

**REPORT OF THE AUDIT OF THE
BOYD COUNTY
FISCAL COURT**

**For The Fiscal Year Ended
June 30, 2018**

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To the People of Kentucky
The Honorable Andy Beshear, Governor
Holly M. Johnson, Secretary
Finance and Administration Cabinet
Honorable Eric Chaney, Boyd County Judge/Executive
Honorable Steve Towler, Former Boyd County Judge/Executive
Members of the Boyd County Fiscal Court

Independent Auditor's Report

Report on the Financial Statement

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Boyd County Fiscal Court, for the year ended June 30, 2018, and the related notes to the financial statement which collectively comprise the Boyd County Fiscal Court's financial statement as listed in the table of contents.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Audit Guide for Fiscal Court Audits* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

To the People of Kentucky

The Honorable Andy Beshear, Governor

Holly M. Johnson, Secretary

Finance and Administration Cabinet

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Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the Boyd County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Boyd County Fiscal Court as of June 30, 2018, or changes in financial position or cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the fund balances of the Boyd County Fiscal Court as of June 30, 2018, and their respective cash receipts and disbursements, and budgetary results for the year then ended, in accordance with the basis of accounting practices prescribed or permitted by the Department for Local Government described in Note 1.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the Boyd County Fiscal Court. The Budgetary Comparison Schedules and Capital Asset Schedule are presented for purposes of additional analysis and are not a required part of the financial statement; however, they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying Budgetary Comparison Schedules and Capital Asset Schedule are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules and Capital Asset Schedule are fairly stated in all material respects in relation to the financial statement as a whole.

To the People of Kentucky
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Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 13, 2020, on our consideration of the Boyd County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Boyd County Fiscal Court's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Boyd County Fiscal Court's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Kelley Galloway Smith Goolbsy, PSC". The signature is written in a cursive, flowing style.

Ashland, Kentucky
March 13, 2020

BOYD COUNTY OFFICIALS

For The Year Ended June 30, 2018

Fiscal Court Members:

Steve Towler	County Judge/Executive
Ed Radjunas	Deputy Judge/Executive
John Greer	Commissioner
Carl Tolliver	Commissioner
Tom Jackson	Commissioner

Other Elected Officials:

C. Phillip Hedrick	County Attorney
Joe Burchett	Jailer
Debbie Jones	County Clerk
Tracey Kelley	Circuit Court Clerk
Bobby Jack Woods	Sheriff
Charles Adkins	Property Valuation Administrator
Mark Hammond	Coroner

Appointed Personnel:

Patricia Ball	County Treasurer
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BOYD COUNTY
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES
IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2018

BOYD COUNTY
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES
IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2018

	Budgeted Funds			Local Government Economic Assistance Fund
	General Fund	Road Fund	Jail Fund	
RECEIPTS				
Taxes	\$ 11,320,598	\$ -	\$ -	\$ -
In Lieu Tax Payments	110,061	-	-	-
Excess Fees	210,000	-	-	-
Licenses and Permits	73,478	-	-	-
Intergovernmental	3,107,200	1,262,774	817,045	92,074
Charges for Services	39,269	115,624	29,793	-
Miscellaneous	348,592	15,522	354,582	-
Interest	1,835	195	105	71
Total Receipts	<u>15,211,033</u>	<u>1,394,115</u>	<u>1,201,525</u>	<u>92,145</u>
DISBURSEMENTS				
General Government	4,799,248	-	-	-
Protection to Persons and Property	1,554,974	-	2,940,969	-
General Health and Sanitation	314,719	1,910	-	3,000
Social Services	167,322	-	-	-
Recreation and Culture	883,928	-	-	10,000
Roads	-	2,208,564	-	78,094
Airports	-	-	-	5,000
Debt Service	438,335	499,728	-	-
Capital Projects	-	-	-	-
Administration	2,893,503	467,908	529,676	-
Total Disbursements	<u>11,052,029</u>	<u>3,178,110</u>	<u>3,470,645</u>	<u>96,094</u>
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	<u>4,159,004</u>	<u>(1,783,995)</u>	<u>(2,269,120)</u>	<u>(3,949)</u>
Other Adjustments to Cash (Uses)				
Borrowed Money	-	66,232	-	-
Transfers From Other Funds	-	1,808,459	2,599,548	-
Transfers To Other Funds	(4,681,185)	(142,593)	(419,828)	-
Total Other Adjustments to Cash (Uses)	<u>(4,681,185)</u>	<u>1,732,098</u>	<u>2,179,720</u>	
Net Change in Fund Balance	(522,181)	(51,897)	(89,400)	(3,949)
Fund Balance - Beginning	1,511,522	74,415	76,707	71,614
Fund Balance - Ending	<u>\$ 989,341</u>	<u>\$ 22,518</u>	<u>\$ (12,693)</u>	<u>\$ 67,665</u>
Composition of Fund Balance				
Bank Balance	\$ 1,113,662	\$ 24,097	\$ 17,764	\$ 67,665
Less: Outstanding Checks	(124,321)	(1,579)	(30,457)	-
Fund Balance - Ending	<u>\$ 989,341</u>	<u>\$ 22,518</u>	<u>\$ (12,693)</u>	<u>\$ 67,665</u>

The accompanying notes are an integral part of the financial statement.

BOYD COUNTY
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES
IN FUND BALANCES - REGULATORY BASIS
For The Year Ended June 30, 2018
(Continued)

	Budgeted Funds			
	Economic Development Fund	Special Projects Fund	Emergency Fund	Sewer Projects Fund
RECEIPTS				
Taxes	\$ -	\$ -	\$ -	\$ -
In Lieu Tax Payments	-	-	-	-
Excess Fees	-	-	-	-
Licenses and Permits	-	-	-	-
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Miscellaneous	21,790	26,345	14,494	-
Interest	4	6	419	188
Total Receipts	<u>21,794</u>	<u>26,351</u>	<u>14,913</u>	<u>188</u>
DISBURSEMENTS				
General Government	-	69,951	-	-
Protection to Persons and Property	33,747	-	-	-
General Health and Sanitation	-	-	-	-
Social Services	-	-	-	-
Recreation and Culture	-	-	-	-
Roads	-	-	-	-
Airports	-	-	-	-
Debt Service	-	-	-	112,153
Capital Projects	-	-	-	-
Administration	-	606	-	-
Total Disbursements	<u>33,747</u>	<u>70,557</u>	<u>-</u>	<u>112,153</u>
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	<u>(11,953)</u>	<u>(44,206)</u>	<u>14,913</u>	<u>(111,965)</u>
Other Adjustments to Cash (Uses)				
Borrowed Money	-	-	-	-
Transfers From Other Funds	10,000	44,800	80,000	112,154
Transfers To Other Funds	-	-	-	-
Total Other Adjustments to Cash (Uses)	<u>10,000</u>	<u>44,800</u>	<u>80,000</u>	<u>112,154</u>
Net Change in Fund Balance	(1,953)	594	94,913	189
Fund Balance - Beginning	5,115	1,000	380,667	19
Fund Balance - Ending	<u>\$ 3,162</u>	<u>\$ 1,594</u>	<u>\$ 475,580</u>	<u>\$ 208</u>
Composition of Fund Balance				
Bank Balance	\$ 4,393	\$ 1,594	\$ 475,580	\$ 208
Less: Outstanding Checks	<u>(1,231)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balance - Ending	<u>\$ 3,162</u>	<u>\$ 1,594</u>	<u>\$ 475,580</u>	<u>\$ 208</u>

The accompanying notes are an integral part of the financial statement.

BOYD COUNTY
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES
IN FUND BALANCES - REGULATORY BASIS
For The Year Ended June 30, 2018
(Continued)

	Unbudgeted Funds			
	Capital Projects Fund	CDBG Projects Fund	Jail Commissary Fund	Total Funds
RECEIPTS				
Taxes	\$ -	\$ -	\$ -	\$ 11,320,598
In Lieu Tax Payments	-	-	-	110,061
Excess Fees	-	-	-	210,000
Licenses and Permits	-	-	-	73,478
Intergovernmental	1,220,513	52,612	-	6,552,218
Charges for Services	-	-	-	184,686
Miscellaneous	218,720	-	116,275	1,116,320
Interest	4,032	-	70	6,925
Total Receipts	<u>1,443,265</u>	<u>52,612</u>	<u>116,345</u>	<u>19,574,286</u>
DISBURSEMENTS				
General Government	-	-	-	4,869,199
Protection to Persons and Property	-	-	-	4,529,690
General Health and Sanitation	-	-	-	319,629
Social Services	-	-	-	167,322
Recreation and Culture	-	52,612	136,991	1,083,531
Roads	-	-	-	2,286,658
Airports	-	-	-	5,000
Debt Service	1,963,409	-	-	3,013,625
Capital Projects	-	-	-	-
Administration	1,500	-	-	3,893,193
Total Disbursements	<u>1,964,909</u>	<u>52,612</u>	<u>136,991</u>	<u>20,167,847</u>
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	<u>(521,644)</u>	<u>-</u>	<u>(20,646)</u>	<u>(593,561)</u>
Other Adjustments to Cash (Uses)				
Borrowed Money	-	-	-	66,232
Transfers From Other Funds	588,645	-	-	5,243,606
Transfers To Other Funds	-	-	-	(5,243,606)
Total Other Adjustments to Cash (Uses)	<u>588,645</u>	<u>-</u>	<u>-</u>	<u>66,232</u>
Net Change in Fund Balance	67,001	-	(20,646)	(527,329)
Fund Balance - Beginning	458,213	-	60,531	2,639,803
Fund Balance - Ending	<u>\$ 525,214</u>	<u>\$ -</u>	<u>\$ 39,885</u>	<u>\$ 2,112,474</u>
Composition of Fund Balance				
Bank Balance	\$ 525,214	\$ -	\$ 39,885	\$ 2,270,062
Less: Outstanding Checks	-	-	-	(157,588)
Fund Balance - Ending	<u>\$ 525,214</u>	<u>\$ -</u>	<u>\$ 39,885</u>	<u>\$ 2,112,474</u>

The accompanying notes are an integral part of the financial statement.

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BOYD COUNTY
NOTES TO FINANCIAL STATEMENT

June 30, 2018

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statement of Boyd County includes all budgeted and unbudgeted funds under the control of the Boyd County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds, and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

Sanitation District No. 4 would have been included in the reporting entity under accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. However, under the regulatory basis, they are no longer a required component of the reporting entity. Audits of that entity can be obtained from the Boyd County Fiscal Court, P.O. Box 423, Catlettsburg, Kentucky 41129.

B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally, except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

C. Basis of Presentation

Budgeted Funds

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal governments, payments from other counties for housing prisoners, and transfers from the general fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

Economic Development Fund - The primary purpose of this fund is to account for miscellaneous funds. The primary source of receipts for this fund is grants for the renovations to the Boyd County Community Center.

Special Projects Fund - The primary purpose of this fund is to account for FEMA and other special projects. The primary sources of receipts for this fund are federal, state, and local grants.

Emergency Fund - The primary purpose of this fund is to account for some emergency equipment expenses of the county. The primary sources of receipts for this fund are federal and state grants.

Sewer Projects Fund - The primary purpose of this fund is to account for construction grants received for the construction of additional sewer lines and the debt service payments on debt incurred for the construction of sewer lines. The primary sources of receipts for this fund are federal and state grants and transfers from the general fund.

Unbudgeted Funds

The fiscal court reports the following unbudgeted funds:

Capital Projects Fund - The primary purpose of this fund is to account for the financing and construction of major capital facilities. The primary sources of receipts for this fund are federal and state grants, space rental, and transfers from the general fund. The Department for Local Government does not require the fiscal court to report or budget this fund.

CDBG Projects Fund - The primary purpose of this fund is to account for CDBG grant funds as an agent for the Highlands Museum. The primary sources of receipts for this fund are federal and state grants.

Jail Commissary Fund - The canteen operations are authorized pursuant to KRS 441.135(1). The profits generated from the sale of items are to be used for the benefit and to enhance the well-being of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the jail commissary fund.

D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the jail commissary fund to be budgeted because the fiscal court does not approve the expenses of this fund.

The State Local Finance Officer does not require the capital projects Fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from this fund annually.

E. Boyd County Elected Officials

Kentucky law provides for election of the officials listed below from the geographic area constituting Boyd County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the Board of Education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of the Boyd County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 20167
(Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

H. Jointly Governed Organization

A jointly governed organization is an entity that results from a multi-governmental arrangement that is governed by representatives from each participating government. The entity provides services to the citizens of each participating government, but there is no ongoing financial interest or responsibility by the participating governments. The Eastpark Industrial Park meets the criteria noted above and is disclosed as an organization jointly governed by the Kentucky counties of Boyd, Carter, Elliott, Greenup and Lawrence. The Greenup/Boyd Riverport Authority also meets the criteria noted above and is disclosed as an organization jointly governed by the Kentucky counties of Greenup and Boyd. In addition, the 911 Board (Regional Public Safety Communication Center) and the Airport Board meet the above criteria. The 911 Board is jointly governed by Boyd County and the cities of Ashland and Catlettsburg. The Ashland Regional Airport is jointly governed by Boyd County, Greenup County and the city of Ashland. Separately issued financial statements can be obtained from the respective authorities.

Note 2. Deposits

The fiscal court maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240, the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of KRS 66.480(1)(d) and KRS 41.240. As of June 30, 2018, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 20167
(Continued)

Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2018.

	General Fund	Road Fund	Jail Fund	Total Transfers In
Road Fund	\$ 1,808,459	\$ -	\$ -	\$ 1,808,459
Jail Fund	2,599,548	-	-	2,599,548
Economic Fund	10,000	-	-	10,000
Emergency Fund	80,000	-	-	80,000
Sewer Projects Fund	112,154	-	-	112,154
Special Projects Fund	44,800	-	-	44,800
Capital Projects Fund	26,224	142,593	419,828	588,645
Total Transfers Out	<u>\$ 4,681,185</u>	<u>\$ 142,593</u>	<u>\$ 419,828</u>	<u>\$ 5,243,606</u>

Reason for transfers:

To move resources from and to the general fund and other funds, for budgetary purposes, to the funds that will expend them.

Note 4. Agency Trust Fund

Agency trust funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. The fiscal court has the following agency trust fund:

Jail Inmate Fund - This fund accounts for funds received from the inmates. The balance in the jail inmate fund as of June 30, 2018 was \$14,409.

Note 5. Lease Agreement

On June 22, 2016, the Boyd County Fiscal Court entered into a lease agreement to lease several vehicles for use by the county. The vendor will, on or about the date of delivery of each vehicle to the county, include a schedule covering the vehicle, which will include a description of the vehicle, the lease term, and the monthly rental and other payments due with respect to the vehicle. The agreement is a lease with a buy option and the county will not have right, title, or interest in or to the vehicles except for the use of the vehicles as described in the agreement. The lease term commences on the delivery date of the vehicle and ends 60 months after the first full month rental payment date with an option to continue month-to-month for an unlimited period of time. This lease payment can change each year depending on additions and deletions of vehicles. During fiscal year 2018, the county leased 20 vehicles with total lease payments of \$68,804. The annual lease payments required under the leasing agreement at June 30, 2018 are as follows:

Fiscal Year Ending June 30	Amount
2019	\$ 129,396
2020	129,396
2021	65,821
2022	8,900
Totals	<u>\$ 333,513</u>

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

Note 6. Long-term Debt

A. Financing Obligation - Greenup/Boyd Riverport Authority

On January 12, 2006, the Boyd County Fiscal Court entered into a financing obligation agreement on behalf of the Greenup/Boyd Riverport Authority. The agreement was for \$500,000 with a variable interest rate. The agreement has a term of 28 years with a maturity date of July 20, 2033. Interest payments are due monthly with one principal payment due on July 20th of each year. The amount outstanding under this agreement was \$370,000 at June 30, 2018. Payments for the remaining years are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ 15,000	\$ 15,341
2020	15,000	14,723
2021	15,000	14,084
2022	15,000	13,452
2023	20,000	12,620
2024-2028	110,000	49,894
2029-2033	150,000	22,000
2034	<u>30,000</u>	<u>134</u>
Totals	<u>\$ 370,000</u>	<u>\$ 142,248</u>

B. General Obligation Refunding Bonds, Series 2010 – Detention Center Improvements

On September 1, 2010, the Boyd County Fiscal Court issued general obligation refunding bonds, series 2010 in the amount of \$2,050,000. The proceeds of this issue were used to pay off a detention center project financing obligation. The bonds were issued with an average interest rate of 3.6 percent with a retirement date of June 1, 2033. Annual principal payments are due on December 1st of each year and semi-annual interest payments are due on June 1st and December 1st of each year. The outstanding bond principal at June 30, 2018, was \$1,585,000. Bond payments for the remaining years are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ 80,000	\$ 56,738
2020	85,000	54,675
2021	90,000	52,263
2022	90,000	49,563
2023	90,000	46,750
2024-2028	515,000	179,544
2029-2033	<u>635,000</u>	<u>65,700</u>
Totals	<u>\$ 1,585,000</u>	<u>\$ 505,233</u>

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

Note 6. Long-term Debt (Continued)

C. General Obligation Refunding And Improvement Bonds, Series 2011 - Courthouse Renovation

On March 31, 2011, the Boyd County Fiscal Court issued general obligation public improvement bonds, series 2011, in the amount of \$2,700,000. The proceeds of this issue were used to pay a previous lease agreement in the amount of \$2,000,000 in full, with the remaining funds to be used to complete the repairs and renovation of the courthouse. The bonds were issued with an average interest rate of 2.7 percent with a retirement date of March 1, 2025. Annual principal payments are due on March 1st of each year and semi-annual interest payments are due on March 1st and September 1st of each year.

The outstanding bond principal at June 30, 2018 was \$875,000. Bond payments for the remaining years are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ 300,000	\$ 27,925
2020	305,000	18,925
2021	50,000	9,775
2022	50,000	8,150
2023	55,000	6,525
2024-2025	<u>115,000</u>	<u>6,713</u>
Totals	<u>\$ 875,000</u>	<u>\$ 78,013</u>

D. General Obligation Refunding And Improvement Bonds, Series 2011B - Paramount Arts Center

On November 1, 2011, the Boyd County Fiscal Court issued general obligation refunding and improvement bonds, series 2011B, in the amount of \$2,130,000 for the initial funding of the Paramount Arts Center. The agreement has a variable interest rate ranging from 1.00 percent to 4.25 percent and a maturity date of May 1, 2031. Annual principal payments are due on May 1st of each year and semi-annual interest payments are due on May 1st and November 1st of each year. The outstanding principal as of June 30, 2018, was \$1,525,000. Payments for the remaining years are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ 95,000	\$ 56,875
2020	100,000	54,025
2021	100,000	51,025
2022	105,000	47,775
2023	105,000	44,363
2024-2028	600,000	160,713
2029-2031	<u>420,000</u>	<u>35,789</u>
Totals	<u>\$ 1,525,000</u>	<u>\$ 450,565</u>

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

Note 6. Long-term Debt (Continued)

E. General Obligation Refunding Bonds, Series 2012A - Sewer Line Extension

On October 20, 2012, the Boyd County Fiscal Court issued general obligation refunding bonds, series 2012A in the amount of \$7,910,000. The proceeds of this issue were used to pay off a sewer line extension project debt in the amount of \$7,555,000. The bonds were issued with a variable interest rate ranging from four percent to 5.7 percent. The agreement has a term of 22 years with a maturity date of April 20, 2033. Annual principal payments are due on April 20th of each year and semi-annual interest payments are due on October 20th and April 20th of each year.

The outstanding principal at June 30, 2018 was \$6,240,000. Payments for the remaining years are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ 335,000	\$ 216,994
2020	345,000	206,444
2021	355,000	196,594
2022	365,000	185,944
2023	370,000	174,994
2024-2028	2,045,000	690,238
2029-2033	<u>2,425,000</u>	<u>299,012</u>
Totals	<u>\$ 6,240,000</u>	<u>\$ 1,970,220</u>

F. General Obligation Refunding Bonds, Series 2014

On April 1, 2014, the Boyd County Fiscal Court issued general obligation refunding bonds, series 2014, in the amount of \$4,055,000 for the refunding of general obligation public project refunding and improvement bonds, series 2004 and 2005, which were used to make improvements to the detention center and the road maintenance garage and to purchase a building adjacent to the courthouse for additional office space. The agreement has a variable interest rate ranging from two percent to four percent and a maturity date of March 1, 2035. Annual principal payments are due on March 1st of each year and semi-annual interest payments are due on March 1st and September 1st of each year. The outstanding principal as of June 30, 2018, was \$3,205,000. Payments for the remaining years are as follows:

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ 220,000	\$ 108,500
2020	220,000	104,100
2021	225,000	99,700
2022	230,000	92,950
2023	240,000	86,050
2024-2028	830,000	333,350
2029-2033	850,000	182,600
2034-2035	390,000	23,600
Totals	<u>\$ 3,205,000</u>	<u>\$ 1,030,850</u>

G. General Obligation Refunding Bonds, Series 2016 - Jail Pedway

On March 11, 2015, the Boyd County Fiscal Court issued general obligation refunding bonds, series 2016, in the amount of \$1,890,000. The proceeds of this issue were used to pay off jail pedway debt in the amount of \$1,645,000. The bonds were issued with a variable interest rate ranging from two percent to 3.5 percent. The agreement has a term of 21 years with a maturity date of May 1, 2036. Annual principal payments are due on May 1st of each year and semi-annual interest payments are due on November 1st and May 1st of each year. The outstanding principal at June 30, 2018 was \$1,615,000. Payments for the remaining years are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ 70,000	\$ 50,858
2020	70,000	49,458
2021	75,000	47,358
2022	75,000	45,108
2023	80,000	42,858
2024-2028	425,000	177,690
2029-2033	485,000	107,676
2034-2036	335,000	23,844
Totals	<u>\$ 1,615,000</u>	<u>\$ 544,850</u>

H. First Mortgage Refunding Revenue Bonds, Series 2016 - Judicial Center

On February 25, 2016, the Boyd County Capital Projects Corporation issued first mortgage refunding revenue bonds, series 2016, in the amount of \$11,040,000. The proceeds of this issue were to pay off the first mortgage revenue bonds, series 2007, which was for the construction of the judicial center. The bonds have an interest rate of three percent with a retirement date of August 1, 2027. They require interest payments to be made February and August each year beginning on August 1, 2017. Annual principal payments begin August 1, 2019. The outstanding principal at June 30, 2018 was \$11,040,000. Payments for the remaining years are as follows:

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

Note 6. Long-term Debt (Continued)

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ -	\$ 309,100
2020	1,085,000	298,250
2021	1,125,000	276,150
2022	1,155,000	247,575
2023	1,190,000	212,400
2024-2028	<u>6,485,000</u>	<u>497,925</u>
Totals	<u>\$ 11,040,000</u>	<u>\$ 1,841,400</u>

I. Financing Obligation - Sheriff's Vehicles

On May 26, 2016, the Boyd County Fiscal Court entered into a promissory note in the amount of \$388,197 to purchase twelve vehicles for the sheriff's office. The agreement has an interest rate of 2.30 percent. Principal and interest payments are due each year on December 3rd and will mature on December 3, 2019. The outstanding principal at June 30, 2018, was \$196,992. Payments for the remaining years are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ 97,180	\$ 4,585
2020	<u>99,812</u>	<u>2,319</u>
Totals	<u>\$ 196,992</u>	<u>\$ 6,904</u>

J. Financing Obligation - Mower

On July 27, 2017, the Boyd County Fiscal Court entered into a promissory note in the amount of \$66,232 to purchase a John Deere utility tractor lawn mower for the road department. The agreement has an interest rate of 1.35 percent. Principal and interest payments are due each year on November 15th and will mature on November 15, 2019. The outstanding principal at June 30, 2018, was \$44,038. Payments for the remaining years are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Scheduled Interest</u>
2019	\$ 21,871	\$ 595
2020	<u>22,167</u>	<u>299</u>
Totals	<u>\$ 44,038</u>	<u>\$ 894</u>

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

K. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2018, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
General Obligation Bonds	\$ 16,130,000	\$ -	\$ 1,085,000	\$ 15,045,000	\$ 1,100,000
Revenue Bonds	11,930,000	-	890,000	11,040,000	-
Financing Obligations	1,191,744	66,232	646,946	611,030	134,051
Total Long-term Debt	<u>\$ 29,251,744</u>	<u>\$ 66,232</u>	<u>\$ 2,621,946</u>	<u>\$ 26,696,030</u>	<u>\$ 1,234,051</u>

Note 7. Employee Retirement System

Plan Description

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems (KRS). This is a cost

sharing, multiple employer defined benefit pension plan that covers all eligible regular full-time members employed in non-hazardous duty positions in the county. The Plan provides for retirement, disability, and death benefits to plan members. Retirement benefits may be extended to beneficiaries of the plan members under certain circumstances. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute five percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute six percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 19.18 percent.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on, or after, January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Members contribute five percent (nonhazardous) of their annual creditable compensation and one percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a four percent (nonhazardous) employer pay credit. The employer pay credit represents a portion of the employer contribution.

The county's contribution for FY 2016 was \$1,069,705, FY 2017 was \$1,477,394, and FY 2018 was \$1,151,722.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

Note 7. Employee Retirement System (Continued)

CERS also provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

KRS issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

KRS also issues a proportionate share audit report that includes the total pension liability for CERS determined by actuarial valuation as well as each participating county's proportionate share. The Schedules of Employer Allocations and Pension Amounts by Employer report and the related actuarial tables are available online at <https://kyret.ky.gov/Employers/Resources/Pages/GASB.aspx>. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

Note 8. Deferred Compensation

The Boyd County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees, and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 101 Sea Hero Road, Suite 110, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

BOYD COUNTY
NOTES TO FINANCIAL STATEMENT
June 30, 2018
(Continued)

Note 9. Insurance

For the fiscal year ended June 30, 2018, the Boyd County Fiscal Court was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 10. Conduit Debt

From time to time the county has issued bonds to provide financial assistance for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest, in accordance with KRS 103.210. This debt may take the form of certain types of limited-obligation revenue bonds, certificates of participation, or similar debt instruments. Although conduit debt obligations bear the Boyd County Fiscal Court's name as issuer, the fiscal court has no obligation for such debt beyond the resources provided by a lease or loan with the third party on whose behalf it is issued. Neither the fiscal court nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statement. As of June 30, 2018, conduit debt has been issued but the amount currently outstanding is not reasonably determinable.

BOYD COUNTY
BUDGETARY COMPARISON SCHEDULES
Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2018

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BOYD COUNTY
BUDGETARY COMPARISON SCHEDULES
Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2018

	GENERAL FUND			
	Budgeted Amounts		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
RECEIPTS				
Taxes	\$ 11,361,116	\$ 11,419,116	\$ 11,320,598	\$ (98,518)
In Lieu Tax Payments	100,000	110,000	110,061	61
Excess Fees	200,000	200,000	210,000	10,000
Licenses and Permits	76,200	76,200	73,478	(2,722)
Intergovernmental	2,669,000	2,843,540	3,107,200	263,660
Charges for Services	90,500	90,500	39,269	(51,231)
Miscellaneous	458,080	499,060	348,592	(150,468)
Interest	1,500	1,500	1,835	335
Total Receipts	14,956,396	15,239,916	15,211,033	(28,883)
DISBURSEMENTS				
General Government	4,898,102	5,050,721	4,799,248	251,473
Protection to Persons and Property	1,430,542	1,650,445	1,554,974	95,471
General Health and Sanitation	276,306	335,085	314,719	20,366
Social Services	137,706	174,233	167,322	6,911
Recreation and Culture	885,670	926,158	883,928	42,230
Debt Service	469,234	468,384	438,335	30,049
Administration	2,869,692	3,067,646	2,893,503	174,143
Total Disbursements	10,967,252	11,672,672	11,052,029	620,643
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	3,989,144	3,567,244	4,159,004	591,760
Other Adjustments to Cash (Uses)				
Transfers To Other Funds	(4,739,144)	(4,739,144)	(4,681,185)	57,959
Transfer From Other Funds	-	-	-	-
Total Other Adjustments to Cash (Uses)	(4,739,144)	(4,739,144)	(4,681,185)	57,959
Net Change in Fund Balance	(750,000)	(1,171,900)	(522,181)	649,719
Fund Balance - Beginning	750,000	1,171,900	1,511,522	339,622
Fund Balance - Ending	\$ -	\$ -	\$ 989,341	\$ 989,341

BOYD COUNTY
BUDGETARY COMPARISON SCHEDULES
Supplementary Information - Regulatory Basis
For The Year Ended June 30, 2018
(Continued)

	ROAD FUND			
	Budgeted Amounts		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
RECEIPTS				
Intergovernmental	\$ 1,190,205	\$ 1,280,361	\$ 1,262,774	\$ (17,587)
Charges for Services	85,000	85,000	115,624	30,624
Miscellaneous	66,000	132,127	15,522	(116,605)
Interest	200	200	195	(5)
Total Receipts	1,341,405	1,497,688	1,394,115	(103,573)
DISBURSEMENTS				
General Health and Sanitation	1,464	1,910	1,910	-
Roads	2,235,795	2,313,593	2,208,564	105,029
Debt Service	659,177	646,949	499,728	147,221
Administration	587,748	591,159	467,908	123,251
Total Disbursements	3,484,184	3,553,611	3,178,110	375,501
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(2,142,779)	(2,055,923)	(1,783,995)	271,928
Other Adjustments to Cash (Uses)				
Borrowed Money	-	-	66,232	66,232
Transfers From Other Funds	2,142,779	2,142,779	1,808,459	(334,320)
Transfers To Other Funds	-	-	(142,593)	(142,593)
Total Other Adjustments to Cash (Uses)	2,142,779	2,142,779	1,732,098	(410,681)
Net Change in Fund Balance	-	86,856	(51,897)	(138,753)
Fund Balance - Beginning	-	13,144	74,415	61,271
Fund Balance - Ending	\$ -	\$ 100,000	\$ 22,518	\$ (77,482)

BOYD COUNTY
BUDGETARY COMPARISON SCHEDULES
Supplementary Information - Regulatory Basis
For The Year Ended June 30, 2018
(Continued)

JAIL FUND				
	Budgeted Amounts		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
RECEIPTS				
Intergovernmental	\$ 1,511,343	\$ 1,511,343	\$ 817,045	\$ (694,298)
Charges for Services	34,800	34,800	29,793	(5,007)
Miscellaneous	129,400	308,982	354,582	45,600
Interest	250	250	105	(145)
Total Receipts	1,675,793	1,855,375	1,201,525	(653,850)
DISBURSEMENTS				
Protection to Persons and Property	2,515,909	2,941,391	2,940,969	422
Debt Service	414,000	419,828	-	419,828
Administration	686,442	529,714	529,676	38
Total Disbursements	3,616,351	3,890,933	3,470,645	420,288
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(1,940,558)	(2,035,558)	(2,269,120)	(233,562)
Other Adjustments to Cash (Uses)				
Transfers From Other Funds	1,940,558	1,940,558	2,599,548	658,990
Transfers To Other Funds	-	-	(419,828)	(419,828)
Total Other Adjustments to Cash (Uses)	1,940,558	1,940,558	2,179,720	239,162
Net Change in Fund Balance	-	(95,000)	(89,400)	5,600
Fund Balance - Beginning	-	-	76,707	76,707
Fund Balance - Ending	\$ -	\$ (95,000)	\$ (12,693)	\$ 82,307

BOYD COUNTY
BUDGETARY COMPARISON SCHEDULES
Supplementary Information - Regulatory Basis
For The Year Ended June 30, 2018
(Continued)

LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND				
	Budgeted Amounts		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
RECEIPTS				
Intergovernmental	\$ 121,000	\$ 121,000	\$ 92,074	\$ (28,926)
Interest	85	85	71	(14)
Total Receipts	121,085	121,085	92,145	(28,940)
DISBURSEMENTS				
General Health and Sanitation	-	3,000	3,000	-
General Government	800	800	-	800
Recreation and Culture	15,000	15,000	10,000	5,000
Roads	129,753	152,126	78,094	74,032
Road Facilities				
Airports	10,000	10,000	5,000	5,000
Capital Projects	-	-	-	-
Administration	35,532	11,773	-	11,773
Total Disbursements	191,085	192,699	96,094	96,605
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(70,000)	(71,614)	(3,949)	67,665
Other Adjustments to Cash (Uses)				
Borrowed Money	-	-	-	-
Total Other Adjustments to Cash (Uses)	-	-	-	-
Net Change in Fund Balance	(70,000)	(71,614)	(3,949)	67,665
Fund Balance - Beginning	70,000	71,614	71,614	
Fund Balance - Ending	\$ -	\$ -	\$ 67,665	\$ 67,665

BOYD COUNTY
BUDGETARY COMPARISON SCHEDULES
Supplementary Information - Regulatory Basis
For The Year Ended June 30, 2018
(Continued)

ECONOMIC DEVELOPMENT FUND				
	Budgeted Amounts		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
RECEIPTS				
Miscellaneous	\$ 21,000	\$ 24,700	\$ 21,790	\$ (2,910)
Interest	-	-	4	4
Total Receipts	21,000	24,700	21,794	(2,906)
DISBURSEMENTS				
Protection to Persons and Property	21,700	34,815	33,747	1,068
Total Disbursements	21,700	34,815	33,747	1,068
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(700)	(10,115)	(11,953)	(1,838)
Other Adjustments to Cash (Uses)				
Transfer From Other Funds	-	-	10,000	10,000
Total Other Adjustments to Cash (Uses)	-	-	10,000	10,000
Net Change in Fund Balance	(700)	(10,115)	(1,953)	8,162
Fund Balance - Beginning	700	5,115	5,115	-
Fund Balance - Ending	\$ -	\$ (5,000)	\$ 3,162	\$ 8,162

BOYD COUNTY
BUDGETARY COMPARISON SCHEDULES
Supplementary Information - Regulatory Basis
For The Year Ended June 30, 2018
(Continued)

	SPECIAL PROJECTS FUND			
	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts, (Budgetary Basis)	Final Budget Positive (Negative)
RECEIPTS				
Intergovernmental	\$ -	\$ -	\$ -	\$ -
Miscellaneous	-	26,300	26,345	45
Interest	-	-	6	6
Total Receipts	-	26,300	26,351	51
DISBURSEMENTS				
General Government	100,000	100,835	69,951	30,884
Administration	-	25,465	606	24,859
Total Disbursements	100,000	126,300	70,557	55,743
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(100,000)	(100,000)	(44,206)	55,794
Other Adjustments to Cash (Uses)				
Transfers From Other Funds	100,000	100,000	44,800	(55,200)
Total Other Adjustments to Cash (Uses)	100,000	100,000	44,800	(55,200)
Net Change in Fund Balance	-	-	594	594
Fund Balance - Beginning	-	-	1,000	1,000
Fund Balance - Ending	\$ -	\$ -	\$ 1,594	\$ 1,594

BOYD COUNTY
BUDGETARY COMPARISON SCHEDULES
Supplementary Information - Regulatory Basis
For The Year Ended June 30, 2018
(Continued)

	EMERGENCY FUND			
	Budgeted Amounts		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
RECEIPTS				
Miscellaneous	\$ -	\$ -	\$ 14,494	\$ 14,494
Interest	165	165	419	254
Total Receipts	165	165	14,913	14,748
DISBURSEMENTS				
Administration	383,165	383,165	-	383,165
Total Disbursements	383,165	383,165	-	383,165
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(383,000)	(383,000)	14,913	397,913
Other Adjustments to Cash (Uses)				
Transfers From Other Funds	-	-	80,000	80,000
Total Other Adjustments to Cash (Uses)	-	-	80,000	80,000
Net Change in Fund Balance	(383,000)	(383,000)	94,913	477,913
Fund Balance - Beginning	383,000	383,000	380,667	(2,333)
Fund Balance - Ending	\$ -	\$ -	\$ 475,580	\$ 475,580

BOYD COUNTY
BUDGETARY COMPARISON SCHEDULES
Supplementary Information - Regulatory Basis
For The Year Ended June 30, 2018
(Continued)

SEWER PROJECTS FUND				
	Budgeted Amounts		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
RECEIPTS				
Miscellaneous	\$ -	\$ -	\$ -	\$ -
Interest	-	-	188	188
Total Receipts	-	-	188	188
DISBURSEMENTS				
Debt Service	555,807	555,807	112,153	443,654
Total Disbursements	555,807	555,807	112,153	443,654
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(555,807)	(555,807)	(111,965)	443,842
Other Adjustments to Cash (Uses)				
Transfers From Other Funds	555,807	555,807	112,154	(443,653)
Total Other Adjustments to Cash (Uses)	555,807	555,807	112,154	(443,653)
Net Change in Fund Balance			189	189
Fund Balance - Beginning	-	-	19	19
Fund Balance - Ending	\$ -	\$ -	\$ 208	\$ 208

BOYD COUNTY
NOTES TO REGULATORY SUPPLEMENTARY
INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2018

Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

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BOYD COUNTY
SCHEDULE OF CAPITAL ASSETS
Supplementary Information - Regulatory Basis
For The Year Ended June 30, 2018

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BOYD COUNTY
SCHEDULE OF CAPITAL ASSETS
Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2018

The fiscal court reports the following Schedule of Capital Assets:

	(As restated) Beginning Balance	Additions	Deletions	Ending Balance
Land	\$ 6,892,998	\$ -	\$ -	\$ 6,892,998
Buildings and Building Improvements	27,203,591	69,951	-	27,273,542
Vehicles and Equipment	6,031,135	66,128	-	6,097,263
Transmission Lines and Equipment	8,275,101	-	-	8,275,101
Infrastructure	14,867,288	233,827	-	15,101,115
 Total Capital Assets	 <u>\$ 63,270,113</u>	 <u>\$ 369,906</u>	 <u>\$ -</u>	 <u>\$63,640,019</u>

BOYD COUNTY
NOTES TO REGULATORY SUPPLEMENTARY
INFORMATION - SCHEDULE OF CAPITAL ASSETS

June 30, 2018

Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	<u>Capitalization Threshold</u>	<u>Useful Life (Years)</u>
Land	\$ 12,500	
Buildings and Building Improvements	\$ 25,000	10-75
Vehicles and Equipment	\$ 2,500	3-25
Transmission Lines and Equipment	\$ 20,000	10-50
Infrastructure (including Transmission Line	\$ 20,000	10-50

Note 2. Prior Period Adjustments

The beginning balance for Vehicles and Equipment has been restated and decreased by \$447,006 and Infrastructure has been restated and increased by \$134,523 due to an error in the prior year additions and deletions.

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL
STATEMENT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

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**Kelley Galloway
Smith Goolsby, PSC**

Certified Public Accountants and Advisors

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**Independent Auditor's Report On Internal Control Over Financial Reporting And
On Compliance And Other Matters Based On An Audit Of The Financial
Statement Performed In Accordance With *Government Auditing Standards***

Independent Auditor's Report

Honorable Eric Chaney, Boyd County Judge/Executive
Honorable Steve Towler, Former Boyd County Judge/Executive
Members of the Boyd County Fiscal Court

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Boyd County Fiscal Court for the fiscal year ended June 30, 2018, and the related notes to the financial statement which collectively comprise the Boyd County Fiscal Court's financial statement and have issued our report thereon dated March 13, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Boyd County Fiscal Court's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Boyd County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Boyd County Fiscal Court's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Responses, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Responses as items 2018-001, 2018-004, 2018-005 to be material weaknesses.

Report On Internal Control Over Financial Reporting
And On Compliance And Other Matters Based On An Audit Of The Financial
Statement Performed In Accordance With *Government Auditing Standards*
(Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Boyd County Fiscal Court's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Responses as items 2018-001, 2018-002, and 2018-003.

Views of Responsible Officials and Planned Corrective Action

Boyd County's views and planned corrective action for the findings identified in our audit are included in the accompanying Schedule of Findings and Responses. The county's responses were not subjected to the auditing procedures applied in the audit of the financial statement, and accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kelley Galloway Smith Goolsby, PSC

Ashland, Kentucky
March 13, 2020

**BOYD COUNTY
SCHEDULE OF FINDINGS AND RESPONSES**

For The Year Ended June 30, 2018

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BOYD COUNTY
SCHEDULE OF FINDINGS AND RESPONSES

Fiscal Year Ended June 30, 2018

FINANCIAL STATEMENT FINDINGS:

2018-001 The Fiscal Court Did Not Report Employer-Provided Vehicles As A Taxable Fringe Benefit And Does Not Have Written Procedures In Place To Address The Use Of The Vehicles

This is a repeat finding and was included in the prior year audit report as finding 2017-001. There are 18 county employees that drive an employer-provided vehicle. This benefit was not included as a taxable fringe benefit on these employees' IRS W-2 forms. Also, the county's administrative code does not address employee use of county-owned vehicles, and there are no mileage or gasoline logs maintained.

According to the county judge/executive, the fiscal court was informed of this IRS requirement, but they chose not to include it on the employee's W-2 forms in 2017. As a result, 18 county employees have been receiving an employer-provided benefit without paying the required taxes on the benefit. Also, without written procedures in place, it is unclear when it is appropriate for employees to use their county-provided vehicles outside of normal work hours. Without mileage and gasoline logs, there is no way for the fiscal court to determine if a vehicle is being used in excess of what is reasonable. Per IRS Publication 15-B, an employer-provided vehicle is to be included as a taxable fringe benefit for most employees. The exception would be any vehicle the employee isn't likely to use more than minimally for personal purposes because of its design. It appears that none of these vehicles meet that exception. Additionally, written procedures would allow the fiscal court to ensure the benefit of an employer-provided vehicle is not abused. We recommend the fiscal court review the IRS regulations and take appropriate action to ensure the taxable fringe benefit is included on the employee's W-2 form as long as the employee is provided a county vehicle to use for personal purposes. Furthermore, we recommend the county amend the current administrative code to include a policy on the authorization and use of county vehicles. The policy should address the tax implications of using a county vehicle for personal use or commuting travel, as well as establish procedures to require employees to maintain mileage and gasoline logs. The logs should be signed by the employee and reviewed and signed by a department head or designated employee. The fiscal court should periodically review the logs to determine if usage is acceptable.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive/Treasurer's Response: All employer-provided vehicles are now included as a taxable fringe benefit on applicable employees. A policy was adopted on January 1, 2019 that prohibits employees from taking cars home with them, except for a few exceptions approved by the Fiscal Court.

BOYD COUNTY
SCHEDULE OF FINDINGS AND RESPONSES
Fiscal Year Ended June 30, 2018
(Continued)

FINANCIAL STATEMENT FINDINGS: (Continued)

2018-002 The County's Fourth Quarter Report Reported A Negative Balance In The Jail Fund Of \$12,693
 As Of June 30, 2018

This is a repeat finding and was included in the prior year audit report as finding 2017-002. The Department for Local Government, under the authority of KRS 68.210, gives the state local finance officer the authority to prescribe minimum requirements for handling public funds. According to the *County Budget Preparation and State Local Finance Officer Policy Manual*, purchase orders should not be issued unless adequate funds are available to cover the expenditure. Also, under duties of county treasurer, the county treasurer should only countersign checks if there is sufficient fund balance and adequate cash in the bank to cover the check. Furthermore, good internal controls dictate monthly bank reconciliations are performed that provide an accurate and complete record of the county's fund balance.

We recommend fiscal court monitor fund balances to ensure sufficient funds are available prior to authorizing and approving payments.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: Treasurer is closely monitoring jail and all bank statements to ensure there are no negative fund balances reported.

BOYD COUNTY
SCHEDULE OF FINDINGS AND RESPONSES
Fiscal Year Ended June 30, 2018
(Continued)

FINANCIAL STATEMENT FINDINGS: (Continued)

2018-003 The Fiscal Court Did Not Accurately Report Debt On The Quarterly Financial Statement

This is a repeat finding and was included in the prior year audit report as finding 2017-004. The liabilities section of the fourth quarter financial statement (which also serves as the county's year-end financial statements) did not reconcile to the county's debt schedules, materially misstating debt obligations. This occurred due to lack of oversight of the quarterly financial statement preparation process. As a result, liabilities information is not accurately presented to management, regulatory agencies, and other users of the information. The principal balance of debt as of June 30, 2018, was understated by \$11,251,539 and the interest balance of debt as of June 30, 2018, was understated by \$1,413,867. The Department for Local Government, under the authority of KRS 68.210, gives the state local finance officer the authority to prescribe a uniform system of accounts. As outlined in the *County Budget Preparation and State Local Finance Officer Policy Manual*, the uniform system of accounts requires the debt section of the fourth quarter financial report to be utilized for reporting all current long-term debt, including public corporation bonds, general obligation bonds, government leasing act issues and bond anticipation notes. The liabilities information reported needs to be accurate. We recommend the fiscal court ensure all debt payments are accounted for and reported accurately on the liabilities section of the quarterly financial statement.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: DLG is working to give Treasurer's a ruling on how to report debt that the counties do not directly pay.

2018-004 Duties Are Not Adequately Segregated Over Receipts And Reconciliations

This is a repeat finding and was included in the prior year audit report as finding 2017-006. During fiscal year 2018, the county treasurer prepared and deposited receipts, posted receipts and disbursements to the accounting system, maintained the purchase order listing, prepared checks for disbursement, prepared monthly reports for the fiscal court and quarterly reports for the Department for Local Government, made cash transfers between funds and bank accounts, and performed bank reconciliations for all bank accounts. While some compensating controls are in place, including the preparation of a receipts log by the finance officer and the review of prepared checks by the county judge/executive or his designee, they are not sufficient. The county does not have procedures in place to adequately segregate these duties. As a result, too much control by one individual increases the risk of undetected misappropriation of assets and inaccurate financial reporting. A sufficient internal control structure requires adequate segregation of duties. Without proper segregation, the county cannot ensure all receipts are deposited and all bank activity is appropriately documented in the accounting system. Good internal controls dictate that the same employee should not handle, record, and reconcile cash receipts. We recommend the county segregate incompatible duties or implement strong compensating controls to mitigate the risks identified above. The county should determine which duties should be performed by the judge/executive, his designee, or the treasurer to mitigate the risks and address these weaknesses.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: Fiscal Court has added a part-time clerical employee for the Judge's office to help out as needed.

BOYD COUNTY
SCHEDULE OF FINDINGS AND RESPONSES
Fiscal Year Ended June 30, 2018
(Continued)

FINANCIAL STATEMENT FINDINGS: (Continued)

2018-005 The Jail Lacks Adequate Segregation Of Duties Over Jail Commissary Transactions

This is a repeat finding and was included in the prior year audit report as finding 2017-007. The jail lacks adequate segregation of duties over jail commissary transactions. A control deficiency occurs when someone has custody over assets and the responsibility of recording financial transactions. The bookkeeper for the jail commissary prepares deposits, prepares daily checkout sheets, and posts to the receipts ledger. In addition, the bookkeeper prepares monthly collection and disbursement reports, posts to the disbursements ledger, and prepares monthly bank reconciliations. The jailer has been informed of this issue and has failed to segregate duties or to implement and document compensating controls sufficient to offset the weakness noted. Inadequate segregation of duties allows one person to have a significant role in processing and recording receipts and disbursements, which increases the risk of undetected misappropriation of assets and inaccurate financial reporting. A strong internal control system requires the duties of receiving, recording, disbursing, and reporting be segregated in order to decrease the risk of misappropriation of assets, errors, and inaccurate financial reporting to external agencies. Although the jailer has implemented some compensating controls, such as dual signatures on checks and recounting the daily deposits, they do not eliminate the lack of segregation of duties. If these duties cannot be segregated, the jailer should implement additional compensating controls to help offset this weakness, such as:

- Recount the daily deposit and verify that it agrees to the daily checkout sheet.
- Agree daily checkout sheet to the receipts ledger and deposit slip.
- Review the monthly reports and agree them to the receipts ledger and disbursements ledger.
- Review the monthly bank reconciliation and trace transactions to source documents.

The jailer should initial these documents as proof of his review. We recommend the jailer either segregate duties adequately or implement and document these compensating controls.

Views of Responsible Official and Planned Corrective Action:

County Jailer's Response: Periodically a review will be conducted by an outside source.

**CERTIFICATION OF COMPLIANCE -
LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM**

BOYD COUNTY FISCAL COURT

**For The Fiscal Year Ended
June 30, 2018**

Appendix A

CERTIFICATION OF COMPLIANCE
LOCAL GOVERNMENT ECONOMIC ASSISTANCE
BOYD COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2018

The Boyd County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

A handwritten signature in black ink, appearing to read "Eric A.", written over a horizontal line.

County Judge/Executive

A handwritten signature in black ink, appearing to read "Patricia A. Ball", written over a horizontal line.

County Treasurer