986-3756

Member of American Institute of CPA's

Member of Kentucky Society of CPA's

### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Irvington Irvington, Kentucky 40146

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Irvington (hereinafter called "the City") as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

### Required Supplementary Information

Management has omitted the Management Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, pension schedules, and OPEB schedules on pages 33–37 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 24, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

SK LEE CPOU. P.S.C.

Berea, Kentucky October 24, 2022

## CITY OF IRVINGTON, KENTUCKY STATEMENT OF NET POSITION JUNE 30, 2020

	Gov	ernmental	Bus	iness-Type	Total
Assets					
Current Assets					
Cash and cash equivalents	\$	81,233	\$	30,034	\$ 111,267
Receivables, net					
Customers		-		-	-
Other		67,140		148,510	215,650
Due from other funds		16,396		111,507	127,903
Total Current Assets		164,769		290,051	 454,820
Non-Current Assets					
Restricted cash		184,915		53,214	238,129
Certificates of deposit		17,774		-	17,774
Capital assets:					
Non-depreciable		82,459		35,300	117,759
Depreciable, net		606,957		2,505,484	 3,112,441
Total Non-Current Assets		892,105	n=	2,593,998	3,486,103
Total Assets		1,056,874		2,884,049	3,940,923
Deferred Outflows of Resources					
Deferred amounts related to pension		124,598		124,598	249,196
Deferred amounts related to OPEB		52,394		52,394	104,788
<b>Total Deferred Outflows of Resources</b>		176,992		176,992	353,984
Liabilities					
Current Liabilities					
Accounts payable		16,936		46,643	63,579
Accrued expenses		9,667		8,826	18,493
Accrued interest		-		6,450	6,450
Customer deposits payable		-		38,000	38,000
Due to other funds		109,142		18,761	127,903
Notes payable		20,500		-	20,500
Capital leases		13,355		1,462	14,817
Revenue bonds payable		12,171		37,500	 49,671
Total Current Liabilities		181,771		157,642	339,413
Non-Current Liabilities					
Notes payable		66,735		_	66,735
Capital leases		, -		7,206	7,206
Revenue bonds payable		87,891		766,000	853,891
Net pension liability		469,104		469,104	938,208
Net OPEB liability		112,153		112,153	224,306
Total Non-Current Liabilities		735,883		1,354,463	2,090,346
Total Liabilities		917,654		1,512,105	 2,429,759
Deferred Inflows of Resources					
Deferred amounts related to pension		18,549		18,549	37,098
Deferred amounts related to OPEB		39,962		39,962	79,924
<b>Total Deferred Inflows of Resources</b>		58,511		58,511	117,022
Net Position (Deficit)				<del></del>	 -
Net investment in capital assets		488,764		1,728,616	2,217,380
Restricted		184,915		114,230	299,145
Unrestricted (deficit)		(415,978)		(352,421)	(768,399)
Total Net Position (Deficit)	\$	257,701	\$	1,490,425	\$ 1,748,126
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### CITY OF IRVINGTON, KENTUCKY STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2020

			Program Revenue	s		Expenses) Revenu langes in Net Posit	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contribution		Primary Governme Business-Type	nt
Functions/Programs	Lxpelises	Services	Contributions	Contribution	Activities	Activities	Total
Government Activities							
General government	\$ 135,111	\$ -	\$ -	\$ -	\$ (135,111)	\$ -	\$ (135,111)
Police	405,334	-	-	-	(405,334)	_	(405,334)
Fire	174,550	71,441	22,000	-	(81,109)	-	(81,109)
Street	205,879	_	-	-	(205,879)	-	(205,879)
Cemetary	-	1,750	-	-	1,750	•	1,750
Community services	1,548				(1,548)		(1,548)
Total Governmental Activities	922,422	73,191	22,000	-	(827,231)		(827,231)
Business-Type Activities							
Water and sanitation utilities	685,707	555,144	_	_	-	(130,563)	(130,563)
Sewer utilities	311,833	313,538	-	_	-	1,705	1,705
Total Business-Type Activities	997,540	868,682				(128,858)	(128,858)
Total Activities	\$ 1,919,962	\$ 941 <u>,</u> 873	\$ 22,000	<u> </u>	<u>\$ (827,231)</u>	\$ (128,858)	\$ (956,089)
					Governmental Activities	Business-Type Activities	Total
	General Revenue	es					
	Property taxes				194,727	-	194,727
	Insurance prem	ium taxes			215,569	-	215,569
	Intergovernmen				77,273	-	77,273
	Franchise taxes	;			70,648	-	70,648
	Miscellaneous				127,485	21,644	149,129
	Transfers				58,365	(58,365)	
	Total General R	Revenues and Trans	sfers		744,067	(36,721)	(248,743)
	Change in Net P	osition			(83,164)	(165,579)	(248,743)
	Total Net Position	on, Beginning			340,865	1,656,004	1,996,869
	Net Position, En	ding			\$ 257,701	\$ 1,490,425	<u>\$ 1,748,126</u>

# CITY OF IRVINGTON, KENTUCKY BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2020

	General		Gov	Other Governmental Funds		Total /ernmental Funds
Assets						
Cash and cash equivalents	\$	81,233	\$	184,915	\$	266,148
Certificates of deposit		17,774		-		17,774
Accounts receivable						
Taxes		67,140		_		67,140
Due to from other funds		7,655		8,741		16,396
Total Assets	\$	173,802	\$	193,656	\$	367,458
Liabilities and Fund Balances						
Liabilities						
Accounts payable	\$	16,936	\$	_	\$	16,936
Accrued expenses	•	9,667	•	_	,	9,667
Due to other funds		109,142		_		109,142
Total Liabilities		135,745		_		135,745
Fund Balances						
				55,000		FF 000
Restricted		-		55,080		55,080
Assigned		-		138,576		138,576
Unassigned		38,057				38,057
Total Fund Balances		38,057		193,656		231,713
Total Liabilities and Fund Balances	\$	173,802	\$	193,656	\$	367,458
Amounts reported for <i>governmental activities</i> i Net Position are different because:	n the St	atement of				
Fund balances reported above					\$	231,713
Capital assets used in governmental activities and, therefore, are not reported in the funds		ot financial res	sources			689,416
Net deferred inflows/outflows related to the lo long-term net OPEB liability are not reported	-	•	iability a	and		118,481
All long-term liabilities are reported in the Sta whereas in governmental funds, long-term lin the current period and therefore are not re	iabilities	are not due a		able		
Notes, capital leases and bonds pa	vahles					(200,652)
Net pension liability	Japico					(469,104)
Net OPEB liability						
Net Of Eb liability						(112,153)
Net Position of Governmental Activities					\$	257,701

# CITY OF IRVINGTON, KENTUCKY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	General Fund		Other Governmental Funds		Total Governmental Funds		
Revenues							
Property taxes	\$	194,727	\$	-	\$	194,727	
Inurance premium taxes		215,569		-		215,569	
Intergovernmental revenues		51,370		47,903		99,273	
Franchise taxes		70,648		_		70,648	
Service charges and fees		-		73,191		73,191	
Other		119,766		7,719		127,485	
Total Revenues		652,080		128,813		780,893	
Expenditures							
General		93,729		-		93,729	
Police		362,691		-		362,691	
Fire		105,430		4,103		109,533	
Street		92,599		64,416		157,015	
Cemetary		-		-		-	
Community services		-		1,548		1,548	
Capital outlay		59,770		-		59,770	
Debt service:							
Principal		60,128		_		60,128	
Interest		10,667				10,667	
Total Expenditures		785,014		70,067		855,081	
Excess (Deficiency) of Revenues Over Expenditures							
Other Financing Sources (Uses)							
Transfers in (out)		90,735		(64,102)		26,633	
Total Other Financing Sources (Uses)		90,735		(64,102)		26,633	
Net Change in Fund Balance		(42,199)		(5,356)		(47,555)	
Fund Balance (Deficit), Beginning of Year		80,256		199,012		279,268	
Fund Balance, Ending	\$	38,057	\$	193,656	\$	231,713	

# CITY OF IRVINGTON, KENTUCKY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS-CONTINUED FOR THE YEAR ENDED JUNE 30, 2020

Net Changes in Fund Balances - Total Governmental Funds	\$ (47,555)
Amounts reported for <i>government activities</i> in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay of \$59,770 is less than depreciation expense of \$102,300 in the current period.	(42,530)
Notes and lease proceeds provide current financial resources in the governmental funds, but issuing debt increases long-term debt in the Statement of Net Position. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. This is the amount by which proceeds of \$0 is less than repayments of \$60,128.	60,128
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds. Change in pension liability and OPEB liability of governmental activities	(53,207)
Change in Net Position of Governmental Activities	\$ (83,164)

# CITY OF IRVINGTON, KENTUCKY STATEMENT OF NET POSITION - PROPRIETARY FUNDS JUNE 30, 2020

	Water & Sanitation Utilities		Sewer Utilities	Non-N Propri Fu	-	Pr	Total oprietary Funds
Assets							
Current Assets							
Cash and cash equivalents Receivables, net	\$ 7,530	\$	22,504	\$	-	\$	30,034
Customers	84,995		63,515		_		148,510
Due from other funds	34,788		15,703		61,016		111,507
<b>Total Current Assets</b>	127,313	_	101,722		61,016		290,051
Non-Current Assets Restricted cash	-		-		53,214		53,214
Capital assets:			40.000				05.000
Non-depreciable	25,300		10,000		-		35,300
Depreciable, net	 1,182,753		1,322,731		<del></del>		2,505,484
Total Non-Current Assets	1,208,053		1,332,731		53,214		2,593,998
Total Assets	1,335,366		1,434,453	1	14,230		2,884,049
Deferred Outflows of Resources							
Deferred amounts related to pension	49,839		74,759		-		124,598
Deferred amounts related to OPEB	20,958		31,436		-		52,394
Total Deferred Outflows of Resources	70,797		106,195				176,992
Liabilities Current Liabilities							
Accounts payable	41,554		5,089		_		46,643
Accrued expenses	3,857		4,969		-		8,826
Accrued interest	5,400		1,050		_		6,450
Customer deposits payable	38,000				_		38,000
Due to other funds	7,655		11,106		-		18,761
Capital leases	1,462		,		-		1,462
Revenue bonds payable	7,900		29,600		_		37,500
Total Current Liabilities	 105,828		51,814		-		157,642
Non-Current Liabilities							
Capital leases	7,206		-		-		7,206
Revenue bonds payable	326,500		439,500		_		766,000
Net pension liability	187,642		281,462		-		469,104
Net OPEB liability	44,861		67,292		_		112,153
Total Non-Current Liabilities	566,209		788,254		-		1,354,463
Total Liabilities	 672,037		840,068				1,512,105
Deferred Inflows of Resources							
Deferred amounts related to pension	7,420		11,129		_		18,549
Deferred amounts related to OPEB	15,985		23,977		_		39,962
Total Deferred Inflows of Resources	23,405		35,106				58,511
Net Position						· · · · ·	
Net investment in capital assets	864,985		863,631		_		1,728,616
Restricted	-		,	1	14,230		114,230
Unrestricted (deficit)	(154,264)		(198,157)				(352,421)
Total Net Position	\$ 710,721	\$	665,474	\$ 1	14,230	\$	1,490,425
	 		300,777				.,,

# CITY OF IRVINGTON, KENTUCKY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	Water & Sanitation Utilities	Sewer Utilities	Non-Major Proprietary Funds	Total Proprietary Funds
Operating Revenues	-			
Charges for services:				
Water	\$ 388,074	\$ -	\$ -	\$ 388,074
Sanitation	167,070	-	_	167,070
Sewer	-	313,538	-	313,538
Miscellaneous	20,415	806	_	21,221
Total Operating Revenues	575,559	314,344		889,903
Operating Expenses				
Salaries	105,710	29,950	_	135,660
Employee benefits	101,402	51,110	-	152,512
Purchase of water	115,415	· =	_	115,415
Sanitation contract	161,064	<b>=</b> .	_	161,064
Contractual services	2,958	1,078	_	4,036
Repairs, parts, and supplies	15,215	34,762	_	49,977
Utilities and telephone	7,071	25,144	_	32,215
Office supplies and postage	3,427	695	_	4,122
Insurance	12,644	6,612	-	19,256
Depreciation	128,204	107,717	_	235,921
Bad debt provision	2,776	1,568	_	4,344
Miscellaneous	17,897	28,362	_	46,259
Total Operating Expenses	673,783	286,998		960,781
Operating Loss	(98,224)	27,346		(70,878)
Non-Operating Revenues (Expenses)				
Interest income	43	8	372	423
Interest expense	(11,924)	(24,835)		(36,759)
Total Non-Operating Revenue (Expenses)	(11,881)	(24,827)	372	(36,336)
Income (loss) before transfers	(110,105)	2,519	372	(107,214)
Transfers (out) in	(21,038)	(53,458)	16,131	(58,365)
Change in Net Position	(131,143)	(50,939)	16,503	(165,579)
Total Net Position, Beginning,	841,864	716,413	97,727	1,656,004
Total Net Position, Ending	\$ 710,721	\$ 665,474	\$ 114,230	\$ 1,490,425

### CITY OF IRVINGTON, KENTUCKY STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	S	Vater & anitation Jtilities	Sewer Utilities		on-Major oprietary Funds	P	Total roprietary Funds
Cash Flows from Operating Activities Cash received from customers Cash received from other sources Cash payments to suppliers for goods and services Cash payments to employees	\$	505,401 20,415 (415,118) (105,710)	\$ 272,646 806 (137,215) (29,950)	\$		\$	778,047 21,221 (552,333) (135,660)
Net Cash Provided by Operating Activities		4,988	106,287		_		111,275
Cash Flows from Non-Capital and Related Financing Activities Transfers in(out)		(21,038)	(53,458)		16,131		(58,365)
Net Cash (Used in) Provided by Capital and Related Financing	\	(21,038)	 (53,458)		16,131		(58,365)
Cash Flows from Capital and Related Financing Activities Principal, interest, and related fees paid on long-term debt		(21,029)	 (52,435)		<u> </u>		(73,464)
Net Cash Used in Capital and Related Financing Activities		(21,029)	(52,435)				(73,464)
Cash Flows from Investing Activities Capital expenditures Cash received from interest income		(17,325) 43	 - 8		- 372		(17,325) 423
Net Cash Provided by Investing Activities		(17,282)	8		372		(16,902)
Net Increase (Decrease) in Cash and Cash Equivalents		(54,361)	402		16,503		(37,456)
Cash and Cash Equivalents at July 1, 2019		61,891	22,102		36,711		120,704
Cash and Cash Equivalents at June 30, 2020	\$	7,530	\$ 22,504	\$	53,214	\$	83,248
(1) Cash and cash equivalents are reflected in the Statement of Net Po	sition a	as follows:					
Cash and cash equivalents	\$	7,530	\$ 22,504	\$	-	\$	30,034
Restricted cash and cash equivalents Subtotal	\$	7,530	\$ 22,504	\$	53,214 <b>53,214</b>	\$	53,214 <b>83,248</b>
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities	· · · ·						
Operating Income (Loss)	\$	(98,224)	\$ 27,346	\$		\$	(70,878)
Adjustments to reconcile operating loss to net cash provided by operating activities:							
Depreciation		128,204	107,717		-		235,921
Bad debt provision		2,776	1,568		-		4,344
Changes in assets and liabilities:  (Increase) decrease in customer accounts receivable		(40.742)	(40.803)				(00.635)
(Increase) decrease in outflows of resources		(49,743) (9,340)	(40,892) (14,009)		-		(90,635) (23,349)
Increase (decrease) in accounts payable		13,582	(2,245)		_		11,337
Increase (decrease) in accrued expenses		(346)	(18,862)		-		(19,208)
Increase (decrease) in deferred revenues		-	(420)		-		(420)
Increase (decrease) in other payables		(12,645)	-		-		(12,645)
Increase (decrease) in net pension liability		29,745	44,617		-		74,362
Increase (decrease) in net OPEB liability		(1,177)	(1,765)		-		(2,942)
Increase (decrease) in inflows of resources		2,156	 3,232		-		5,388
Total adjustments		103,212	 78,941				182,153
Net Cash Provided by Operating Activities	\$	4,988	\$ 106,287	<u>\$</u>		\$	111,275

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Irvington, Kentucky (hereinafter "the City") operates under a Mayor-Council form of government located in Breckinridge County. The City's major operations include police and fire protection, parks and recreation, streets, and general administrative services. The City also operates a water, sewer, and sanitation system for its citizens. The citizens of Irvington elect a mayor-at-large and six city council members. The accompanying financial statements present the City's primary government unit over which the City exercises significant influence. Significant influence or accountability is based primarily on operational or financial relationship with the City (as distinct from a legal relationship).

### **Reporting Entity**

The City's financial statements include the operations of all organizations for which the City Council exercises oversight. Responsibility is demonstrated by financial independency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters.

#### **Basis of Presentation**

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely on fees and user charges.

**Government-wide financial statements** display information about the reporting government as a whole. These statements focus on the sustainability as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

- **Statement of Net Position** presents information on all of the assets and liabilities, with the difference between the two reported as *net position*.
- Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

**Fund financial statements** display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary or fiduciary, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements. Non-major funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and detailed in the supplementary information.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include charges between the business-type activities/enterprise funds and the general fund. Charges are allocated as reimbursement for services provided by the general fund in support of those functions based on levels or services provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These charges are included in direct program expenses.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

### **Basis of Presentation - Continued**

- General Fund is the City's primary operating fund. It accounts for all financial operations of the City and
  except for those required to be accounted for in another designated fund.
- Special Revenue Funds consists of accounts for financial resources provided by the State of Kentucky
  through its Municipal Road Aid and Local Government Economic Assistance Funds, Cedar Hill fund,
  Christmas parade, Fire department, veterans memorial, and youth sports funds. These funds are
  restricted for the use of public safety, street improvements, and special events.

Proprietary fund financial statements include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Net Position, and a Statement of Cash Flows for each major proprietary fund and non-major funds aggregated. Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or non-current) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Net Position present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

### **Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe *which* transactions are recorded within the various financial statements. Basis of accounting refers to *when* transactions are recorded regardless of the measurement focus.

The government-wide financial statements and the proprietary funds financial statements are presented on a *full accrual* basis of accounting with an economic resource measurement focus. An economic resource focus concentrates on an entity or fund's net position. All transactions and events that affect the total economic resources (net position) during the period are reported. An economic resources measurement focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

Governmental fund financial statements are presented on a modified accrual basis of accounting with a *current financial resource* measurement focus. This measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus is inseparable from a modified accrual basis of accounting. Under modified accrual basis of accounting, revenues are recognized as soon as they are both measurable and available. *Measurable* means the amount of the transaction can be determined and revenues are considered *available* when they are collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. For this purpose, revenues are considered available if they are collected within 60 days of the end of the current fiscal period. Revenues considered susceptible to accrual are property taxes, state, county and local shared revenues taxes and fees, franchise fees, intergovernmental grants, and interest income.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

### Measurement Focus and Basis of Accounting - Continued

Unavailable revenue, a deferred inflow of resources, arises on the balance sheets of the governmental funds when potential revenue does not meet both the *measurable* and *available* criteria for recognition in the current period. This *unavailable* revenue consists primarily of uncollected property taxes and assessments not deemed available to finance operation of the current period. In the government-wide Statement of Activities, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned regardless of its availability. Thus, the liability created on the balance sheets of the governmental funds for unavailable revenue is recognized as revenue in the Statement of Activities. Note that unavailable revenues also arise outside the scope of measurement focus and basis of accounting, such as when resources are received before there is legal claim to them. For instance, when grant monies are received prior to the incurrence of qualifying expenditures.

Similar to the way its revenues are recorded, governmental funds only record those expenditures that affect current financial resources. Principal and interest on general long-term debt are recorded as funds liabilities only when due, or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. Vested compensated absences are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government must be recognized. Thus, the expense and related accrued liability for long-term portions of debt and compensated absences must be included.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principle operating revenues of the City's water, sewer, and sanitation funds are charges to customers for sales and services. The water, sewer, and sanitation funds also recognize System Development Charges (SDC) fees intended to recover the cost of connecting new customers to the utility systems as operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and overhead charges, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the policy to use restricted resources first, then unrestricted resources as they are needed.

### Budgeting

The City Council adopts an annual budget for the General, Special Revenues, and Proprietary Funds. Any revisions that alter the budget must be approved by the City Council. For 2020, the original budget was approved in June 2019 and amended June 22, 2020. The budget for the General and Special Revenue Funds is presented in the Statements of Revenues, Expenditures, Encumbrances, and Changes in Fund Balance - Budget and Actual. All annual appropriations lapse at fiscal year-end. Budgets for all funds are adopted on a consistent basis with generally accepted accounting principles.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

### **Cash and Certificates of Deposit**

The City considers demand deposits, money market funds, and other deposits with an original maturity of 90 days or less, to be cash equivalents. The City considers all cash, both restricted and unrestricted, as cash and cash equivalents for purposes of the Statement of Cash Flows.

The City has restricted cash and or certificates of deposits to satisfy bond issue requirements, including cash restricted for bond payments.

Certificates of deposit are reported at cost which approximates fair value. These funds are invested for periods that comply with cash flow requirements of bond ordinances and general government services.

#### Receivables

Recorded property taxes receivable that are collected within 60 days after year-end are considered measurable and available and, therefore, are recognized as revenue. An allowance for doubtful accounts is not deemed necessary by management, as uncollectible taxes become a lien on the property. Property taxes are levied and become a lien on July 1. Receivables of the proprietary funds are recognized as revenue when earned, including services provided but not billed. Other receivables consist of amounts due at year end from other state, local and federal governments. Interest revenue receivable in all funds consist of revenue due on each certificate of deposit. Allowances for uncollectible accounts are maintained on all types of receivables that historically experience uncollectible amounts. Allowances are based on collection experience and management's evaluation of the current status of existing receivables.

### **Internal Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds," Short-term inter-fund loans are reported as "inter-fund receivables and payables." Long-term inter-fund loans (non-current portion) are reported as "advances from and to other funds." Inter-fund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

#### **Property Tax Calendar**

Property taxes for fiscal year 2020 were levied in November 2019, respectively, on the assessed property located in the City of Irvington as of the preceding January 1. The rate for real estate was 46.6 cents per one hundred dollars of assessed value. The rate for auto and boats was 32 cents and other tangible property was 46.6 cents per one hundred dollars, respectively. The assessments are determined by the County Property Valuation Administrator in accordance with Kentucky Revised Statutes. The due date and collection periods for all taxes exclusive of vehicle taxes are as follows:

1. Due date for payment of taxes, 2% discount November 30

2. Face value payment period December 1 to December 31

3. Past due date, 10% penalty January 1

These taxes are collected by the City Clerk. Vehicle taxes are collected by the County Clerk of Breckinridge County and are due and collected in the birth month of the licensee.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

### **Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### **Restricted Assets**

Cash and certificates of deposit which may only be used for construction of capital assets or debt service principal and interest payments in accordance with applicable laws and regulations have been reported as restricted cash and certificates of deposit on the Government-Wide Statement of Net Position and the Proprietary Fund Statement of Net Position.

### **Capital Assets**

Capital assets that are purchased or constructed are recorded at historical cost. Donated assets are recorded at estimated market value at the time of donation. The City defines capital assets as assets with an individual cost of more than \$1,000, and an estimated useful life of more than one year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the lives are not capitalized. When assets are retired or otherwise disposed of, the costs are removed from the asset accounts and a gain or loss is recorded. In the fund financial statements, capital assets used in government fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Depreciation of all exhaustible fixed assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

DescriptionEstimated LivesBuildings20-40 yearsEquipment5-10 yearsWater and Sewer System Utility Plants20-40 yearsInfrastructure15-40 years

### **Compensated Absences**

The City allows employees to accumulate unused sick leave with no limit and vacation leave to a maximum of 160 hours. Accumulated vacation is required to be used within one year of accumulation. Upon termination, accumulated vacation leave will be paid to the employee. Sick leave is not paid upon termination but will be paid only upon illness while in the employment of the City.

### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases, and long-term loans are recognized as a liability on the fund financial statements when due.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an expense until then. The City has two items that meets this criterion, as related to pensions and other postemployment benefits (OPEB) reported in the Statement of Net Position. This represents the effect of the net change in the City's proportion of the collective net pension and OPEB liabilities and difference during the measurement period between the City's contributions and its proportion share of total contributions to the pension systems not included in pension expense. In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The City has two items that meet the criterion for this category as related to pensions and OPEB reported in the Statement of Net Position.

### **Pensions and Other Postemployment Benefits**

The City participates in a cost-sharing multiple-employer plan to provide pension and OPEB benefits to employees. Each cost-sharing government reports its proportionate share of the cumulative net pension and OPEB liability. For the purposes of measuring the net pension and OPEB liability, deferred outflows or inflows of resources related to pension and OPEB, and pension and OPEB expense, information about the fiduciary net positions of the Kentucky "County Employer Retirement System" (CERS), have been determined by the same basis as they are reported by CERS.

### **Net Position/Fund Balances**

Net position in government-wide and proprietary fund financial statements are classified as invested in capital assets, net of related debt; restricted; and unrestricted. Restricted net position represent constraints on resources that are either a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or b) imposed by law through state statute. In the governmental fund financial statements, fund balance is composed of five classifications designed to disclose the hierarchy of constraint placed on how fund balance can be spent. The governmental fund types classify fund balances as follows:

- Non-spendable This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- Restricted This classification includes revenue sources that are restricted to specific purposes
  externally imposed by creditors, grantors or imposed by law.
- Committed Portion of fund balance that can only be used for specific purposes imposed by majority vote of the City Council Members. Any changes or removal of specific purposes requires majority action by them.
- Assigned Portion of fund balance that has been budgeted by the City Council.
- Unassigned Portion of fund balance that has not been restricted, committed or assigned for specific purpose.

### **Operating Revenues and Expenses**

Operating revenues and expenses generally result from providing and producing goods and/or services in connection with the enterprise funds. Operating expenses include administrative expenses, supplies, personnel costs, utilities, professional fees, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses and may include interest, grants, and gain or loss on disposition of capital assets.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### NOTE 2 - DEPOSITS AND CERTIFICATES OF DEPOSIT

As of June 30, 2020, the City's cash and cash equivalents balances include deposits held in checking accounts, savings accounts, and certificates of deposit.

The City's bank deposits were entirely covered by federal depository insurance or by collateral held by the custodial bank in the City's name.

### Credit Risk

Under Kentucky Revised Statute 66.480, the City is allowed to invest in obligations of the U.S. and of its agencies, obligations backed by the full faith and credit of the U.S. or a U.S. government agency, obligations of any corporation of the U.S. government, certificates of deposit or other interest-bearing accounts issued by institutions insured by the Federal Deposit Insurance Corporation (FDIC) or similarly collateralized institutions, and bonds and securities of states, local governments, or related agencies in the U.S. rated in one of the three highest categories by a nationally recognized rating agency. As of June 30, 2020, none of the City's deposits were subject to credit risk.

### **Custodial Credit Risk**

Custodial Credit Risk for deposits is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of the deposits that are in the possession of an outside party. In order to anticipate market changes and provide a level of security for all funds, the collateralization level shall be one hundred percent of the market value of the principal, plus accrued interest.

### **NOTE 3 – RECEIVABLES**

Receivables as of fiscal year-end for the City's individual major and non-major funds in the aggregate, including applicable allowances for doubtful accounts are as follows:

			V	/ater &			
	G	eneral	Sa	nitation	5	Sewer	Total
Accounts receivables							
Customers	\$	-	\$	90,471	\$	67,873	\$ 158,344
Other		67,140		-		_	67,140
Gross receivables		67,140		90,471		67,873	 225,484
Less allowance for bad debt		-		5,476		4,358	9,834
Net total receivables	\$	67,140	\$	84,995	\$	63,515	\$ 215,650

### NOTE 4 - INTER-FUND RECEIVABLE/PAYABLE AND TRANSFERS

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Such inter-fund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position. Reallocation of resources between funds of the reporting entity is classified as inter-fund transfers. Such inter-fund transfers between funds are eliminated in the Statement of Activities. Inter-fund receivables/payables at June 30, 2020 were as follows:

	Ir	nterfund	Ir	Interfund			
Fund	Re	ceivable	F	Payable			
General	\$	7,655	\$	109,142			
LGEA		1,850		-			
Municipal Road Aid		6,891	4				
Wastewater Depreciation		54,016		_			
Sewer		15,703		11,106			
Water Capital Improvement		4,000		-			
Water Depreciation		3,000		-			
Water and Sanitation		34,788		7,655			
Total	\$	127,903	\$	127,903			

### NOTE 5 - SUMMARY OF CHANGES IN CAPITAL ASSETS

Capital assets for the governmental activities during the year ended June 30, 2020 are as follows:

	Beginning Balance 7/1/2019	Increases	Decreases	Ending Balance 6/30/2020
Governmental Activities				
Capital assets, not being depreciated:				
Land	\$ 82,459	\$ -	\$ -	\$ 82,459
Total capital assets, not being depreciated:	82,459			82,459
Capital assets, being depreciated:				
Buildings	281,189	-	-	281,189
Machinery and equipment	1,237,374	52,170	30,502	1,259,042
Improvements	72,485	-	-	72,485
Infrastructure	385,662	7,600	-	393,262
Total capital assets, being depreciated:	1,976,710	59,770	30,502	2,005,978
Less accumulated depreciation for				
Governmental Activities Building	170 472	9.740		179,183
Machinery and equipment	170,473	8,710	20 E01	•
Improvements	956,750	74,957	30,501	1,001,206
Infrastructure	3,472	2,899 15,722	•	6,371 212,260
	196,527	15,733	20.504	
Total accumulated depreciation	1,327,222	102,300	30,501	1,399,020
Total capital assets, being depreciated, net	649,488			606,957
Government activities capital assets, net	\$ 731,947			\$ 689,416

### NOTE 5 - SUMMARY OF CHANGES IN CAPITAL ASSETS - CONTINUED

Depreciation expense for governmental activities is charged to functions as follows:

	2020
General	\$ 30,690
Police	10,230
Fire	20,460
Street	40,920
Total	\$ 102,300

Capital assets for the business-type activities during the year ended June 30, 2020 are as follows:

Business-Type Activities	Beginning Balance 7/1/2019	Increases	Decreases_	Ending Balance 6/30/2020
Capital assets, not being depreciated:	<b>4</b> 05 000	•	•	<b>*</b> 05.000
Land	\$ 35,300	<u> </u>	<u> </u>	\$ 35,300
Total capital assets, not being depreciated:	35,300			35,300
Capital assets, being depreciated:				
Buildings	44,932	-	_	44,932
Machinery and Equipment	380,463	17,325	-	397,788
Water systems	2,687,690	-	-	2,687,690
Sewer systems	3,763,742	-	-	3,763,742
Improvements	5,840	-	-	5,840
Total capital assets, being depreciated:	6,882,667	17,325	_	6,899,992
Less accumulated depreciation for				
Business-Type Activities				
Buildings	44,932	-	-	44,932
Machinery and Equipment	355,569	13,418	-	368,987
Water systems	1,411,503	118,614	_	1,530,117
Sewer systems	2,340,673	103,957	_	2,444,630
Improvements	5,840	· -	-	5,840
Total accumulated depreciation	4,158,517	235,989	=	4,394,506
Total capital assets, being depreciated, net	2,724,151			2,505,484
Business-type activities capital assets, net	\$ 2,759,451			\$ 2,540,784

Depreciation expense for business-type activities is charged to functions as follows:

	2020
Water and Sanitation	\$ 128,205
Sewer	107,717
Total	\$ 235,922

### **NOTE 6 – CAPITAL LEASES**

As of June 30, 2020, the City has several capital lease obligations through Kentucky Association of Counties Leasing Trust for land and building a recycling center and Magnolia Bank, Inc. for various vehicles and equipment. Total minimum lease payments are as follows:

2021	\$ 14,817
2022	5,027
2023	2,097
2024	2,061
2025	2023
2026	832
Total minimum lease payments	26,857
Less amount representing interest	(4,834)
Present value of minimum lease payments	\$ 22,023

#### NOTE 7 - LONG-TERM DEBT

The following is a summary of long-term debt of the City for the year ended June 30, 2020:

	Balance			Balance
	<u>7/1/2019</u>	_Additions_	Deletions	6/30/2020
Governmental-type	¢ 106.976	<b>¢</b>	¢ 10.641	¢ 97.225
Notes Payable Capital Leases	\$ 106,876 39,995	\$ - -	\$ 19,641 21,806	\$ 87,235 18,189
Revenue Bonds Net Pension Liability	112,049 394,743	- 74,361	11,987	100,062 469,104
Net OPEB Liability	115,096	74,301	2,943	112,153
Business-type				
Capital Leases	10,073	-	1,405	8,668
Revenue Bonds	838,800	-	35,300	803,500
Net Pension Liability	394,743	74,361	-	469,104
Net OPEB Liability	115,096		2,943	112,153
Total	<u>\$ 2,127,471</u>	\$ 148,722	\$ 96,025	\$ 2,180,168

### **Revenue Bonds and Covenants**

The government issues revenue bonds to provide for the acquisition and construction of major capital facilities. The original amount of revenue bonds issued in prior years, for the items listed below, was \$1,342,313. No general obligation bonds were issued during the current year. Revenue bonds are pledged by revenues and by the full faith and credit of the government. These bonds are issued as 2 and 40-year serial bonds with varying amounts of principal maturing each year. The bond covenants include the maintenance of sinking fund to set aside resources for the payment of future debt service obligations. Interest rates range from 2.25% to 5.0%.

### NOTE 7 - LONG-TERM DEBT - CONTINUED

### Revenue Bonds and Covenants - Continued

The following is a decription of the City's bonds outstanding as of June 30, 2020:

Bond	Issue	Interest	Bond	Original	Οι	itstanding
Series	Date	Rates	Maturity	Issue		Balance
1989A	12/19/90	5%	1/1/30	\$ 699,000	\$	436,000
1989B	12/19/90	5%	1/1/30	73,000		33,100
2001	12/14/01	4.50%	1/1/41	200,000		148,400
2014	1/29/15	2.25%	1/1/54	200,000		186,000
2012D	11/1/12	3.16%	1/1/33	100,000		62,917
2016-A	4/15/16	2.00%	11/15/24	70,313		37,145
Total				\$ 1,342,313	\$	903,562

The following are the principal and interest maturities for the bonds outstanding as of June 30, 2020:

					To	tal Annual
Fiscal Year	P	rincipal	I	nterest	Re	quirements
2021		49,671		38,183		87,854
2022		53,263		36,046		89,309
2023		57,258		33,703		90,961
2024		60,860		31,052		91,912
2025		63,794		27,712		91,505
2026-2030		366,000		94,730		460,730
2031-2035		74,417		34,085		108,502
2036-2040		73,600		21,251		94,851
2041-2045		40,700		9,740		50,440
2046-2050		34,000		5,704		39,704
2051-2054		30,000		1,688		31,688
Total	•	002 500	•	222 004	•	4 007 450
Total	\$	903,562	\$	333,894	\$	1,237,456

### **Notes Payable**

On August 28, 2014, the City of Irvington entered into a loan agreement of \$100,000, with Farmer's Bank (now the Cecilian Bank) for a city hall building. As of June 30, 2020, the City had a balance of \$46,554 on the loan. The note bears interest at a rate of 4% and principal and interest payments are monthly in the amount of \$1,012.61. The note matures on August 28, 2024.

The City of Irvington entered into a loan agreement of \$50,252 with Cecilian Bank for a fire truck. As of June 30, 2020, the City had a balance of \$40,681 on the loan. The note bears an interest rate of 3.750% with an annual payment of \$11,225. The note matures on January 1, 2024.

#### NOTE 7 - LONG-TERM DEBT - CONTINUED

### **Notes Payable - Continued**

The minimum obligations of the City's at June 30, 2020 for the payment of loan principal and interest are as follows:

Year Ending					Tota	al Annual
June 30,	Pı	rincipal	i i	nterest	Req	uirements
2021		20,500		2,876		23,376
2022		21,500		1,876		23,376
2023		22,500		876		23,376
2024		22,735		641		23,376
Total	\$	87,235	\$	11,188	\$	98,423

### **COMPLIANCE WITH RESERVE REQUIREMENTS**

The City of Irvington is required to maintain the following funds and accounts related to the bond issuance and loan agreements:

<u>Depreciation Fund</u> – The bond ordinance requires the creation of a depreciation fund that shall be available and shall be utilized to make repairs and replacements to the system and to pay the costs of constructing additions, extensions, betterments, and improvements to the system which will either increase income and revenues or provide a higher degree of service. The bonds call for the creation of a repairs and maintenance reserve of \$65,640. At June 30, 2020, the depreciation fund was under funded.

<u>Debt Service Fund</u> – The debt service fund is maintained for the payment of principal and interest on bonds. The City is required to make a monthly transfer to the reserve of 1/6 of the next interest due and 1/12 of the next principal. These monthly transfers are to be made until the balance reaches the lesser of 1) the maximum debt service requirement in any fiscal year, 2) 10% of the proceeds of any series bonds or 3) 125% of the average annual debt service requirement.

### **NOTE 8 - RETIREMENT PLAN**

The City is a participating employer of the County Employees' Retirement System (CERS). Under the provisions of Kentucky Revised Statue 61.645, the Board of Trustees of Kentucky Retirement Systems administers the CERS. The plan issues publicly available financial statements which may be downloaded from the Kentucky Retirement Systems website.

#### Plan Description

CERS is a cost sharing multiple-employer defined benefit pension plan that covers substantially all regular full-time members employed in positions of each participating county, City, and school board, and any additional eligible local agencies electing to participate in the system. The plan provides for retirement, disability, and death benefits to plan members. Retirement benefits may be extended to beneficiaries of plan members under certain circumstances. Cost-of-living adjustments (COLA) are provided at the discretion of state legislature.

#### **NOTE 8 – RETIREMENT PLAN – CONTINUED**

Plan members were required to contribute 5% of their annual creditable compensation for non-hazardous job classifications and 8% of wages for hazardous job classifications. Employees hired after September 1, 2008 are required to contribute an additional 1% to cover the cost of medical insurance that is provided through CERS. Participating employers were required to contribute at an actuarially determined rate. Per Kentucky Revised Statute Section 78.545 (33), normal contribution and past service contribution rates shall be determined by the Board on the basis of an annual valuation last proceeding the July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined, on the basis of a subsequent actuarial valuation that amended contributions rates are necessary to satisfy requirements determined in accordance with actuarial basis adopted by the Board. For the year ended June 30, 2020, participating employers contributed 19.33% (non-hazardous) and 30.06% (hazardous) of each employee's wages, which is equal to the actuarially determined rate set by the Board. Administrative costs of Kentucky Retirement System are financed through employer contributions and investment earnings.

Plan members who began participating on, or after, January 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Plan members contribute 5% of wages to their own account and 1% to the health insurance fund. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of each members' salary. Each month, when employer contribution are received, an employer pay credit is deposited to the member's account. For non-hazardous members, their account is credited with a 4% employer pay credit. The employer pay credit represents a portion of the employer contribution.

#### Benefits

CERS provides retirement, health insurance, death and disability benefits to plan employees and beneficiaries. Employees are vested in the plan after five years' service. For retirement purposes, employees are grouped into three tiers based on hire date:

Tier 1	Participation date Unreduced retirement Reduced retirement	Before September 1, 2008 27 years of service or 65 years old At least 5 years of service and 55 years old At least 25 years of service and any age
Tier 2	Participation date Unreduced retirement	September 1, 2008 – December 31, 2013 At least 5 years of service and 65 years or age 57+ sum of service years plus age equal 87
	Reduced retirement	At least 10 years of service and 60 years old
Tier 3	Participation date Unreduced retirement	After December 31, 2013 At least 5 years of service and 65 years old or age 57+ and sum of service years plus age equal 87
	Reduced retirement	Not available

### **NOTE 8 - RETIREMENT PLAN - CONTINUED**

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years of service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate of pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

For the fiscal year ended June 30, 2020 the City's covered payroll for non-hazardous positions was \$186,478. During the year, the City began subjecting employees to the hazardous job classification contribution requirements. For the year ended June 30, 2020 the City's covered payroll for hazardous positions was \$141,366.

Pension Liabilities, Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the City reported a liability of \$938,208 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the net pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2020, the City's proportion was .013340 percent for non-hazardous.

For the year ended June 30, 2020, the City recognized pension expenses of \$186,419. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	 ed Outflow of esources	 ed Inflow of sources
Differences between expected and actual results	\$ 23,955	\$ 3,964
Changes of assumptions	94,957	-
Net difference between projected and actual earnings		
on plan investments	18,010	33,134
Changes in proportion and difference between City		
contributions and proportionate share of contributions	33,789	<u></u>
City contributions subsequent to the measurement date	78,485	-
Total	\$ 249,196	\$ 37,098

### **NOTE 8 - RETIREMENT PLAN - CONTINUED**

The \$54,391 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ending	
June 30,	
2020	\$ 86,820
2021	33,553
2022	12,166
2023	1,073
2024	_
Thereafter	_

Actuarial Methods and Assumptions for determining the Total Pension Liability and Net Pension Liability

For financial reporting, the actuarial valuation as of June 30, 2019, was performed by Gabriel Roeder Smith (GRS). The total pension liability, net pension liability, and sensitivity information as of June 30, 2019 were based on an actuarial valuation date of June 30, 2018. The total pension liability was rolled-forward from the valuation date (June 30, 2017) to the plan's fiscal year ending June 30, 2018, using generally accepted actuarial principles. GRS did not perform the actuarial valuation as of June 30, 2017 but did replicate the prior actuary's valuations results on the same assumption, methods, and data, as of that date. The roll-forward is based on the results of GRS' replication. Subsequent to the actuarial valuation date (June 30, 2017), but prior to the measurement date the KRS Board of Trustees reviewed investment trends, inflation, and payroll growth historical trends. Based on this review the Board adopted the following updated actuarial assumptions which were used in performing the actuarial valuation as of June 30, 2019, which were also used to determine the Total Pension Liability and Net Pension Liability as of June 30, 2019.

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for fiscal year ending June 30, 2020:

Valuation date June 30, 2017

Experience study July 1, 2014 - June 30, 2018

Asset valuation method 20% of the difference between the market value of assets

and the expected actuarial value of assets is recognized

Amortization method Level percent of pay

Remaining amortization period 26 years, closed

Payroll growth rate 2.00% Inflation 2.30%

Salary increase 3.30% to 11.55% Nonhazardous

3.05% to 18.55%, Hazardous

Investment rate of return 6.25%

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (setback for one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (setback four years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

### **NOTE 8 - RETIREMENT PLAN - CONTINUED**

The long-term expected return on plan assets is reviewed as part of the regular experience studies prepared every five years. Several factors are considered in evaluating the long-term rate or return assumptions including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combines to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer time frame. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target allocation and best estimates of nominal real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return
Growth	62.50%	
US Equity	18.75%	4.30%
Non-US Equity	18.75%	4.80%
Private Equity	10.00%	6.65%
Specialty Credit/High Yield	15.00%	2.60%
Liquidity	14.50%	
Core Bonds	13.50%	1.35%
Cash	1.00%	0.20%
Diversifying Strategies	23.00%	
Real Estate	5.00%	4.85%
Opportunistic	3.00%	2.97%
Real Return	15.00%	4.10%

### Discount Rate

The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 26-year amortization period of the unfunded actuarial accrued liability. The discount rate determination does not use a municipal bond rate.

#### NOTE 8 – RETIREMENT PLAN – CONTINUED

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.25%, as well as what the City's proportionate share of the new pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:

		City's Proportionate Share		
	Discount Rate	of Net Pension Liability		
1% Decrease	5.25%	\$	1,173,432	
Current discount rate	6.25%	\$	938,208	
1% Increase	7.25%	\$	742,151	

Payable to the Pension Plan - At June 30, 2020, the City had no outstanding liability amount to the pension plan.

### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB)

### Plan Description

Employees of the City are provided hospital and medical insurance through the Kentucky Retirement Systems' Insurance Fund (Insurance Fund), a cost-sharing multiple-employer defined benefit OPEB plan. The KRS was created by state statute under the Kentucky revised Statue Section 61.645. The KRS board of Trustees is responsible for the proper operation and administration of the KRS. The KRS issues a publicly available financial report that can be obtained by writing to Kentucky Retirement System, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky 40601, or by telephone at (502) 564-4646.

#### Benefits Provided

The Insurance Fund pays a prescribed contribution for whole or partial payment of required premiums to purchase hospital and medical insurance. Because of House Bill 290 (2004 Kentucky General Assembly), medical insurance benefits are calculated differently for members who began participating on, or after, July 1, 2003. Once members reach a minimum vesting period of 10 years, non-hazardous employees whose participation began on, or after, July 1, 2003, earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Hazardous employees whose participation began on or after July 1, 2003 earn \$15 per month for insurance benefits at retirement for every year of earned services without regard to a maximum dollar amount.

#### Contributions

Contribution requirements of the participating employers are established and may be amended by the KRS Board of Trustees. The City has contractually required contribution rate for the year ended June 30, 2020 was 4.76% (non-hazardous) and 9.52% (hazardous) of covered payroll. Contributions to the Insurance Fund from the City were \$54,951 for the year ended June 30, 2020 for both non-hazardous and hazardous combined, Employees that entered the plan prior to September 1, 2008 are not required to contribute to the Insurance Fund. Employees that entered the plan after September 1, 2008 are required to contribute 1% of their annual creditable compensation which is deposited to an account created for the payment of health insurance benefits under 26 USC Section 401(h) in the Pension Fund (see Kentucky Administrative Regulation 105 KAR 1:420E).

### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

### Net OPEB Liability

For financial reporting, the actuarial valuation as of June 30, 2019, was performed by Gabriel Roeder Smith (GRS). The total OPEB liability, net OPEB liability, and sensitivity information as of June 30, 2019 were based on an actuarial valuation date of Jun 30, 2018. The total OPEB liability was rolled-forward from the valuation date (June 30, 2017) to the plan's fiscal year ended June 30, 2018, using generally accepted actuarial principles. GRS did not perform the actuarial valuation as of June 30, 2016 but did replicate the prior actuary's valuations results on the same assumptions, methods, and data, as of that date. The roll-forward is based on the results of GRS' replication.

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for fiscal year ending June 30, 2020:

Valuation date June 30, 2016

Experience study July 1, 2008 - June 30, 2017

Asset valuation method 20% of the difference between the market value of assets and the

expected actuarial value of assets is recognized

Amortization method Level percent of pay Remaining amortization period 26 years, closed

Payroll growth rate 2.00% Inflation 2.30%

Salary increase 3.307% TO 11.55% Nonhazardous

3.05% to 18.55%, Hazardous

Investment rate of return 6.25%

Healthcare Trend Rates

Pre - 65 Initial trend starting at 7.25% and gradually decreasing to an ultimate

Post - 65 trend rate of 4.05% over a period of 13 years.

Initial trend starting at 5.10% and gradually decreasing to an ultimate

trend rate of 4.05% over a period of 11 years.

Mortality rates were based on the RP-2000 Combined Mortality Table projected to 2013 with Scale BB (setback 1 year for females).

### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

#### Discount Rate

The projection of cash flows used to determine the discount rate of 5.68% for CERS non-hazardous, and 5.69% for CERS hazardous assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 25 years (closed) amortization period of the unfunded actuarial accrued liability. The discount rate determination used an expected rate of return of 6.25%, and a municipal bond rate of 3.62%, as reported in Fidelity Index's "20 – Year Municipal GO AA Index" as of June 30, 2018. However, the cost associated with the implicit employer subsidy was not included in the calculation of the System's actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the System's trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

The long-term expected rate of return on plan assets is reviewed as part of the regular experience study prepared every five years for KRS. The most recent analysis, performed for the period covering fiscal years 2014 through 2014, is outlined in a report dated April 12, 2019. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a lognormal distribution analysis in which best estimate ranges of expected future real rates of return (expected return, net of investment expense, and inflation) were developed by the investment consultant for each major asset class (See chart below.). These ranges were combined to produce the long-term expected rate of return by weighing the expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans, which covers a longer timeframe. The assumptions are intended to be long-term assumptions and are not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected Rate
Asset Class	Allocation	of Return
U.S Equity:		
U.S. Large Cap	5.00%	4.50%
U.S. Mid Cap	6.00%	4.50%
U.S. Small Cap	6.50%	5.50%
Non-U.S. Equity:		
International Developed	12.50%	6.50%
Emerging Markets	5.00%	7.25%
Global Bonds	4.00%	3.00%
Credit Fixed:		
Global IG Credit	2.00%	3.75%
High Yield	7.00%	5.50%
EMD	5.00%	6.00%
Illiquid Private	10.00%	8.50%
Private Equity	10.00%	6.50%
Real Estate	5.00%	9.00%
Absolute Return	10.00%	5.00%
Real Return	10.00%	7.00%
Cash	2.00%	1.50%
Total	100.00%	6.09%

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.68%) or one percentage point higher (6.68%) follows:

	Discount Rate	City's Proportionate Share of Net OPEB Liability		
1% Decrease	4.68%	\$	300,477	
Current discount rate	5.68%	\$	224,306	
1% Increase	6.68%	\$	161,545	

### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (4.68%) or one percentage point higher (6.68%) than current healthcare cost trend rates follows:

City's Net OPEB Liability (Asset)				
Healthcare Cost				
Trend Rate 1% Decrease	Current Discount Rate	Trend Rate 1% Increase		
4.68%	5.68%	6.68%		
\$ 166,817	\$ 224,306	\$ 294,017		

OPEB Liabilities, OPEB Expense, and Deferred Inflows of Resources Related to OPEB

At June 30, 2020, the City reported a liability of \$224,306 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of June 30, 2019 and the total OPEB liability used to calculate the collective net OPEB liability was determined by an actuarial valuation as of that date. The City's proportion of the collective net OPEB liability and OPEB expense was determined using the employers' actual contributions for fiscal year 2019. This method to be reflective of the employers' long-term contribution effort. At June 30, 2020, the City's proportion was .013336 percent.

For the year ended June 30, 2020, the City recognized OPEB expenses of \$26,567. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

1	Deferred Outflow of Resources		Deferred Inflow of Resources	
Differences between expected and actual results	\$	_	\$	67,678
Implicit subsidy		4,816		-
Changes of assumptions		66,374		444
Net difference between projected and actual earnings				
on plan investments		1,477		11,440
Changes in proportion and difference between City				
contributions and proportionate share of contributions		9,787		361
City contributions subsequent to the measurement date		22,334		-
Total	\$	104,788	\$	79,923

### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

The \$22,334 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Year ending	
June 30,	
2020	\$ 296
2021	296
2022	3,464
2023	(2,609)
2024	(3,194)
Thereafter	-538

Deferred outflows and inflows related to differences between projected and actual earnings on plan investment are netted and amortized over a closed five-year period. Those changes in net OPEB liability that are recorded as deferred outflows or inflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the respective qualified OPEB plan and recorded as a component of OPEB expense beginning with the period in which they incurred.

#### **NOTE 10 - COMMITMENTS AND CONTINGENCIES**

The City is not involved in lawsuits or matters which require disclosure with the ABA Statement policy regarding Lawyer's Responses to Auditor's Request per the opinion of counsel.

The City receives state grants for specific purposes that are subject to review and audit by state agencies. Such audits could result in a request for reimbursement by the State for expenditures disallowed under the terms and conditions of the appropriate agency. In the opinion of city management, such allowances, if any, will not be significant.

The City has a contract with Hardinsburg Municipal Utilities, (Hardinsburg, KY), whereby the City pays Hardinsburg Municipal Utilities for water usage at a rate that is adjustable annually based on the costs of operating the water plant. Irvington currently pays \$2.35 per thousand gallons of consumption, subject to a minimum of 3 million gallons per month. For the year ended June 30, 2020, the City paid \$115,415 in water expense.

The City has a contract with Red River Waste Solution LP, whereby the City pays Red River Waste Solution LP for sanitation services. For the year ended June 30, 2020, the City paid \$161,064 in sanitation expense.

### **NOTE 11 – RISK MANAGEMENT**

The City is exposed to various forms of asset losses associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas are covered through the purchase of commercial insurance. As of June 30, 2020, the City was sufficiently insured.

### **NOTE 12 - DATE OF MANAGEMENT'S REVIEW**

Subsequent events were evaluated through October 24, 2022, which is the date the financial statements were available to be issued.

# CITY OF IRVINGTON, KENTUCKY REQUIRED SUPPLEMENTAL BUDGETARY COMPARISON-GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2020

	Bu	dget		Variance with	
	Original	Final	Actual	Final Budget	
Revenues				<u> </u>	
Property taxes	\$ 179,700	\$ 210,381	\$ 194,727	\$ (15,654)	
Insurance premium taxes	224,000	219,060	215,569	(3,491)	
Intergovernmental Revenue	114,100	54,405	51,370	(3,035)	
Franchise taxes	64,400	47,351	70,648	23,297	
Service charges and fees	40,000	47,057	-	(47,057)	
Other	48,585	53,458	119,766	66,308	
Total Revenues	670,785	631,712	652,080	20,368	
Expenditures					
General	142,780	134,662	93,729	40,933	
Police	380,905	417,396	362,691	54,705	
Fire	72,500	85,704	105,430	(19,726)	
Streets	23,600	23,441	92,599	(69,158)	
Capital outlay	51,000	64,309	59,770	` 4,539 <sup>°</sup>	
Debt service	•	•	•	•	
Principal			60,128		
Interest			10,667	(10,667)	
Total Expenditures	670,785	725,512	785,014	(59,502)	
Excess (deficiency) of revenues over (under) expenditures before other financing sources and uses	-	(93,800)	(132,934)	(39,134)	
Other Financing Sources (uses)					
Loan proceeds			_	-	
Transfer in	=	93,800	90,735	(3,065)	
Transfer out	_	-	<u>-</u>	-	
Net other financing sources (uses)	-	93,800	90,735	(3,065)	
Net Change in Fund Balance			(42,199)	76,805	
Fund Balance, Beginning			80,256	80,256	
Fund Balance, Ending	\$ -	\$ -	<u>\$ 38,057</u>	\$ 157,061	

### **NOTE A - BASIS OF PRESENTATION**

The City prepares its financial statements using accounting principles generally accepted in the United States of America (GAAP), but the budget is prepared using the cash basis of accounting, which is a comprehensive basis of accounting other than GAAP.

The budget and all transactions are presented in accordance with the City's budgetary basis in the Budgetary Comparison Schedule - General Fund to provide a comparison of actual results with the budget. No adjustments have been made to convert the actual data presented on the GAAP basis to the cash basis of accounting for revenues because any differences were deemed to be immaterial.

# CITY OF IRVINGTON, KENTUCKY SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY LAST FIVE FISCAL YEARS

	2016	2017	2018	2019	2020
City's proportion of the net pension liability (asset)	0.012296%	0.011238%	0.012456%	0.012963%	0.013340%
City's proportionate share of the net pension liability (asset)	\$528,678	\$553,311	\$729,088	\$789,485	\$938,208
City's covered-employee payroll	\$268,081	\$303,277	\$328,418	\$335,332	\$327,845
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	197.21%	182.44%	222.00%	235.43%	286.17%
Plan fiduciary net position as a percentage of the total pension liability	59.97%	55.50%	53.50%	53.54%	50.54%

# CITY OF IRVINGTON, KENTUCKY SCHEDULE OF CONTRIBUTIONS COUNTY EMPLOYEES' RETIREMENT SYSTEM LAST FIVE FISCAL YEARS

	2016	2017	2018	2019	2020
Contractually required contribution	\$ 31,927	\$ 42,307	\$ 46,294	\$ 55,576	\$ 78,785
Contributions in relation to the contractually required contribution	31,297	42,307	46,294	55,576	78,485
Contribution deficiency (excess)	<u> </u>	<u> </u>	<u>\$ -</u>	\$ -	\$ -
City's covered-employee payroll	\$ 268,081	\$ 303,277	\$328,418	\$335,332	\$327,845
Contributions as a percentage of covered-employee payroll	11.91%	13.95%	14.10%	16.57%	24.03%

# CITY OF IRVINGTON, KENTUCKY **SCHEDULE OF PROPORTIONATE SHARE** OF THE NET OPEB LIABILITY LAST THREE FISCAL YEARS

	2018			2019	2020		
City's proportion of the net OPEB liability	0.	0124560%		0.012965%		0.013336%	
City's proportionate share of the net OPEB liability	\$	250,408	\$	298,981	\$	224,306	
City's covered-employee payroll	\$	320,194	\$	230,191	\$	327,845	
City's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll		78.21%		129.88%		68.42%	
Plan fiduciary net position as a percentage of the total OPEB liability	52.39% 57.62%					60.44%	
		2018		2019		2020	
Contractually required contribution	\$	31,374	\$	17,638	\$	22,334	
Contributions in relation to the contractually required contribution		31,374		17,638		22,334	
Contribution deficiency (excess)	\$	_	\$	-	\$	<u>-</u> -	
City's covered-employee payroll	\$	320,194	\$	230,191	\$	327,845	
Contributions as a percentage of covered-employee payroll		9.80%		7.66%		6.81%	

# CITY OF IRVINGTON, KENTUCKY SCHEDULE OF CITY'S OPEB CONTRIBUTIONS COUNTY EMPLOYEES' RETIREMENT SYSTEM FISCAL YEAR 2020

NON-HAZARDOUS	_ Jun	e 30, 2020
Contractually required contribution	\$	22,334
Contributions in relation to the contractually required contribution		(22,334)
Contribution deficiency (excess)	\$	_
City's covered-employee payroll	\$	327,845
Contributions as a percentage of covered-employee payroll		6.81%

# CITY OF IRVINGTON, KENTUCKY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2020

**Special Revenue Funds** Total Cedar Veterans **Christmas** Fire Dept. Hill Non-major Cedar Hill **LGEA** Road Memorial Fund Parade Fund Fund Fund Fund Fund Fund Fund **Assets** Cash in bank 537 62,747 30,937 14,865 75,485 \$ 344 \$ 184,915 \$ Due from other funds 1.850 6,891 8.741 \$ 344 **Total Assets** 537 62,747 32,787 75,485 \$ 21,756 \$ \$ 193,656 **Fund Balance** Restricted: Cemetery maintenance \$ 537 \$ \$ \$ \$ \$ \$ 537 \$ Economic assistance 32,787 32,787 Municipal roads 21,756 21,756 Assigned: Community projects 75,829 344 75,485 Public safety 62,747 62,747 Recreation 344 193,656 **Total Fund Balance** 537 -\$ \$ 62,747 32,787 21,756 75,485

# CITY OF IRVINGTON, KENTUCKY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - NON-MAJOR GOVERMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	Special Revenue Funds												
	Cedar Hill Fund			ire Dept. Fund			Road Fund			Cedar Hill Fund		Total Non-major Fund	
Revenues Charges for services	\$ -	\$ -	. \$	71,441	\$		\$ -	\$	_	\$	1,750	\$	73,191
Interest income	-	· ·	. Ψ	305	Ψ	57	φ 62	Ψ	_	Ψ	85	Ψ	509.00
Intergovernmental revenues	-			22,000		2,395	23,508		_		-		47,903
Miscellaneous		<u> </u>	<u> </u>	6,685			<u> </u>		525		-		7,210
Total Revenues			<u>.</u>	100,431		2,452	23,570		525		1,835		128,813
Expenditures Current:													
Cemetery	-	-	•	-		-	-		_		-		-
Community projects	-	248	}	<u>.</u>		-	64,416		1,300		=		65,964
Fire department			<u> </u>	4,103					4 000				4,103
Total Expenditures		248	<u> </u>	4,103			64,416		1,300		-		70,067
Excess (Deficiency) of Revenues over Expenditures	-	(248	3)	96,328		2,452	(40,846)		(775)		1,835		58,746
Other Financing Sources													
Transfers in (out)	(69,000)	)		(65,202)					1,100		69,000		(64,102)
Net Change in Fund Balance	(69,000)	) (248	3)	31,126		2,452	(40,846)		325		70,835		(5,356)
Fund Balance - Beginning of Year	69,537	248	<u> </u>	31,621		30,335	62,602		19_		4,650		199,012
Fund Balance - End of Year	\$ 537	_\$ .	<u> </u>	62,747	\$	32,787	\$ 21,756	\$	344	\$	75,4 <u>85</u>	_\$_	193,656

# CITY OF IRVINGTON, KENTUCKY COMBINING STATMENT OF NET POSITION - NON-MAJOR PROPRIETARY FUNDS JUNE 30, 2020

	( lmp	stewater Capital rovement Fund	Dep	stewater preciation Fund	Wastewater Sinking Fund		C Impr	Nater apital ovement Fund	Water preciation Fund	Total Non-major Funds	
<u>Assets</u>				_							
Current Assets											
Due from other funds	\$	-	\$	54,016	\$	-	\$	4,000	\$ 3,000	\$	61,016
Non-Current Assets											
Restricted cash		11,538		2,585		21,293		3,354	14,444		53,214
Total Assets		11,538		56,601		21,293		7,354	17,444		114,230
Net Position											
Restricted:											
Capital		11,538		56,601		-		7,354	17,444		92,937
Debt service		-		-		21,293		-	-		21,293
<b>Total Net Position</b>	\$	11,538	\$	56,601	\$	21,293	\$	7,354	\$ 17,444	\$	114,230

# CITY OF IRVINGTON, KENTUCKY COMBINING STATMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - NON-MAJOR PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	Wastewater Capital Improvement Fund		Depreciation Si		Wastewater Sinking Fund	Water Capital Improvement Fund		Water Depreciation Fund		Total Non-major Funds	
Non-Operating Revenues (Expenses) Interest income Other expenses	\$	175 -	\$ 4	\$	10	\$	6	\$	177	\$	372
Total Non-Operating Revenues (Expenses)		175	4		10		6		177		372
Income (Loss) Before Transfers		175	4		10		6		177		372
Transfers in Transfers out	(	1,400 1,300)	4,784 (4,700)		21,000 (5,088)		•		1,200 (1,165)		28,384 <b>(12,253)</b>
Changes in Net Position		275	88		15,922		6		212		16,503
Net Position - Beginning of Year	1	1,263	56,513		5,371		7,348		17,232		97,727
Net Position - End of Year	\$ 1	1 <u>,5</u> 38	\$ 56,601	\$	21,293	\$	7,354	\$	17,444	\$	114,230

# SK LEE CPAS, P.S.C.

Certified Public Accountants

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Member of Kentucky Society of CPA's

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Irvington
Irvington, Kentucky 40146

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Irvington (hereinafter called "the City"), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated October 24, 2022.

# **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify deficiencies in internal control, described in the accompanying schedule of findings and responses that we consider to be material weaknesses as items 2020-001, 2020-002, and 2020-003.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 2020-004, 2020-005, and 2020-006.

# The City's Response to Findings

The City's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

SK LEE CPas, P.S.C.

Berea, Kentucky October 24, 2022

#### **MATERIAL WEAKNESS**

2020-001 Financial Statement Preparation

#### Condition:

A key component of internal control is to ensure that personnel, management, or others within the City have the ability to prepare financial statements, including the notes to the financial statements, in accordance with accounting principles generally accepted in the United States of America (GAAP).

#### Criteria

During our audit procedures, we noted some instances of this objective not being completely achieved.

#### Cause:

The City did not prepare a complete set of GAAP financial statements and related note disclosures.

#### Effect:

Management is responsible establishing and maintaining internal controls for the fair presentation of the financial position, results of operations, cash flows, and disclosures in the financial statements, in conformity with accounting principles generally accepted in the United States of America. The City does not internally possess the ability to recognize and implement new authoritative guidance in regard to financial reporting. However, management is knowledgeable in respect to the financial accounting and amounts reported in the financial statements. As such, management requested us to prepare a draft of the financial statements, including the related footnote disclosures.

#### Recommendation:

Management should continue to engage the audit firm to prepare a draft of the financial statements including the notes to the financial or hire an accountant to perform their services.

#### Views of Responsible Officials:

# **MATERIAL WEAKNESS**

2020-002 Segregation of Duties

#### Condition:

While conducting our audit procedures to gain an understanding of internal controls over financial reporting, we noted a lack of segregation of duties which enabled one individual access to custody of assets and recording and reporting of the City's transactions in the cash receipts.

#### Criteria:

Segregation of duties is a control in which no person should be given the responsibility to perform more than one related function of an accounting process.

#### Cause:

Due to the small number of administrative and clerical employees at the City, there is an inherent limitation in its ability to segregate custodial duties from recordkeeping duties in the cash collection and billing process.

# Effect:

The lack of internal controls increases the risk that an error, either intentional or unintentional, will go undetected and the financial statements will contain material misstatements.

#### Recommendation:

The lack of segregation of duties is a common deficiency in cities the size of Irvington.

# Views of Responsible Officials:

#### **MATERIAL WEAKNESS**

2020-003 Material Audit Adjustments

#### Condition:

While conducting our audit procedures to gain an understanding of internal controls over financial reporting, we noted numerous material adjustments were required to correct errors in the City's accounting records. Transfers were out of balance, allocations were inconsistent, and some significant transactions were not recorded.

#### Criteria:

Basic bookkeeping and account functions are the responsibility of the City's management.

#### Cause:

Due to staff turnover, the individual primarily assigned to accounting for the year ended June 30, 2020, and earlier was not available for inquiry. However, our observation indicated that the errors were due to a lack of understanding and carelessness.

#### Effect:

The City's accounting records were on a cash basis and omitted long-term account balances such as fixed assets and debt liabilities.

#### Recommendation:

The new city clerk should continue to be trained in governmental accounting.

# Views of Responsible Officials:

#### **NON-COMPLIANCE**

2020-004 Bond Required Transfers

#### Condition:

While conducting our audit procedures, we noted the City failed to make required transfers to accounts required under the terms of its bond issues and to properly fund its deprecation accounts.

#### Criteria:

The United States Department of Agriculture regulations require the City to transfer amounts to sinking funds monthly in amounts sufficient to pay semi-annual interest and annual principal on the outstanding bond issues. The City is required to make monthly transfers to the Water and Sanitation fund and to Wastewater Depreciation fund until the account reaches \$65,640.

#### Cause:

The City failed to make required transfers.

#### Effect:

The City was not in compliance with the terms of its bond issues.

#### Recommendation:

All required transfers should be resumed immediately. If resources permit, the depreciation account should be brought to the required minimum.

### Views of Responsible Officials:

Management agrees with the recommendation and has since made required transfers.

#### **NON-COMPLIANCE**

2020-005 Competitive Bidding/Budget Overruns

#### Condition:

During our audit procedures, we noted some instances of this objective not being completely achieved.

#### Criteria:

Kentucky bid law requires that cities expending \$30,000 or more for a single purchase advertise for bids unless certain exceptions are met. These include declaration for emergency, certifying that item is available from only on source, or utilizing a state price contract.

In addition, the City must adopt an annual budget and no expenditure shall exceed appropriations unless it is amended in accordance with Kentucky budget laws.

#### Cause

The City was not aware of competitive bidding process. The City adopted their amended budget so close to the fiscal year ending date of June 30, 2020. By this date, expenditures had already been incurred and budget violations had occurred. Amending the budget after the incurrence of the appropriation is a budget violation.

#### Effect:

The City was in violation of KRS 424.260 and KRS 91A.030

#### Recommendation:

City officials should become familiar with state bidding regulations regarding purchasing of goods and services and ensure that all expected expenditures from grants, goods, services, debt and capital outlays are budgeted accordingly and amended prior to incurring the liability.

# Views of Responsible Officials:

# NON-COMPLIANCE

2020-006 Late Audit Report

#### Condition:

The City's audit report for the year ended June 30, 2020 was not completed by the due date of February 1, 2021.

#### Criteria:

KRS 91A.040 requires city audits to be completed by February 1 immediately following the fiscal year being audited. In addition, an electronic copy of the audit report is required to submitted to the Department of Local Government within ten days of completion.

#### Cause:

The City did not engage an auditor timely to be in compliance with financial audit requirement.

#### Effect:

The City was in violation of its annual financial audit requirement.

# Recommendation:

The City should engage audits with sufficient time to complete the engagement by the required date.

# Views of Responsible Officials: